# 2022

The City of Lancaster, Pennsylvania

Consolidated Annual Performance and Evaluation Report

Prepared for the Department of Housing and Urban Development (HUD)



### **Department of Community Planning & Economic Development**

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### **CR-05 – Goals and Outcomes**

#### Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

In 2022, the City dedicated itself to addressing the following primary goals that were identified as priority community needs and established for its CDBG and ESG programs from 2021 - 2025:

- 1. Maintain Affordable, Good Quality Housing
- 2. Increase Affordable Housing Opportunities
- 3. Promote Neighborhood Quality of Life
- 4. Expand Economic Opportunities
- 5. Support Homelessness Services

Accomplishments for these goals are stated in the Table 1, below.

# Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

Goal	Category	2021 – 2025 Source / Amount	Indicator	Unit of Measure	Expected - Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected - Program Year	Actual – Program Year	Percent Complete
Expand Economic Opportunities	Non-Housing Community Development	CDBG:	Businesses assisted	Businesses Assisted	80	36	45.00%	20	36	180.00%
Expand Economic Opportunities	Non-Housing Community Development	\$547,793.00	Housing Code Enforcement/Foreclo sed Property Care	Household Housing Unit	100	78	78.00%	100	78	78.00%
Homeless Services	Homeless	ESG: \$728,395.00	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	200	128	64.00%	40	50	125.00%

Homeless Services	Homeless		Homeless Person Overnight Shelter	Persons Assisted	200	135	67.50%	40	57	142.5%
Increase Affordable Housing Opportunities	Affordable Housing	CDBG: \$1,914,243	Other	Other	60	0	0.00%	2	0	0.00%
Maintain Affordable, Good Quality Housing	Affordable Housing		Rental units rehabilitated	Household Housing Unit	50	20	40.00%	10	19	190.00%
Maintain Affordable, Good Quality Housing	Affordable Housing	CDBG: \$3,577,792	Homeowner Housing Rehabilitated	Household Housing Unit	50	76	152.00%	10	38	380.00%
Maintain Affordable, Good Quality Housing	Affordable Housing		Housing Code Enforcement/Foreclo sed Property Care	Household Housing Unit	3,000	2,317	77.23%	600	1,208	201.33%
Promote Neighborhood Quality of Life	Non-Housing Community Development		Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	10,000	35,165	320.65%	1,000	3,100	310.00%
Promote Neighborhood Quality of Life	Non-Housing Community Development	CDBG: \$2,557,793	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	10,000	4,946	49.46%	1,000	4,396	439.60%

Promote Neighborhood Quality of Life	Non-Housing Community Development	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	400	848	212.00%	80	489	611.25%
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 Table 1 - Accomplishments – Program Year & Strategic Plan to Date

CDBG-CV Goal	Category	CDBG-CV Funding Allocated	Outcome	Expected	Achieved	%
CV – Home Rehabilitation and Critical Repair	Affordable Housing	\$150,000 - CDBG-CV	Households Housing Unit Assisted	15	11	73.33%
CV – Public Health Services	Non-Housing Community Development	\$844,660.25 – CDBG-CV	Persons Assisted	12,585	140,844	1119.14%
CV – Economic Recovery and Development	Non-Housing Community Development	\$250,000 – CDBG-CV	Businesses Assisted	150	1,422	948.00%

Table 2 - CDBG-CV 2022 Accomplishments

# Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

Please see the below Project outlines for details on how the jurisdiction's use of funds addresses the priorities and specific objectives identified in the plan.

#### Goal 1: Maintain Affordable, Good Quality Housing

#### The Proactive Housing Code Enforcement Program Activity

The Proactive Housing Code Enforcement Program is designed to improve the health and safety conditions of City homes to prevent deterioration of the City's housing stock, to help maintain affordable, good quality housing, and to stop the spread of blight, particularly in areas principally occupied by low-income persons. The City committed \$358,000 of its 2022 CDBG dollars to this program which helped leverage City general fund dollars, allowing this activity to continue to operate proactively to address the City's critical health-related housing issues. In 2022, this service contributed to the preservation and improved the quality of affordable housing with a focus on homes in low and very-low-income census tracts in the some of City's income-constrained areas such as Census Tracts 9, 8, 10, 14, and 147. Specifically, proactive code enforcement activities were undertaken with 1,208 rental properties brought successfully up to code to help improve the quality and safety of housing in predominately disadvantaged and deteriorating neighborhoods through the resolution of 986 violations and findings from 222 systematic inspections, providing overall direct and indirect benefits to residents of the Service Area. As such, this activity enhanced the quality of affordable housing in the City and contributed to the City's goal of maintaining affordable, good quality housing.

In 2022, the City also provided the following improvements and services through this program within the Code Enforcement Area:

- (1) Conducted the Beaver Street community walk and saw success by engaging residents and helping to meet social needs, housing needs and cultural needs.
- (2) The program implemented standard operating procedures for conducting Lead Hazard evaluations during inspections, which aim to identify and eliminate lead source hazards in homes, thus promoting the public's health, safety, and welfare.
- (3) Revised 15 public-facing documents that provide valuable information to the community and help ensure safe and high-quality housing in the City of Lancaster. Overall, these achievements reflect our dedication to promoting safe and healthy living environments for all residents.

## The Critical Repair Program, Lead Hazard Control Program, and the Critical Repair and Lead Hazard Control Program Administration Activities

In 2022, the Critical Repair Program, Lead Hazard Control Program, and Critical Repair and Lead Hazard Control Program Activities leveraged 2017, 2018, 2019, 2020, 2021 and 2022 CDBG dollars to help fund affordable housing preservation and improvement projects. These programs provided essential financial and technical assistance to reduce or eliminate lead hazards in housing and to address necessary, emergency critical repairs for eligible, owner-occupied, single family housing units in designated low- and moderate-income neighborhoods (Census Tracts 8, 9, 10, 14, and 147) while also supporting the administration of both programs. Low- and moderate-income beneficiaries received specialized professional support to reduce

lead hazards found in the home through a Risk Assessment to make the home lead safe. Beneficiaries also received emergency critical home repairs, as needed, to include replacement of water heaters, broken sewer pipes, and non-operable furnaces, roof repair/replacement, and rectification of structural, plumbing, and/or electrical problems.

In 2022, the City utilized CDBG funding to make 54 homes lead-safe and provided critical repairs to 31 households. A total of 85 projects took place at 61 household units (total also includes households funded with CDBG-CV Critical Repair funding but administratively supported by the Critical Repair and Lead Hazard Reduction Program Administration activity), with some properties receiving both Critical Repair and Lead Hazard Reduction Program support. 47.54% percent of households assisted were extremely-low income, 34.43% were low-income, and the remaining 18.03% were moderate-income. These programs increased the affordability of homeownership to its direct recipients, preventing homeowner displacement and improving the wellbeing and health outcomes of beneficiaries. They also provided a service to the surrounding homes through increasing property values, ensuring housing stability, and contributing to the conservation of affordable, good quality housing in the City.

#### **Goal 2: Increase Affordable Housing Opportunities**

#### The Affordable Housing Development Solutions Activity

The City is committed exploring, implementing, and investing in opportunities to increase affordable housing for its community members leveraging all resources available. In 2022, the City committed \$429,362 of 2021 CDBG entitlement funding to use for furthering this effort in the form of a Scattered Site Rehabilitation Project in collaboration with SACA Development Corporation which will support the rehabilitation of five (5) single-family housing units for sale to low- to moderate-income homebuyers. This project is currently ongoing and expected to continue through 2023.

#### Goal 3: Promote Neighborhood Quality of Life

#### The Fair Housing Activity

The Fair Housing Services Activity promotes the provision of fair and equal housing opportunities in the City of Lancaster regardless of a person's race, color, religion, age, sex, ancestry, national origin, disability, or familial status in accordance with City, County, State, and Federal Fair Housing and Landlord Tenant laws. This is being accomplished through education, outreach, training and technical assistance to address impediments identified in the 2021 Analysis of Impediments to Fair Housing Choice.

\$20,000 of the City's FY 2021 and \$20,000 of the City's FY2022 CDBG dollars were committed to and are helping to fund this program from July 1, 2021 to June 30, 2022 (FY2021) and July 1, 2022 to June 30, 2023 (FY2022), respectively. Tenfold's Housing Rights and Resources Center (HRRC) is the principal entity tasked with furthering Lancaster's fair housing provision through

education, mediation, and outreach efforts to eliminate barriers to fair housing opportunities in the area. In 2022, the HRRC utilized a portion of the City's FY2021 and FY2022 CDBG dollars to accomplish following outcomes:

- Completed 178 Landlord/Tenant consultations, resolving issues related to housing rights, Fair Housing law, and landlord/tenant issues.
- Conducted Community Outreach Efforts, sharing materials and information by engaging with community members through workshops and information sharing events and informal visits with community members, housing providers, and government stakeholders.
- Hosted Fair Housing workshops throughout the City.
- Provided technical assistance on Fair Housing issues including facilitating mediations for individuals and assisting in submitting Fair Housing complaint questionnaires to the proper City and/or State enforcement entities, as needed.
- Developed, produced, and distributed the Landlord & Tenant Fair Housing Guide in multiple languages, hosting an electronic version online and distributing hard copies to City residents and community partners to facilitate accessibility of information.

A total of 178 City residents were served through this activity in 2022, with 85.96% considered to be very-low, low- or moderate-income, receiving direct housing support services from the HRRC. These services included providing fair housing rights information, guidance, and counsel to landlords and tenants on eviction, implied warranty, harassment and intimidation, refusal to rent, security deposits, lease terms and conditions, requests for housing, discrimination, and home buying/selling.

#### The Place-Based Streetscape Improvements Activity

The City's Place-Based Streetscape Improvement Program installs, improves, and repairs streets, street drains, storm drains, ADA curbs and gutters, sidewalks, crosswalks, streetscapes, and traffic lights/signs in neighborhoods where 51% or more of the residents are low- or moderate-income in an effort to improve and promote neighborhood quality of life and increase the economic viability and livability of socioeconomically disadvantaged areas of the City.

FY2021 and FY2022 CDBG dollars were committed to the Place-Based Streetscape Improvements Program. In 2022, this money assisted in subsidizing City's Pedestrian Improvements Project the costs of two (2) projects in areas of critical need, please see below:

(1) **Manor & Filbert:** The City made improvements to the intersection of Manor Street and Filbert Street in response to a neighborhood group raising concerns about pedestrian safety. At the beginning of 2022, the busy intersection had no marked crosswalks. A quick build project provided crosswalks on all four legs, new stop bars, and intersection daylighting using paint and flexible delineators to remove parking within 20 feet of the crosswalks. As a part of the Pedestrian Improvements Project, the City replaced the paint and delineators with permanent concrete curb extensions and curb ramps to reduce

pedestrian crossing distance on Manor Street. A problematic, large street tree was removed to provide an accessible pedestrian route and two inlets were relocated in order to manage stormwater at the new curb extensions.

(2) **Church & Pershing**: The City made pedestrian improvements to the western corner of the skewed intersection of Church Street, East Mifflin Street, North Jefferson Street as a part of the Pedestrian Improvement Project by removing a portion of asphalt within the intersection and installing extended sidewalks, a planted area, and a new ADA-complaint curb ramp. These improvements reduce the corner radius to slow turning vehicles, prevent illegal parking within the intersection (a recurring problem) and greatly shorten the crossing distance for pedestrians on Church Street. Two new street trees were placed in the planted area and a new stop sign was installed for eastbound traffic.

Thus far, this program has directly contributed to improving the neighborhood quality of life for 3,100 City residents living adjacent to these improvements in addition to all residents who live, work, travel, and commute on, across, and through these sidewalks and streets by all modes of transportation.

#### The Neighborhood Crime Reduction through Police Social Worker Activity

The City dedicated \$80,000 of 2022 CDBG funding to assist the Neighborhood Crime Reduction Through Police Social Worker Program in supporting a community-oriented, holistic policing program aimed at preventing crime through engagement and connection in order to proactively assist City residents in need by connecting them to appropriate social services or behavioral or mental health providers. This has resulted in a reduction in repeat calls for Police and more positive interactions between Police and residents, ultimately decreasing crime and increasing awareness and access to essential support services within the community.

During the 2022 Program Year, this program assisted 583 Service Area beneficiaries by resolving police-involved issues related to homelessness, wellbeing, mental health, aging, housing, child welfare, and domestic violence. This has helped to improve police-led community outcomes and enhance neighborhood quality of life to the benefit of a predominately low- and moderate-income City area.

#### The Health and Housing Social Worker Program Activity

The City's Health and Housing Social Worker activity is responsible for providing social service and housing support to the City of Lancaster's Community Planning and Economic Development Department (CPED) and members of the community through managing a caseload focused on addressing problems related to housing and resident wellbeing. In 2022, the Health and Housing Social Worker assisted 311 community members in resolving persistent health and housing-related issues to help them locate and secure affordable housing opportunities in the City, with 91.00% of the beneficiaries assisted being low-and moderate-income. The Health and Housing Social Worker successfully acted as a liaison between the City and the various social service agencies by providing follow-up and monitoring of cases related to housing issues through a holistic, coordinated community response that connected clientele to a variety of agencies to address intersecting socioeconomic issues related to housing, as appropriate. This activity actively contributes to furthering the City's goals to utilize CDBG to promote neighborhood quality of life and to also increase access to affordable housing opportunities. \$75,000 of the City's FY2022 CDBG funding was allocated to support this critical work.

#### The Neighborhood Engagement Program Manager Activity

This project is designed to support the Department of Neighborhood Engagement (DoNE) in their efforts to improve the quality of life for our community through collaboration and the development of well-rounded, resident-lead strategies and increased collaboration between the community and City government through providing financial assistance for a DoNE Project Manager role. The purpose of this activity is to provide project management support for the City's core neighborhood engagement initiatives and activities in order to promote and enhance neighborhood quality of life. \$80,000 in FY2021 CDBG funding was utilized in 2022 to further these efforts.

In 2022, the Public Service City Project Manager activity implemented five (5) programs in order to improve the quality of life for City residents and create opportunities for dialogue, learning, partnership, civic leadership building, and action between the city government and neighborhood residents. Specifically, this activity supported the following City initiatives:

- (1) Love Your Block: 22 City residents served
- (2) Neighborhood Leaders Academy: 17 City residents served
- (3) Trauma Informed Community Development: 13 City residents served
- (4) Public Art Community Engagement (PACE): 1,270 City residents served
- (5) AmeriCorps VISTA: 2,500 City residents served

#### The Community Facilities Improvement Activity

The City allocated \$75,000 of FY2021 CDBG entitlement funding to provide community facilities improvements through the replacement of the rooftop HVAC unit providing heating and cooling to the Lancaster Recreation Center (Lancaster Rec) to improve the community center's heating and cooling and enhance its energy efficiency and long-term sustainability. The goal of this activity is to create suitable living environments and promote neighborhood quality of life by improving the heating and cooling facilities of a public community center to facilitate the availability, accessibility, and sustainability of safe, comfortable public facilities for neighborhood residents making the Lancaster community more livable and viable. In 2022, preliminary planning and design work was completed for the HVAC replacement project.

#### **Goal 4: Expand Economic Opportunities**

#### The Small Business Development Activity (Microenterprise Development)

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The Small Business Development Activity offers small business training, mentoring, access to financial tools, and other technical assistance to lower-income City residents who wish to establish or expand microenterprise businesses. Participants attend business-oriented training courses and receive targeted technical skill building and coaching to create and implement sustainable microenterprise business models. Applicants successfully completing the ASSETS training are eligible to apply for microenterprise loans and financial assistance through various local and State-supported funding mechanisms. All attendees receive continuous technical assistance and support after graduation.

During 2022, this program utilized \$20,000 in FY2021 CDBG funding, served 94 City participants, 70.21% of whom were of low- and moderate-income, seeking to start or expand microenterprises thereby empowering them with the necessary training, support, and financial resources necessary for successful small business development and positively contributing to the economic development of the City of Lancaster by expanding small business opportunities. A total of 9 new and 27 existing businesses were directly assisted through this program.

\$20,000 of FY2022 CDBG dollars were committed to help fund this program, aimed at improving the economic development services and outcomes for low- and very-low-income persons. This activity runs from July 1, 2022 through June 30, 2023. As such, tangible beneficiary outcome and accomplishment data will be reported at the conclusion of the program. The City anticipates that at least 20 predominately low- and moderate-income individuals developing or expanding microenterprises will be assisted by this activity.

#### **Building Codes Support**

In 2022, this activity supported the review of construction plans, property inspections, and follow-up actions directly related to the enforcement (not correction) of state and local building codes including the review and evaluation of architectural, structural, electrical, plumbing, mechanical and fire suppression & alarm plans for new construction as well as for renovation or remodeling of existing buildings. Inspection and review efforts were conducted and completed in a predetermined predominately low/moderate-income area within the South Quadrants of the City, in Census Blocks 14, 10, 11, 9, 8, 12, and 147.

During the 2022 Program Year, the Building Codes utilized a portion of the \$150,000 allocated FY2021 CDBG entitlement funding to complete 78 building code inspections, including the review of 57 plans, for properties in a predominately low- and moderate-income Service Area in the South of the City comprised of 75.18% LMI households, resulting in improvements to building safety and quality in addition to enhancing social and economic fabric of the area and neighborhood quality of life.

#### **Goal 5: Support Homelessness Services**

Through the joint funding application process, the City worked with homeless service providers who met the growing need for emergency shelter, outreach, and rapid rehousing services. This

project also covers 7.5% in administrative costs of the ESG program. While the City did not receive ESG entitlement for FY 2022 there were activities implemented in the 2022 Program Year supported by remaining FY 2021 ESG funds. In 2022, 121 individuals were served by Rapid Housing, 57 were supported with Emergency Shelter, and 276 received Outreach support. (454 in total).

#### 2022 CDBG-CV ACTIVITIES

In 2022, the City continued to address pressing community needs arising from the Coronavirus Pandemic (COVID-19) by utilizing its 2020 CDBG Coronavirus Aid, Relief, and Economic Security (CARES) Act (CDBG-CV) allocations to prepare for, prevent, and respond to COVID-19. Below is a summary of the 2022 Program Year activities undertaken by the City utilizing this funding to support this effort.

#### CDBG-CV Goal: Public Health Services (FY2019 Goal – Create Suitable Living Environment)

#### The City Health Worker for COVID-19 Support Activity

In an attempt to prevent, prepare for, and respond to COVID-19, the CDBG-CV City Health Worker for COVID-19 Support activity identified vulnerable and low- and moderate-income neighborhoods to provide education and outreach for COVID-19 vaccinations, perform pandemic-related education, and conduct a COVID-19 community health needs assessment.

From January to June 2022, the City Health Worker accomplished the following:

- Provided 178 individuals with their first dose of the COVID-19 vaccine;
- Provided 96 individuals with their second dose of the COVID-19 vaccine; and,
- Participated in various community events such as Mayor's and seed distribution to conduct COVID-19 vaccine outreach efforts reaching 244 individuals.

During this period, the City Health Worker spent time collaborating with several internal departments and key personnel within the City of Lancaster, such as the Community Planning and Economic Development team, the Department of Neighborhood Engagement team, and the City Mayor, to develop a COVID Health Needs Assessment for residents living in the CDBG target area. In total, 9200 surveys were prepared and mailed out at random, with 562 surveys completed. A final report was completed and delivered in June 2022. The report serves as a foundational piece for the City as they launch efforts to conduct their first formal Community Health Needs Assessment and gather additional data to better serve the diverse health needs of the community more equitably, especially those exacerbated by the pandemic. This program helped to improve the neighborhood quality of life for City residents while also providing support for their physical health needs to help combat the spread of COVID-19.

#### The Mobile Hygiene Unit Activity

Since December of 2021, the Mobile Hygiene Unit Activity has been providing public health services to members of the Lancaster City community experiencing homelessness to prevent,

prepare for, and respond to the adverse health impacts of the COVID-19 pandemic through the provision of showers to address hygiene needs and medical care to promote improved wellbeing of this vulnerable population. During 2022, the MHU served 332 beneficiaries who have been negatively impacted by COVID-19, providing a total of 495 showers, distributing 132 laundry vouchers and conducting 85 medical visits encompassing blood pressure checks. The service also connect participants to food and clothing resources and provided health referrals. This activity is contributing to improving the health and wellbeing of the City's most vulnerable residents while also stemming the negative health impacts of the pandemic and preventing the further spread of COVID-19.

#### The Public Service Outreach Specialist Activity

The Public Service Outreach Specialist, a collaboration with the Lancaster City Alliance, is responsible for circulating throughout the Downtown District, surrounding neighborhoods and parks, conducting outreach to community members in need of assistance and providing connection to pertinent social services that holistically address complex socioeconomic challenges exacerbated by the impact of COVID-19.

In 2022, this activity provided direct support and referrals to community members in need for resources and services structured to deal with their situation with the aim of preparing for, preventing, and responding to the COVID-19 pandemic. During 2022, the Public Service Outreach Specialist engaged with and assisted a total of 129 individuals requiring outreach services within the specified Service Area. As a result of the outreach work funded by this activity, a total of 20 individuals received COVID-19 vaccinations and 14 individuals were connected to health services to assist with the health-impacts of the pandemic. Additional connections to homelessness services, housing, rental relief, hygiene support, food and clothing access, substance abuse services, and job training support were made during 2022. This activity contributed to addressing the health and social needs of the community as a result of COVID-19 and works to improve wellbeing and quality of life for residents in need.

#### CDBG-CV Goal: Home Rehabilitation and Critical Repair (FY2019 Goal – Housing)

In an attempt to assist residents in meeting housing rehabilitation needs exacerbated by the impacts of COVID-19, the City allocated \$150,000 in CDBG-CV funding towards home rehabilitation projects to assist homeowners who have foregone critical repairs due to financial constraints precipitated by the adverse economic impacts of the pandemic. In 2022, the City completed 11 projects addressing emergency repairs for 100% low-and moderate-income households.

#### CDBG-CV Goal: Economic Recovery and Development (FY2019 Goal – Economic Development)

#### The Building Codes for COVID-19 Support Activity

In 2022, this activity supported property inspections and follow-up actions directly related to the enforcement (not correction) of state and local building codes including the review and evaluation of architectural, structural, electrical, plumbing, mechanical and fire suppression & alarm plans for new construction as well as for renovation or remodeling of existing buildings. Inspection and review efforts were conducted and completed in a predetermined predominately low/moderate-income area within the South Quadrants of the City, in Census Blocks 14, 10, 11, 9, 8, 12, and 147. During the 2022 Program Year, the Building Codes for COVID-19 Support completed 388 building code inspections, including the review of 285 plans, for properties in a predominately low- and moderate-income Service Area in the South of the City comprised of 75.18% LMI households, resulting in improvements to the social and economic fabric of the area and neighborhood quality of life unduly impacted and exacerbated by the COVID-19 pandemic.

This activity is designed to primarily benefit low- and moderate-income households in deteriorating and socioeconomically disadvantaged areas of the City unduly impacted by the effects of the COVID-19 pandemic in an effort to promote economic revitalization and prevent decline through funding proactive building code enforcement in the surrounding areas. The program supported businesses and households making building improvements, including those related to incorporating COVID-19 precautions through building design, by ensuring compliance with state and local building codes. Additionally, this activity helped ensure businesses, especially essential businesses, continue operating safely in their physical locations and to prevent buildings not occupied due to remote work from falling into decline.

### **CR-10 – Racial and Ethnic composition of families assisted**

Race	CDBG	ESG
White	410	300
Black or African American	233	105
Asian	17	2
American Indian or Alaskan Native	1	1
Native Hawaiian or Other Pacific Islander	3	2
Black or African American, & White	5	0
American Indian/Alaskan Native & Black	4	
Other Multiracial	280	27
Unable to Obtain	23	17
Total	976	454
Ethnicity		
Hispanic	378	128
Not Hispanic	598	312
Unable to Obtain	0	14
Total	976	454

# Describe the families assisted (including the racial and ethnic status of families assisted). 91.520(a)

Table 3 – Table of assistance to racial and ethnic populations by source of funds

#### Narrative

These statistics only include data from CDBG & ESG activities that were performed in 2022 and provided a direct benefit to specific households. These activities include:

- 1. The Critical Repair and Lead Hazard Reduction Program Activities (including CV)
- 2. The Fair Housing Services Activity
- 3. The Health and Housing Social Worker Program Activity
- 4. The Small Business Development Activity
- 5. The Mobile Hygiene Unit (CDBG-CV)
- 6. Tenfold Outreach
- 7. Tenfold Rapid Rehousing STIL
- 8. YWCA Emergency Shelter

Please see *CR-05* - *Goals and Outcomes* for more information on the impact of the indirect services provided to city residents. Additionally, please see the below image entitled *Demographics of the City of Lancaster, PA (2021 Census Data)* for more specific information about the racial and ethnic composition of the City.

Race and Hispanic Origin	
White alone, percent	▲ 54.8%
Black or African American alone, percent     (a)	▲ 16.5%
American Indian and Alaska Native alone, percent     (a)	▲ 0.3%
Asian alone, percent (a)	▲ 3.2%
Native Hawaiian and Other Pacific Islander alone, percent     (a)	▲ 0.1%
Two or More Races, percent	▲ 11.7%
Hispanic or Latino, percent (b)	▲ 40.4%
White alone, not Hispanic or Latino, percent	▲ 38.8%

Image 1 - Demographics of the City of Lancaster, PA (2022 U.S. Census Bureau Data)

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### **CR-15 – Resources and Investments 91.520(a)**

Source of Funds	Source	Resources Made Available in 2022	Amount of Funding Expended During Program Year
CDBG	Public - Federal	\$1,658,738.06	\$1,555,832.02
ESG	Public - Federal	\$0	\$114,740.00
CDBG-CV	Public - Federal	\$0	\$340,280.80

#### Identify the resources made available

 Table 4 - Resources Made Available

#### Narrative

The above expenditures represent CDBG and ESG spending that occurred during the 2022 Program Year (January 1, 2022 – December 20, 2022) to support the goals and activities outlined in the City's 2021 – 2025 Consolidated Action Plan and 2022 Annual Action Plan. FY2022 CDBG entitlement funds were subcontracted to subrecipients for the period of July 1, 2022 – June 30, 2023. As such, six (6) months of spending is included in the figures above and all remaining funding will be expended during 2023.

Included in this table under "Other" are the CDBG-CV resources made available in 2020/2021 and expended in the 2022 Program Year. The City plans to utilize the remaining CV funding in 2023 to address and rectify pervasive community health and social needs that have emerged as a result of the pandemic.

#### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of	Actual Percentage of	Narrative Description
	Allocation	Allocation	
			All funds were spent in the City of
			Lancaster, focusing on low- and moderate-
LANCASTER CITY	100	100	income beneficiaries.

Table 5 – Identify the geographic distribution and location of investments

#### Narrative

100% of the 2022 CPD funds were spent in the City of Lancaster, with a focus on primarily benefitting predominately low- and moderate-income areas and City residents.

### Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

The City continues to utilize Federal CDBG and ESG funding to leverage private, state, and local funding sources. CDBG funds supplemented a variety of programs that have other sources of funding. The Place-Based Streetscape Improvements program utilized CDBG funding to supplement other state grant funds such as a Keystone Grant as well as City Capital Improvement funds. The Critical Repair and Lead Hazard Control Programs continued to leverage the City's \$700,000 Healthy Homes Supplemental funding and a \$9.1M Lead Hazard Reduction Grant from the Department of Housing and Urban Development (HUD) to deliver holistic, impactful approaches to strengthen the City's affordable housing stock and resident wellbeing. The City of Lancaster's internal operating funds also supplemented the Housing Code Enforcement Program, the Building Codes Program (CV), and the Neighborhood Crime Reduction through Police Social Workers Program.

The CDBG funds used for the Small Business Development (Microenterprise Development) program represented less than 5% of their total program budget (the majority of their budget is comprised of privately raised funds). The Fair Housing Program also receives private funds, in addition to state and local funds, and County CDBG assistance.

The ESG funds were used for Rapid Rehousing, outreach, and shelter services. These funds leveraged United Way and FEMA Emergency Food and Shelter Program dollars, as well as other private donations and grants secured by providers. The matching requirements for ESG funds for administration was met by way of the City of Lancaster's CDBG funds and General Funds. Rapid Rehousing, outreach, and shelter were matched by VA funds, County CDBG funding, the Pennsylvania Coalition Against Domestic Violence, United Way, Continuum of Care funds and other private donations. All matched funds pay for expenses that are eligible under ESG, such as coordinated assessment, street outreach, rental and financial assistance, case management and shelter operations.

Publicly owned property was used to host several core programs that directly address the needs identified in this plan; specifically, City Hall (120 North Duke Street - owned by the City of Lancaster) hosts the City's Housing and Building Code Enforcement Programs, Critical Repair Program, Lead Hazard Control Program, the Place-Based Streetscape Improvement Activities' Administration and Management Team and Community Development staff. Other than the above-listed use, publicly owned property and land were not used to address the needs identified in the plan.

### **CR-20 – Affordable Housing 91.520(b)**

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be		
provided affordable housing units	40	78
Number of Non-Homeless households		
to be provided affordable housing units	125	550
Number of Special-Needs households to		
be provided affordable housing units	0	0
Total	165	550

#### Table 6 – Number of Households

	One-Year Goal	Actual
Number of households supported		
through Rental Assistance	370	566
Number of households supported		
through The Production of New Units	2	0
Number of households supported		
through Rehab of Existing Units	20	61
Number of households supported		
through Acquisition of Existing Units	0	0
Total	392	61

 Table 7 – Number of Households Supported

# Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

In 2022, the City collectively met or exceeded the goals and outcomes it had established to further affordable housing, with the exception of the goals it had set for the 2021 and 2022 Affordable Housing Development Solutions Activity. The Affordable Housing Development Activity moved forward in 2022, with an eligible project identified as part of a joint County and City competitive solicitation process for the Lancaster County Multifamily Rental and Single-Family Homeowner Occupied Affordable Housing Program in April and May of 2022. The City committed funding to the Scattered Site Rehabilitation Project proposed by SACA Development Corporation and moved forward with a tiered environmental review process in Fall of 2022. The Tier I environmental review was completed in December of 2022 and rehabilitation is scheduled to begin in March of 2023. All resultant accomplishments will be reported in the City's 2023 CAPER. Additionally, the number of units assisted with the CDBG-CV-funded Home Rehabilitation and Critical Repair project was limited to 11 due to market and supply-chain

driven inflation for the cost of labor and materials. Overall, however, the City exceeded its housing rehabilitation goals by 280%.

The number of households supported through Rapid Rehousing programs were successfully achieved and beyond, out of the anticipated 40 households, we addressed rapid rehousing services for a total of 50 families, a 125% improvement in assisting individuals rapidly exit homelessness and return to permanent housing. Persons assisted with rapid rehousing services benefited from the crisis of homelessness, while it also connected families and individuals with appropriate community resources to address other essential service needs.

The City of Lancaster made concerted efforts to address "worst case needs" and meet the needs of persons with disabilities regarding affordable housing in 2022. In 2022, the City completed 80 total affordable housing projects utilizing CDBG funding that rectified critical repair and lead hazard control issues, assisting 56 total households, the majority completed for very-low income (30) and low-income (16) households through a grant mechanism, ensuring continued access to affordable, quality housing for very-low-income residents and those with a status of being housing cost burdened. The City will continue work that supports these vulnerable populations in 2023.

The City worked to meet the affordable housing needs of persons with disabilities by providing education and support to program staff and partner organizations on proper income verification requirements as they pertain to disabled households. This was done to ensure proper eligibility determination for disabled households to prevent them from being unduly disqualified from receiving affordable housing assistance due to an improper income verification process as it relates to live-in aides. The City's Critical Repair and Healthy Homes programs included adaptations to homes providing improved safety and accessibility to meet the housing needs of disabled households. Further, the City's Fair Housing program, implemented by subrecipient partner Tenfold, provided affordable and fair housing support for persons with disabilities through the CDBG-assisted Fair Housing Services activity. They oversaw set-aside units in the City and supported persons with disabilities in filing fair housing complaints and submitting reasonable modification and accommodation requests.

#### Discuss how these outcomes will impact future annual action plans.

The City has consistently achieved success in its Fair Housing, Critical Repair, and Lead Hazard Control Programs, which continue to provide tangible, positive outcomes contributing to improving and strengthening accessibility to and availability of sustainable affordable housing opportunities in the City, especially for low- and moderate-income households. Additionally, the City is also realizing success with the Health and Housing Social Worker activity, which assisted 311 City residents in accessing affordable housing, over fifteen times its initial annual goal of 20 people and a quantifiable increase in the service since 2021. As such, the City will continue to support these programs based on their measurable effectiveness and leverage their successes to inform the provision and design of future affordable housing programming.

This City will utilize lessons learned from these programs to operationalize viable and impactful approaches under the Affordable Housing Development Solutions Activity within future action plans to sufficiently adjust the activity to achieve our overall strategic goals and ensure that our community's housing needs are fully addressed efficiently and effectively.

The City did not receive a FY 22 ESG Entitlement award and outcomes and accomplishments during the 2022 program year were achieved utilizing remaining FY 21 ESG Entitlement funds. The City did not receive FY 22 ESG Entitlement funding and does not anticipate receiving FY 23 ESG Entitlement funding. Future annual action plans may reflect a reduction in available resources and associated outcomes.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual
Extremely Low-income	223
Low-income	221
Moderate-income	56
Above Moderate-income	11
Unable to Obtain	39
Total	550

Table 8 – Number of Households Served

#### **Narrative Information**

The above data reflects the number of households served by a direct benefit, affordable housing-related program assisted with CDBG dollars in the 2022 Program Year. This data can be further distilled by income level and activity, included below:

#### The Critical Repair and Lead Hazard Control Program Activities: 61 Low-and Moderate-Income Beneficiaries (100% LMI)

- Extremely Low-Income: 29 households
- Low-Income: 21 households
- Moderate-Income: 11 households

## The Fair Housing Services Program Activity: 178 Low- and Moderate-Income Beneficiaries (85.96% LMI)

- Extremely Low-Income: 75 households
- Low-Income: 44 households
- Moderate-Income: 34 households

#### The Health and Housing Social Worker Program Activity: 311 Low- and Moderate-Income Beneficiaries (91.96% LMI)

- Extremely Low-Income: 119 households
- Low-Income: 156 households

• Moderate-Income: 11 households

Overall in 2022, the City provided direct affordable housing benefit to 550 total households through HUD-assisted programming. Specifically, it served 223 very-low-income households, 221 low-income households, and 56 moderate-income households, resulting in a total of 500 low-and moderate-income household who represent 90.91% of the City's total CDBG-supported direct affordable housing program clientele, thereby furthering HUD's Community Planning & Development (CPD) Program goal of providing tangible affordable housing benefit to predominately low- and moderate-income persons and/or households.

Citizens can also explore the City's work to further affordable housing opportunities at the following website, <u>https://lancasterpa.maps.arcgis.com/apps/MapSeries/index.html?appid=5e8866dfe5654 c94998e1949e06f123e</u>, which details relevant investments the City has made in housing projects.

Please see CR-05 - Goals and Outcomes for more information on the impact of all services provided to City residents. Additionally, please see the Attachment entitled *City of Lancaster U.S. Census Bureau Demographic Information (2021 Inflation Adjusted Dollars)* for more information on the City as a whole.

The number of HOME persons served is located in the Lancaster County portion of the CAPER as the County is the lead entity for the HOME consortium.

# CR-25 – Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

## Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

## Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City has substantially increased its outreach efforts to help address homeless and special needs through the implementation of Tenfold's Outreach ESG activity and CDBG activities such as the Public Service Outreach Worker, the Mobile Hygiene Unit, and the Health and Housing Social Worker. However, the City did not receive a FY 2022 ESG Entitlement Award and therefore did not have adequate resources to perform significant outreach to homeless persons and our efforts to assess their individual needs were limited to resources readily available.

In the absence of direct ESG FY 2022 entitlement funding, we leveraged our partnerships with the Lancaster County Redevelopment Authority, Homelessness Coalition, and Continuum of Care to support the administration and delivery of services to ensure that homelessness needs were adequately met utilizing the available resources.

The ESG funds were used for Rapid Rehousing, Outreach Services and Emergency Shelter. Rapid rehousing funds leveraged United Way and FEMA Emergency Food and Shelter Program dollars, as well as other private donations and grants secured by providers. The matching requirements for ESG funds for administration was met by way of the City of Lancaster's CCBG funds. Rapid Rehousing were matched by VA funds, County CDBG funding, the Pennsylvania Coalition Against Domestic Violence, United Way, Continuum of Care funds and other private donations. All matched funds pay for expenses that are eligible under ESG, such as coordinated assessment, street outreach, rental and financial assistance, case management and shelter operations.

Lancaster County began its coordinated assessment/single point of entry system, known as Community Homeless Assessment and Referral Team (CHART), in September 2013. CHART contracted with United Way 211 to provide initial client screening into the single point of entry system. CHART workers were mobile, allowing them to conduct face-to-face initial assessments to clients who were at emergency shelters, the daytime drop-in center, on the street or in other areas. Outreach Workers were trained to conduct CHART assessments. This decreased the number of contacts a client needed to be connected with services.

CHART does the following:

• Ensure that households at imminent risk of homelessness get the right services at the right time and at the right level;

- Provide a single, trusted access point individuals and families can turn to for homeless prevention services, assessment, light case management and referral to emergency housing and other services to help get back on their feet;
- Focus on diversion and prevention whenever possible with shelter entry only when no other option or resource is available;
- Recognize that a successful SPE is dependent upon full provider buy-in; must have sufficient housing specialists, diversion and rapid re-housing resources; and must include permanent housing resource identification/referral at point of entry.

# Addressing the emergency shelter and transitional housing needs of homeless persons

Emergency Shelter services seek to assist persons that are literally homeless and sleeping on the streets or in places not meant for human habitation are at high risk of physical, mental, financial, and emotional harm to find suitable sleeping accommodations and connect with other appropriate support services.

The Lancaster County Homelessness Coalition continued to monitor the need of emergency and transitional housing. Emergency shelter that can be accessed by any family type and by hard to reach, service resistant individuals were the highest priority to receive funding in 2022 because this is the biggest area of need in the community - in large part exacerbated by COVID-19.

Current City Shelters include: TLC (overnight and day shelter), YWCA (overnight, for women), Food Hub (overnight) and the Water Street Mission (overnight). Each shelter provider has plans in place to respond to emergency/urgent situations (such as COVID-19). Currently, they have ramped up cleaning of the facilities and have ensured that food is available to all individuals and families receiving services from the shelter. Service providers have moved as much as possible to virtual/phone calls/remote work. Outreach is continuing but using social distancing.

City/County HOME-ARP funding has been awarded to projects that further transitional/supportive housing projects in the City. They will add and additional 12 units to the City's transitional/supportive housing stock.

### Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

A critical part of the Lancaster homeless service infrastructure is Outreach. Many outreach clients need not only practical supplies like food, sleeping bags, hygiene items, and face masks, but also case management services such as assistance in filling out SSI or welfare applications, bridging to area resources, or help locating jobs or affordable housing situations.

The CoC works with the Lancaster County Children and Youth Agency (CYA) who established the Independent Living (IL) Unit to ensure that youth aging out of foster care are not discharged into homelessness. The IL Unit offers education and supportive services for ages 16-21. Staff members facilitate weekly groups about daily living skills such as budgeting, employment, and cooking; including an advanced group to address specific needs of older IL youth. Community volunteers mentor youth for ongoing support as they access independent housing.

The Lancaster County Continuum of Care met with publicly funded institutions to ensure proper discharge planning. The Lancaster County Re-Entry Management Organization (RMO) focused specifically on citizens returning from corrections institutions and programs. Hospitals, county behavioral health, RMO, housing and other various social service providers were represented at the various levels of the Continuum of Care, including its Homeless Service Provider Network (front-line staff), Continuum of Care Planning Committee (management level staff), Leadership Board (upper management) and Executive Committee (sub-set of Leadership Board). City and County staff also participated at all levels of the Continuum of Care.

Both the LCCH and the Re-entry Coalition are operated under the purview of the Lancaster County Redevelopment Authority in an effort to streamline the provision of care.

### Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Rapid re-housing services are the primary method to make the transition to permanent housing and independent living for persons experiencing homelessness. Rapid re-housing helped chronically homeless individuals and families, families the children, veterans and their families to move out of homelessness and into permanent housing as quickly as possible. Tenfold operates one (1) rapid re-housing activity program "Shelter To Independent Living Program." The Shelter to Independent Living Program was funded through the City's 2021 ESG entitlement funds in the 2022 Program Year.

The skills and disciplines taught through the provision of rapid rehousing case work services as well and the resources identified in each client's "Housing Plan" worked to prevent formerly homeless persons from returning to homelessness. Self-sufficiency is a primary goal of the program.

### CR-30 – Public Housing 91.220(h); 91.320(j)

#### Actions taken to address the needs of public housing

In 2022, the City worked with the Lancaster City Housing Authority (LCHA) to maintain existing public housing and to continue to look for ways to make more units accessible.

LCHA owns and operates 564 public housing units consisting of 259 family units and 305 elderly/disabled units set in six (6) communities. Housing is also provided through the Section 8 Housing Choice Voucher Program with LCHA administering 1,003 vouchers by matching up eligible applicants with participating private landlords. LCHA also enables area agencies to make accessibility improvements to specific units for their clients.

The City routinely provides technical support and assistance to LCHA in the administration of its public housing programming and serves as the Responsible Entity, specifically supporting the maintenance and rehabilitation of the City's public housing through the Environmental Review process. In addition, the City seeks to secure additional funding to support Public Housing improvements through City ARPA allocations and external grant application processes.

# Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

LCHA's strives to foster the development, ownership, and successful management of the City's public housing programs to empower citizens towards self-sufficiency. LCHA holds residential advisory board meetings to promote resident involvement and homeownership. Tenfold provides housing counseling and homeownership services to low- to moderate-income residents seeking homeownership including public housing tenants and Section 8 voucher holders.

#### Actions taken to provide assistance to troubled PHAs

The City of Lancaster's public housing authority is not considered a troubled PHA.

### CR-35 – Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

Lancaster continues to seek opportunities to provide housing for residents in the City identified as "in need of affordable shelter" and to reduce barriers to affordable housing for City residents. The main barriers to meeting the needs of the underserved continue to be:

- The limited funds available to address the scarcity of affordable housing;
- The high cost of land available for development/redevelopment; and
- The fact that there is an extremely limited amount of land available in the City for new construction.

The City recognizes the growing challenges in affordability and the need to develop an intentional, collaborative, and impactful housing affordability strategy, policies, and laws that diminish and remove barriers to access and availability. In order to accomplish this, we undertook the following actions in the 2022 Program Year:

The City continued to implement the Health and Housing Social Worker activity to help reduce barriers to affordable housing by providing a dedicated affordable housing resource that works to connect City residents to better housing opportunities and provides support and education to assist residents in navigating the complex housing and supportive services policies and procedures to enable improved comprehension and access. The City also provides Language Access services through a Language Access Coordinator to facilitate equitable information accessibility for the City's programs and initiatives to meet the language needs of our diverse City population. Additionally, the Health and Housing Social Worker provides bilingual English and Spanish support to further reduce access barriers to accessing affordable housing.

City staff worked with the Redevelopment Authority of the City of Lancaster to implement income and affordability requirements to generate improved affordable housing opportunities for its low- and moderate-income residents. Moreover, in 2022, the City committed \$7.4 million of its ARPA funding to nine (9) projects increasing the number and quality of affordable housing units through the creation of 85 new affordable housing units and preservation of 443 affordable housing units through renovation.

Further, the City's Interim Housing Strategy continues to guide policy and funding decisions and has set the following goals and actions seeking to diminish the aforementioned barriers to affordable housing to be achieved by 2026:

#### 1. Goal 1: Produce approximately 2000 new units, 300 of which are affordable

a. Create and implement City, land use, and zoning policies that advance housing

supply and focus on rehabilitation of existing buildings, increasing density, and building up instead of out.

- b. Leverage financial tools like Local Economic Revitalization Tax Assistance (LERTA) and the City Revitalization and Improvement Zone (CRIZ) to stimulate land development and attract investment capital for housing and mix-use projects.
- c. Leverage HOME, CDBG, NAP, PHARE, and ARPA funding to help subsidize the development and sustainability of affordable units, as appropriate.

#### 2. Goal 2: Protect approximately 14,000 existing units, and improve 100+ units

- a. Utilize proactive and complaint-based inspection and maintenance efforts to promote the provision of safe, high-quality housing to sustain the City's current housing stock. Update the City's Rental Property and Lead ordinances to concentrate resources and inspection efforts based on need and incentivize unit upgrades. Improve landlord outreach and education efforts to facilitate understanding and buyin.
- b. Continue to provide Lead Remediation and Health Homes Grants to underserved and vulnerable low- and moderate-income households.
- c. Continue to provide Critical Repair Grants and Loans to help disadvantaged homeowners offset the economic hardship caused by emergency repairs to critical household systems and fixtures for low- and moderate-income households.

#### 3. Goal 3: Acquire approximately 200 units for affordability-focused redevelopment

- a. Work with the Redevelopment Authority of the City of Lancaster (RACL) to acquire vacant and blighted properties for resale and rehabilitation geared at providing affordable housing to low- and moderate-income households.
- b. Collaborate with the City's Land Bank to purchase properties to be redeveloped as affordable housing by Community Housing Development Organizations.
- c. Promote City-Led conversion, with properties purchased and redeveloped with the goal of creating affordable and mixed-income redevelopment of City-acquired and directed property.
- d. Work with the County and local Continuum of Care (CoC) providers to develop permanent transitional housing facilities offering wrap-around services to support City residents who are transitioning from homelessness to a stable living situation.

#### 4. Goal 4: Innovate to create approximately 100 new units

a. Promote and facilitate the development of home-sharing and community living models, accessory dwelling units, tiny homes, and a reduction of parking requirements, as appropriate, to enable the expansion of, access to, and availability affordable housing opportunities and mechanisms to better align with the City's typical households and support those with lower or fixed incomes.

#### 5. Goal 5: Sustain existing affordability and neighborhood vitality

a. Continue to provide financial support to prevent housing insecurity caused by the impact of COVID-19 to prevent eviction and displacement.

- b. Expand and investigate avenues to assist low-income residents in homeownership through Low-Interest Home Loans and Façade Improvement Grants.
- c. Help low-income residents achieve homeownership and build wealth with mechanisms such as Down Payment Assistance, Live Near Your Work Grants, and the Tenant Opportunity to Purchase Act.
- d. Continue to contribute resources to strengthen and expand the City's homeless shelter system to better meet the needs of this vulnerable population, including expanding current capacity by 20 – 30 shelter beds and 100 emergency shelter beds.

A copy of the City's Interim Housing Strategy are included as attachments to this report.

Furthermore, the City is also in the process of finalizing its Comprehensive Plan, supported by CDBG administration and planning funds, which is reevaluating the City's approaches to land use, zoning, and other policies related to community, housing, and economic development.

These actions, when combined, are helping to reduce institutional barriers to affordable housing in Lancaster and demonstrate the proactive steps the City is implementing to make affordable housing more accessible for all. The City will continue its work to address housing issues for low- and moderate-income families by funding programs that sustain affordable housing in good condition and increase affordable housing availability and opportunities.

# Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

The City's Critical Repair Program, Lead Hazard Control Program, and Healthy Homes Program all focus on maintaining owner-occupied housing and addressing deferred maintenance for households under 80% Area Median Income (AMI). In order to alleviate financial burdens for beneficiaries below 50% AMI, the Critical Repair program adjusted its design since 2021 to provide grants for emergency critical repairs in lieu of forgivable loans requiring liens to reduce the risk of aggravating economic injustice. The City's Housing and Building Code Enforcement Programs assisted in ensuring the maintenance of housing, businesses, and buildings throughout the City (with a focus on the rental and business community who often struggle with quality and/or affordability). The City also works with SACA Development Corp. (a qualified CHDO) in their development of affordable housing, particularly in the Southeast area of Lancaster City, which has a concentration of minority and low-income households, on various HOME-assisted initiatives detailed in Lancaster County's Consortium reporting.

Using 2021-2022 ESG funding, the City participated in outreach efforts to meet underserved needs and connect residents experiencing homelessness to essential support services. However, the City did not receive a FY 2022 ESG Entitlement Award and therefore the plight of addressing the needs of the underserved were not fulfilled to our strategic goals.

Specifically, the City completed the following actions during the 2022 Program Year to address obstacles to meeting underserved needs in our community:

- The Critical Repair and Lead Hazard Control Programs focused on addressing the housing health, wellness, and viability of owner-occupied units, lead-paint testing and remediation, and preservation of the City's affordable housing stock.
- The Fair Housing Services program provided communal education and mediated issues between landlords and tenants to improve City residents' quality of life, their understanding of fair housing rights, and access to affordable housing opportunities and mechanisms.
- The City provided various public service activities to increase access to and utilization of vital social services available in the City, including helping to fund a holistic, resident-centric Police Social Worker Program, a Health and Housing Social Worker dedicated to addressing multifaceted socioeconomic housing challenges of City residents, a City Health Worker who is providing COVID-19 vaccination education, outreach, and preliminary needs assessment activities to improve communal health outcomes, a Mobile Hygiene Unit that is providing health and hygiene services to vulnerable residents to improve communal wellbeing and prevent the spread of COVID-19, and a Public Service Outreach Worker who is serving as a support system for community members experiencing socioeconomic difficulties complicated by the COVID-19 pandemic.
- In 2022, the City commenced activities to complete a Community Health Needs Assessment (CHNA) utilizing CDBG-CV funding in order to identity analyze unmet health needs exacerbated by the pandemic utilizing a Social Determinants of Health (SDOH) framework. Findings from the CHNA will form a data-driven basis for the City to develop and implement inclusive, equitable solutions that reduces barriers to resident wellbeing and improve overall community health.
- Using ESG funding, the City increased outreach efforts to meet underserved needs and connect residents experiencing homelessness to essential support services.

#### Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

The City of Lancaster administers a Lead-Based Paint program that assists eligible property owners and tenants with reducing and/or abating lead hazards in their properties and is supplemented with CDBG funding.

In 2019, the City was awarded \$9,1M in Lead Hazard Reduction Grant through the U.S. Department of Housing and Urban Development, plus an additional \$700,000 of Healthy Homes Supplemental funding. These dollars will be used to systematically make 710 housing units lead-safe over five (5) years. The funding is enabling the City to scale up its existing Lead Hazard Control Program by hiring additional staff, including outreach workers. The target area encompasses five Census tracts (8, 9, 10, 14, and 147) in the southern and eastern half of the City where 16,350 residents live. In 2022, Census Tract 8 was added to expand the program's impact and meet an unmet need. An overwhelming majority of houses in the focus area were built prior to 1940 and lead-based paint is most likely present in the majority of households

within the target area. Furthermore, over 81.3% of families in the target area have low incomes and 82.21% the population is a minority (including 60.12% Hispanic), meaning that this is a problem that is disproportionately affecting the City's most vulnerable populations.

In 2022, 48 properties were addressed by the City's lead programming to reduce lead-based paint hazards. Additionally, the City updated its Lead Hazard Control ordinance in early 2022 formally requiring all rental properties built prior to 1978 to maintain lead-safe certification, all day care centers and facilities to maintain lead-safe certification, and all Lancaster City Housing Authority properties to maintain lead-safe certification.

Over the next five years, the City of Lancaster will successfully make 710 housing units lead safe. The Healthy Homes Supplemental Funding is also allowing the City to address other health hazards (such as radon, mold, and tripping hazards) in 120 homes.

#### Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

In 2016, the Mayor's Commission to Combat Poverty released *One Good Job, A Strategic Plan to Cut Poverty in Half in Lancaster City by 2032.* The plan includes recommendations in four (4) areas: Workforce, Education, Housing & Community. Additionally, the Mayor's *Block by Block* Strategic Plan identifies a "Sustainable Economy" as a cornerstone of the City's long-term development and seeks to create and maintain sustainable employment opportunities in the City and support family-sustaining jobs that allow residents to grow and thrive as a measure to combat poverty.

Research indicates that households facing housing cost burdens often prioritize certain necessities over others with tradeoffs that might include monthly rent or mortgage payments, food, healthcare, and transportation. These trade-offs impact the health, stability, and future of our community members. The City has made an effort to address these tradeoffs through proactive programmatic interventions are were designed alleviate poverty-driven economic, health, and housing constraints and strengthen wellbeing and socioeconomic viability in the City of Lancaster.

In 2022, the City has continued its work to address pervasive housing and socioeconomic issues perpetuating generational poverty for low- and moderate-income families by designing and implementing HUD-assisted programming to further its strategic goals and decrease the prevalence of inequity and incidences of poverty. The following CDBG and ESG programs represent actions that City undertook in 2022 to ameliorate intersecting conditions and issues sustaining poverty for the City's most vulnerable households in order to enact the necessary transformational change:

1. *The Critical Repair and Lead Hazard Control Programs:* Specifically directed towards benefitting very low-, low-, and moderate-income households and homeowners, in an effort to preserve assets, increase property values, and maintain quality, safe affordable housing by providing the support necessary to address lead hazards and conduct

emergency critical repairs at homes within the City's most poverty-stricken neighborhoods.

- 2. The Health and Housing Social Worker Activity: This activity assists City residents in accessing affordable housing opportunities and provides the necessary support in helping to rectify and resolve corresponding social and health related issues negatively impacting housing stability in such a way that seeks to diminish housing insecurity created by poverty.
- 3. *The Proactive Housing Code Enforcement Activity*: Proactive code enforcement efforts aimed at alleviating unhealthy and unsafe housing and building conditions in socioeconomically challenged areas of the City in an effort to maintain access to high quality, safe, and affordable housing to combat housing inequality and housing cost burden.
- 4. *The Fair Housing Services Activity*: Furthering the provision and accessibility to quality, safe, and affordable housing through Fair Housing rights outreach, education, and support to reduce and help eliminate housing-based discrimination feeding the cycle of poverty.
- 5. *The Rapid Rehousing Activity*: Permanent supportive housing is a primary strategy to reduce individuals and families from further falling into poverty. Short-and/or medium-term rental assistance as necessary to help individuals or families living in shelters or in places not meant for human habitation move as quickly as possible into permanent housing and achieve stability in that housing. This activity provides permanent housing support as a primary strategy to prevent families and individuals from falling further into poverty. Due to the constraints of limited ESG funding, the City used the remaining ESG funding in the most fiscally responsible way.

#### Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The Department of Community Planning and Economic Development (CPED) assisted with many efforts to overcome gaps in the institutional structure of the service delivery system in the City. Foremost, CPED is the result of a restructuring to increase the availability and accessibility of programs and services targeting low- and moderate-income persons and neighborhoods as well as to advance overall community and economic development goals.

In 2022, CPED staff participated in the Housing Solutions Workshop hosted by the NYU Furman Center's Housing Solutions Lab, in partnership with the County and Lancaster City Housing Authority. The workshop allowed these key stakeholders to collaborate in the development of realistic solutions to local housing challenges.

Additionally, CPED worked to collaborate within and across departments and organizations to develop feasible, inclusive, and equitable solutions to addressing homelessness. For example, a Homelessness Response Team (HRT) was stood up connecting key decision makers in the City

from the Bureaus of Health and Police, Parks Department, and Community Development to strategize and coordinate policy and implementation approaches. Further, CPED joined the LCHC on their joint funding efforts with the Bureau Chief of Lead Safety and Community Development serving as Vice Chair of the committee.

Moreover, in 2021 the Mayor implemented a citizen-oriented *Block by Block* Strategic Plan that seeks to further the provision of "Sound Government" as a major pillar. This effort is grounded in the building of structural processes and systems that foster government accessibility, accountability, and transparency to create equitable laws and policies driven by data-informed, citizen-oriented decision making at all levels.

During 2022, CPED representatives belonged to a variety of committees and boards to enhance intra-City collaboration, communication, and relationship-building to continue to develop institutional structures. This involvement helps the City to understand its role and responsibilities. These collaborative entities include:

- Lancaster City Alliance
- Community Action Partnership of Lancaster County
- Redevelopment Authority of the City of Lancaster
- Lancaster County Homelessness Coalition
- Lancaster County HOME Consortium
- Emergency Food and Shelter Program (Local Board)
- SoWe: Southwest Neighbors
- Elm Street Revitalization Program for Southeast Lancaster
- Beaver Street Working Group
- Homelessness Response Team
- Eviction Prevention Network
- Tenfold's Housing Rights and Resource Center
- PA Shelter Taskforce
- PA Feeding Taskforce
- Housing Rights and Resource Center

From 2021 – 2025, the City has sought and will continue to seek to achieve the following goals regarding Lancaster's institutional structure:

- 1. Strengthen existing public/private partnerships and create new ones to implement programs and deliver services of all types.
- 2. Promote citizen participation as the cornerstone of every planning process.
- 3. Create interactive community information systems at the city and neighborhood levels.
- 4. Create community indicators and benchmarking programs to measure the success of public and private programs and policies.
- 5. Provide public education and encourage public awareness regarding issues that affect all City residents, but primarily person of low and very low income.
- 6. Customize housing information and technical assistance.

- 7. Maximize existing City programs that provide homeownership and rental assistance.
- 8. Support advocacy and planning activities with organizations whose primary mission relates to the provision of housing for low- and very low-income households.

# Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

In effort to enhance community coordination, City employees sit on various boards and committee whose memberships provide a network that spans private housing and social service agencies – such as Tenfold and the Lancaster County Homelessness Coalition. Further, the Housing Social Worker provides a direct connection to public and private housing opportunities and provides coordination with supportive social services, as needed. The City also facilitates continuous agency-level coordination between the Lancaster City Housing Authority, Lancaster County Redevelopment Authority, and Lancaster County Homelessness Coalition to streamline provision of affordable housing and supportive services.

Through the Neighborhood Crime Reduction through the Police Social Worker activity, the City has also taken actions to enhance coordination between itself, the Bureau of Police, and local health, housing, and social service agencies to meet the intersecting needs of residents. This activity provides a mechanism to collocate and enhance public and private coordination that provides direct assistance to City residents providing a connection to the appropriate agencies and services.

The City is involved with the Spanish American Civic Association (SACA), which develops affordable housing for low and moderate-income household. SACA also provides social services to seniors and others in the community and operates a workforce training facility. One Coalition in particular, the Lancaster County Homelessness Coalition, has made significant strides in enhancing coordination between community stakeholders. The Coalition is made up of a variety of social service, faith-based, mental health providers and housing agencies. While the main goal of the coalition is focused on ending homelessness, housing plays a key part in executing that goal. The coalition also allows for partnerships to be built and networking to be done between various agencies.

# Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

In 2022, the City of Lancaster continued to support the Fair Housing Services Program. This program is carried out by Tenfold's Housing Rights and Resources Center (HRRC) and receives CDBG administrative funding to address and rectify pervasive impediments identified in the 2021 Analysis of Impediments to Fair Housing Choice. The program also provides services to landlords and tenants in relation to Fair Housing law and landlord/tenant issues. Please see below for more information on how the Fair Housing Program is working to address specific impediments.

Lack of ADA accessibility persists as a barrier impacting fair housing choice in the City. The City's

Healthy Homes funding also provided an avenue to make accessibility modifications to homes when appropriate.

The City also continues to ensure meaningful access to programs and activities by Limited English Proficient (LEP) persons to counteract language-based impediments. We have completed our Language Access Plan (included as an attachment to this report) and have a Language Access Coordinator to facilitate language accessibility. Federally funded programs carried out by the City (Critical Repair, Healthy Homes, Lead Hazard Control Programs) have documents and information available in both English and Spanish. Further, the Lead Program Outreach Worker and Housing Social Worker are bilingual and available as a translation resource for Spanish speaking residents.

The City regularly works with the Spanish American Civic Association (SACA) which provides services to the Hispanic community. SACA, as a CHDO, has received HOME funding to create and renovate affordable housing units in the City. Tenfold also offers first-time homebuyer classes and a down payment assistance program. Documents and classes are available in both English and Spanish.

The City of Lancaster is a part of the Lancaster County HOME Consortium Please view the County's 2022 CAPER for a comprehensive understanding of how HOME funding is being utilized to address the identified *Impediments to Fair Housing* (2021).

Please see below for details on how, in 2022, The Fair Housing Services Program was tasked with addressing the following impediments:

**Fair Housing Services Program - Impediment 1**: With an increasing number of people in the County, there is more demand for an ongoing education program for fair housing requirements.

This impediment is being addressed with Tenfold's HRRC conducting the following activities:

- 1. Provision of two (2) Fair Housing trainings in partnership with PHFA and other agencies.
- 2. Creation and distribution of a digital bi-annual publication that contains Fair Housing information.
- 3. Provision of technical assistance on Fair Housing issues including facilitating mediations and submission of Fair housing complaint questionnaire to the proper city and/or state enforcement entities.
- 4. Distribution of the Landlord & Tenant Guide in print and electronically.
- 5. Provision of consultation and advocacy on issues related to Fair Housing and its close relationship to Landlord/Tenant issues.
- 6. Consultation and collaboration with City and State Fair Housing enforcement entities.

**Fair Housing Services Program - Impediment 4**: Persons with disabilities are limited in where they go due to architectural barriers in the community and in private home construction like curbs, sidewalk, steps, narrow door openings, etc.

This impediment is being addressed with Tenfold's HRRC conducting the following activities:

- 1. Work with local disability organizations to explore creation of housing opportunities that will increase housing choice for this community.
- 2. Provide informational presentations on Section 811 Project Rental Assistance (a program developed to provide low to moderate income individuals with disabilities access to quality housing) to city housing providers as a viable option of expanding/increasing the availability of 811 units throughout the city.
- 3. One (1) Fair Housing Summit format and date dependent on COVID-19 restrictions and safety measures. Cancellation may be necessary.

**Fair Housing Services Program - Impediment 5**: Home financing data indicates a disparity between denial rates among racial and ethnic groups.

This impediment is being addressed with Tenfold's HRRC conducting the following activities:

- 1. Provide Fair Lending information to consumers through homebuyer classes.
- Host one (1) Fair Lending network event for city lending institutions format and date dependent on COVID-19 restrictions and safety measures. Cancellation may be necessary.

**Fair Housing Services Program - Impediments 2 and 6**: People with limited English proficiency may have barriers to fair housing (2); and, Lancaster County and the City of Lancaster are racially and ethnically concentrated/segregated (6).

These impediments are being addressed with Tenfold's HRRC conducting the following activities:

- 1. Work with local immigrant and resettlement organizations to ensure these populations understand their fair housing rights and that their rights are not being infringed upon.
- 2. Distribution of the Landlord & Tenant Guide in print and electronically in multiple languages.
- 3. Utilize telephonic language lines to serve consumers with varying language needs.
- 4. Utilize American Sign Language (ASL) video interpreting service for consumers in need of this service.

## CR-40 – Monitoring 91.220 and 91.230

## Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

Proper agency monitoring involves on-site visits and regular in-house reviews of monthly performance reports and reimbursement requests received from Subrecipients for CDBG and ESG-assisted activities. Additionally, the City, in collaboration with the Lancaster County Homelessness Coalition reviews outcomes for ESG-funded programs and data-standard monitoring. These outcomes and data standards have been adopted by the local CoC and are based on best-practices and HUD requirements and/or recommendations. Further, City staff annually conducted independent audits of all 2021 ESG programs to ensure HUD compliance, promote accountability, and identify areas for improvement.

Furthermore, the City has also recently updated its Subrecipient Monitoring methodology and procedures within its **CDBG Policy and Procedures Manual** to include the following actions that will strengthen program oversight, provide proactivity opportunities for course correction, as needed, and improve program impact:

In order to adequately track and monitor activity performance, the City will undertake the following specific steps to ensure subrecipients and activities achieve performance objectives on schedule and within budget, comply with all applicable financial, operational, and programmatic regulations, properly expend allocated funding in a timely manner, and to proactively address and resolve emergent issues:

- (1) Implement and Conduct Quarterly Subrecipient and Partner Meetings
  - (a) The primary purpose of these meetings will be to review and discuss:
    - (i) Performance progress and accomplishments achieved
    - (ii) Challenges encountered
    - (iii) Spending and invoicing progress
    - (iv) Collaborate to develop viable solutions to identified issues
- Monitor Activity Performance and Spending at Tangible Expenditure Milestones

   (a) The City will assess activity performance at the following benchmarks to facilitate course corrections, as needed:

(i) Six (6)-Month Target: At least 50% of budget expended and associated activity objectives achieved based on evaluation of the monthly progress reports and invoicing received and processed by the City.

- 1. If less, subgrantee and partners will be formally notified that their activity poses a performance risk that may result in funding deallocation and that they will be required to submit a corrective action and spending plan.
- (ii) Nine (9)-Month Target: At least 75% of budget expended and

corresponding activity objectives achieved evaluation of the monthly progress reports and invoicing received and processed by the City.

- If less, subrecipient or partner will be required to submit a formal corrective action and spending plan detailing actions that be will be undertaken to mitigate the risk of risk and project realistic anticipated spending for the remaining performance period.
- 2. For any funding that the subrecipient or partner identifies as unable to be spent, the City will take formal steps to complete a budget amendment in accordance with City policy and procedures to reallocate funding to another activity to ensure timely expenditure of the entitlement grant in such a way that also furthers the goals of the CDBG program and aligns with City priorities.
- (3) Technical Assistance Provision
  - (a) The City will provide the necessary technical assistance and support to subrecipients and partners who are conducting activities facing performance and spending challenges based on the results of the preceding monitoring

The City utilizes various policies and procedures to help ensure that it takes the appropriate affirmative steps to encourage Minority Business Enterprise (MBE) participation in its projects and to monitor for compliance. The City is operating with a general standard to include MBE participation in its construction projects to the greatest extent practicable and works to divide larger projects into smaller tasks to promote and encourage equitable participation by MBEs as a best practice.

In 2022, the Office of Lead Safety provided Lead Renovation, Repair, and Painting trainings in coordination with Thaddeus Stevens and Tec Centro to promote inclusion of MBEs in Lead Hazard Control Program contracting opportunities. Additionally, the City includes an Affirmative Marketing component to MBEs in its procurement contracts to encourage and track MBE participation. The City employs HUD Form 2516 to help monitor MBE participation and compliance, which is compiled and reviewed with internal stakeholders at the initiation and completion of all applicable projects. Further, the City has instituted quarterly subrecipient monitoring meetings which serve as touch points to track progress in MBE project participation for all applicable activities. In 2023, the Office of Community Development will further collaborate with the Office of Procurement to facilitate greater MBE and Section 3 inclusion and participation.

Finally, the City will employ the monitoring methodology and approaches detailed in HUD's Managing CDBG A Guidebook for Grantees on Subrecipient Oversight (March 2005) as best practices to facilitate the proper, effective, and efficient management of its CDBG program.

## Citizen Participation Plan 91.105(d); 91.115(d)

## Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

The City of Lancaster remains committed to providing clear and easily accessible methods for residents, businesses, institutions, organizations, etc. to provide input on key city projects, plans, and reports.

A legal advertisement will be placed in the City of Lancaster's most prominent local newspaper, the LNP, on Friday, March 10th, 2022, both in print and online, announcing a 16-day public comment period that will end on March 26, 2022. A copy of the draft report has been posted on the City's website on March 10th, 2022 and a hard copy version of the report is made available in City Hall during this period. A public meeting will also be held at City Hall in City Council Chambers on Wednesday, March 22<sup>nd</sup> at 12:00 PM. The City will include all public comments received during this period in the final version of this report. The public notice will also be provided as an attachment to this report.

Additionally, other strategies to reach citizens include consistent City representation at community groups. These community groups include:

- Spanish American Civic Association (SACA)
- Southwest Neighborhood's Effort (SOWE)

For more information, please see the attached Citizen Participation Plan.

## CR-45 – CDBG 91.520(c)

# Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

During 2022, the jurisdiction did not make any changes to its program objectives or goals nor is it seeking to change its priorities for programmatic or resource allocation.

## Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No.

## CR-60 – ESG 91.520(g) (ESG Recipients only)

## ESG Supplement to the CAPER in *e-snaps* For Paperwork Reduction Act

## **1. Recipient Information—All Recipients Complete**

Desis Cuant Information 7 in Recipier			
Basic Grant Information			
Recipient Name	LANCASTER		
Organizational DUNS Number	010569457		
EIN/TIN Number	236001904		
Identify the Field Office	PHILADELPHIA		
Identify CoC(s) in which the	Lancaster City & County CoC		
recipient or subrecipient(s) will			
provide ESG assistance			
ESG Contact Name			
Prefix	Ms.		
First Name	Simone		
Middle Name	0		
Last Name	Dia		
Suffix	0		
Title	Community Development Administrator, Lead		
	Safety and Community Development		
ESG Contact Address			
Street Address 1	120 North Duke Street		
Street Address 2	PO Box 1599		
City	Lancaster		
State	PA		
ZIP Code	PA		
	-		
Phone Number	7172914743		
Extension	0		
Fax Number	0		
Email Address	SDia@cityoflancasterpa.com		
ESG Secondary Contact			
Prefix	Mr		
First Name	Craig		
Last Name	Walt		
Suffix	0		
Title	Bureau Chief, Lead Safety and Community		
	Development		
Phone Number	7177192193		
Extension	0		
2			

2022 CAPER

**Email Address** 

CWalt@cityoflancasterpa.com

## 2. Reporting Period—All Recipients Complete Program Year Start Date 01/01/2022 Program Year End Date 12/31/2022

## **3a. Subrecipient Form – Complete one form for each subrecipient**

Subrecipient or Contractor Name: LANCASTER City: Lancaster State: PA Zip Code: 17602, 2825 DUNS Number: 010569457 Is subrecipient a victim services provider: N Subrecipient Organization Type: Unit of Government ESG Subgrant or Contract Award Amount: 10925

Subrecipient or Contractor Name: Tabor Community Services City: Lancaster State: PA Zip Code: 17602, 5013 DUNS Number: 144089000 Is subrecipient a victim services provider: N Subrecipient Organization Type: Other Non-Profit Organization ESG Subgrant or Contract Award Amount: 90754

Subrecipient or Contractor Name: YWCA Lancaster City: Lancaster State: PA Zip Code: 17602, 2923 DUNS Number: 075318626 Is subrecipient a victim services provider: Y Subrecipient Organization Type: Other Non-Profit Organization ESG Subgrant or Contract Award Amount: 44000

2022 CAPER

## **CR-65 – Persons Assisted**

## 4. Persons Served

## 4a. Complete for Homelessness Prevention Activities

Number of Persons in	Total		
Households			
Adults	0		
Children	0		
Don't Know/Refused/Other	0		
Missing Information	0		
Total	0		

Table 9 – Household Information for Homeless Prevention Activities

## 4b. Complete for Rapid Re-Housing Activities

Number of Persons in	Total		
Households			
Adults	60		
Children	61		
Don't Know/Refused/Other			
Missing Information	0		
Total	121		

Table 10 – Household Information for Rapid Re-Housing Activities

## **4c. Complete for Shelter**

Number of Persons in	Total
Households	
Adults	21
Children	36
Don't Know/Refused/Other	0
Missing Information	0
Total	57

**Table 11 – Shelter Information** 

### 4d. Street Outreach

Number of Persons in	Total	
Households		
Adults	272	
Children	4	
Don't Know/Refused/Other		
Missing Information	0	
Total	276	

Table 12 – Household Information for Street Outreach

Number of Persons in	Total		
Households			
Adults	351		
Children	101		
Don't Know/Refused/Other	2		
Missing Information	0		
Total	454		

## 4e. Totals for all Persons Served with ESG

Table 13 – Household Information for Persons Served with ESG

## 5. Gender—Complete for All Activities

	Total
Male	242
Female	205
Transgender	2
Don't Know/Refused/Other	3
Missing Information	2
Total	454

Table 14 – Gender Information

## 6. Age—Complete for All Activities

	Total
Under 18	101
18-24	28
25 and over	323
Don't Know/Refused/Other	2
Missing Information	0
Total	454

Table 15 – Age Information

## 7. Special Populations Served—Complete for All Activities Number of Persons in Households

Subpopulation	Total	Total Persons Served –	Total Persons Served –	Total Persons Served in
		Outreach	RRH	Emergency
				Shelters
Veterans	8	8	0	0
Victims of Domestic				
Violence	84	51	26	7
Elderly	51	41	9	1
HIV/AIDS	1	1	0	0
Chronically Homeless	91	10	60	21
Persons with Disabilities:				
Severely Mentally III	163	112	33	18
Chronic Substance				
Abuse	57	42	3	2
Other Disability	137	91	32	14
Total (Unduplicated				
if possible)	592	356	160	63

Table 15 – Special Population Served

## CR-70 – ESG 91.520(g) - Assistance Provided and Outcomes

## **10. Shelter Utilization**

Number of New Units - Rehabbed	0
Number of New Units - Conversion	0
Total Number of bed-nights available	0
Total Number of bed-nights provided	0
Capacity Utilization	0.00%

Table 16 – Shelter Capacity

## 11. Project Outcomes Data measured under the performance standards developed in consultation with the CoC(s)

Project outcomes data was measured under the performance standards developed in consultation with the CoC. An outline of these measures are included in the contracts with our subrecipients and can be found as an attachment to this document.

## **CR-75 – Expenditures**

## 111. Expenditures 11a. ESG Expenditures for Homelessness Prevention

	Dollar Amount of Expenditures in Program Year		
	FY2020	FY2021	FY2022
Expenditures for Rental Assistance	0	0	0
Expenditures for Housing Relocation and Stabilization Services - Financial Assistance	0	0	0
Expenditures for Housing Relocation & Stabilization Services - Services	0	0	0
Expenditures for Homeless Prevention under Emergency Shelter Grants Program	0	0	0
Subtotal Homelessness Prevention	0	0	0

 Table 17 – ESG Expenditures for Homelessness Prevention

## 11b. ESG Expenditures for Rapid Re-Housing

	Dollar Amount of Expenditures in Program Year		
	FY2020	FY2021	FY2022
Expenditures for Rental Assistance	0	0	0
Expenditures for Housing Relocation and			
Stabilization Services - Financial Assistance	0	0	0
Expenditures for Housing Relocation &			
Stabilization Services - Services	0	\$43,315.00	0

Expenditures for Homeless Assistance			
under Emergency Shelter Grants Program	0	0	0
Subtotal Rapid Re-Housing	0	\$43,315.00	0

Table 18 – ESG Expenditures for Rapid Re-Housing

## **11c. ESG Expenditures for Emergency Shelter**

	Dollar Amour	Dollar Amount of Expenditures in Program Year							
	FY2020	FY2020 FY2021 FY2022							
Essential Services	0	0	0						
Operations	0	\$44,000.00	0						
Renovation	0	0	0						
Major Rehab	0	0	0						
Conversion	0	0	0						
Subtotal	0	\$44,000.00	0						

Table 19 – ESG Expenditures for Emergency Shelter

## 11d. Other Grant Expenditures

	Dollar Amount of Expenditures in Program Year				
	FY2020	FY2021	FY2022		
Street Outreach	0	\$16,500.00	0		
HMIS	0	0	0		
Administration	0	\$10,925.00	0		

Table 20 - Other Grant Expenditures

## 11e. Total ESG Grant Funds

Total ESG Funds Expended	FY2020	FY2021	FY2022
	0	\$114,740.00	0

 Table 21 - Total ESG Funds Expended

## 11f. Match Source

	FY2020	FY2021	FY2022
Other Non-ESG HUD Funds	0	\$10,925.00	0
Other Federal Funds	0	\$103,815.00	0
State Government	0	0	0
Local Government	0	0	0
Private Funds	0	0	0
Other	0	0	0
Fees	0	0	0
Program Income	0	0	0
Total Match Amount	0	\$114,740.00	0

## Table 22 - Other Funds Expended on Eligible ESG Activities

## 11g. Total

Total Amount of Funds	FY2020	FY2021	FY2022
Expended on ESG			
Activities			
	0	\$114,740.00	0

Table 23 - Total Amount of Funds Expended on ESG Activities

## **2022 CAPER APPENDICES**

Appendix 1: 2022 CDBG and CDBG-CV Financial Summary (Activity and Grant Level Summary

Appendix 2: 2022 ESG Financial Summary

Appendix 3: Continuum of Care Standards and Policies

Appendix 4: 2022 SAGE HMIS Report

Appendix 5: Citizen Participation Plan

Appendix 6: Public Comment Period Notice and Proof of Publication

Appendix 7: City of Lancaster U.S. Census Bureau Demographic Information (2021 Inflation Adjusted Dollars)

Appendix 8: Interim Housing Strategy

Appendix 9: Language Access Plan

Appendix 10: 2022 Section 8 Reporting (TBD)

STMENTOR	Office of Community Planning and Development	DATE:	03-09-23
44 <sup>4</sup> 11 10 <sup>70</sup> Us.	U.S. Department of Housing and Urban Development	TIME:	11:56
S * + + * *	Integrated Disbursement and Information System	PAGE:	1
MEWT CON	PR26 - CDBG Financial Summary Report		
CABAN DEVELOP	Program Year 2022		
	LANCASTER / PA		

PART I: SUMMARY OF CDBG RESOURCES	
01 UNEXPENDED CDBG FUNDS AT END OF PREVIOUS PROGRAM YEAR	2,026,063.97
02 ENTITLEMENT GRANT	1,605,786.00
03 SURPLUS URBAN RENEWAL	0.00
04 SECTION 108 GUARANTEED LOAN FUNDS	0.00
05 CURRENT YEAR PROGRAM INCOME	55,632.06
05a CURRENT YEAR SECTION 108 PROGRAM INCOME (FOR SI TYPE)	0.00
06 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
06a FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
07 ADJUSTMENT TO COMPUTE TOTAL AVAILABLE	0.00
08 TOTAL AVAILABLE (SUM, LINES 01-07)	3,687,482.03
PART II: SUMMARY OF CDBG EXPENDITURES	
09 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	1,290,964.90
10 ADJUSTMENT TO COMPUTE TOTAL AMOUNT SUBJECT TO LOW/MOD BENEFIT	0.00
11 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 09 + LINE 10)	1,290,964.90
12 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	264,867.12
13 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	0.00
14 ADJUSTMENT TO COMPUTE TOTAL EXPENDITURES	0.00
15 TOTAL EXPENDITURES (SUM, LINES 11-14)	1,555,832.02
16 UNEXPENDED BALANCE (LINE 08 - LINE 15)	2,131,650.01
PART III: LOWMOD BENEFIT THIS REPORTING PERIOD	
17 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
18 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0.00
19 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	1,290,964.90
20 ADJUSTMENT TO COMPUTE TOTAL LOW/MOD CREDIT	0.00
21 TOTAL LOW/MOD CREDIT (SUM, LINES 17-20)	1,290,964.90
22 PERCENT LOW/MOD CREDIT (LINE 21/LINE 11)	100.00%
LOW/MOD BENEFIT FOR MULTI-YEAR CERTIFICATIONS	
23 PROGRAM YEARS(PY) COVERED IN CERTIFICATION	PY: PY: PY:
24 CUMULATIVE NET EXPENDITURES SUBJECT TO LOW/MOD BENEFIT CALCULATION 25 CUMULATIVE EXPENDITURES BENEFITING LOW/MOD PERSONS	0.00 0.00
	0.00%
26 PERCENT BENEFIT TO LOW/MOD PERSONS (LINE 25/LINE 24) PART IV: PUBLIC SERVICE (PS) CAP CALCULATIONS	0.00%
27 DISBURSED IN IDIS FOR PUBLIC SERVICES	202,658.92
27 DISDURSED IN IDIS FOR PUBLIC SERVICES 28 PS UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	202,638.92
29 PS UNLIQUIDATED OBLIGATIONS AT END OF CORRENT PROGRAM TEAR	0.00
30 ADJUSTMENT TO COMPUTE TOTAL PS OBLIGATIONS	0.00
31 TOTAL PS OBLIGATIONS (LINE 27 + LINE 28 - LINE 29 + LINE 30)	202,658.92
32 ENTITLEMENT GRANT	1,605,786.00
33 PRIOR YEAR PROGRAM INCOME	73,622.29
34 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PS CAP	0.00
35 TOTAL SUBJECT TO PS CAP (SUM, LINES 32-34)	1,679,408.29
36 PERCENT FUNDS OBLIGATED FOR PS ACTIVITIES (LINE 31/LINE 35)	12.07%
PART V: PLANNING AND ADMINISTRATION (PA) CAP	
37 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	264,867.12
38 PA UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	0.00
39 PA UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	0.00
40 ADJUSTMENT TO COMPUTE TOTAL PA OBLIGATIONS	0.00
41 TOTAL PA OBLIGATIONS (LINE 37 + LINE 38 - LINE 39 +LINE 40)	264,867.12
42 ENTITLEMENT GRANT	1,605,786.00
43 CURRENT YEAR PROGRAM INCOME	55,632.06
44 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PA CAP	0.00
45 TOTAL SUBJECT TO PA CAP (SUM, LINES 42-44)	1,661,418.06
46 PERCENT FUNDS OBLIGATED FOR PA ACTIVITIES (LINE 41/LINE 45)	15.94%



#### Office of Community Planning and Development U.S. Department of Housing and Urban Development Integrated Disbursement and Information System PR26 - CDBG Financial Summary Report Program Year 2022

LANCASTER , PA

#### LINE 17 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 17

Report returned no data.

#### LINE 18 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 18 Report returned no data.

#### LINE 19 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 19

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2021	8	2003	6670706	Community Facilities Improvements - Rec Center HVAC Replacement	03E	LMA	\$1,475.00
2021	8	2003	6689543	Community Facilities Improvements - Rec Center HVAC Replacement	03E	LMA	\$1,475.00
2021	8	2003	6691917	Community Facilities Improvements - Rec Center HVAC Replacement	03E	LMA	\$1,477.04
					03E	Matrix Code	\$4,427.04
2021	7	1929	6717221	Place-based Streetscape Improvement	03K	LMA	\$29,950.00
					03K	Matrix Code	\$29,950.00
2021	10	1931	6594602	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$2,152.37
2021	10	1931	6601348	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$2,071.77
2021	10	1931	6617778	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$2,075.86
2021	10	1931	6648271	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$4,712.26
2021	10	1931	6670706	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$3,808.49
2021	10	1931	6689543	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$1,202.63
2021	10	1931	6691917	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$1,439.14
2021	10	1931	6717221	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$2,002.89
2021	10	1931	6736094	Neighborhood Crime Reduction through Police Social Worker Program	051	LMA	\$587.80
					051	Matrix Code	\$20,053.21
2020	13	1867	6594602	Housing Social Worker	05X	LMC	\$8,308.86
2020	13	1867	6601348	Housing Social Worker	05X	LMC	\$6,846.50
2020	13	1867	6617778	Housing Social Worker	05X	LMC	\$6,846.50
2020	13	1867	6648271	Housing Social Worker	05X	LMC	\$15,404.62
2020	13	1867	6670706	Housing Social Worker	05X	LMC	\$15,990.48
2020	11	2026	6689528	2022 Health and Housing Social Worker Program	05X	LMC	\$6,260.64
2022	11	2026	6689543	2022 Health and Housing Social Worker Program	05X	LMC	\$8,558.12
2022	11	2026	6691917	2022 Health and Housing Social Worker Program	05X	LMC	\$6,846.50
2022	11	2020	6717221	2022 Health and Housing Social Worker Program	05X	LMC	\$15,404.62
2022	11	2026	6736094	2022 Health and Housing Social Worker Program	05X	LMC	\$6,846.50
2022		2020	0730094	2022 Health and Housing Social Worker Flogram	05X	Matrix Code	
2021	0	1000	( / 40071	Dublic Camileo City Declark Manager (Dublic Camileos to Further Dramate Quality of Life)			\$97,313.34
2021	9 9	1939	6648271	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	05Z	LMA	\$18,950.00
2021		1939	6670706	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	05Z	LMA	\$24,635.00
2021	9	1939	6689543	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	05Z	LMA	\$9,475.00
2021	9	1939	6691917	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	05Z	LMA	\$7,580.00
2021	9	1939	6717221	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	05Z	LMA	\$17,072.37
2021	9	1939	6736094	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	05Z	LMA	\$2,287.63
2022	9	2027	6736094	2022 Public Service City Project Manager	05Z	LMA	\$5,292.37
					05Z	Matrix Code	\$85,292.37
2017	8	1965	6601348	631 St Joseph Street	14A	LMH	\$4,255.00
2017	8	1965	6617778	631 St Joseph Street	14A	LMH	\$15,119.00
2018	7	1998	6617778	433 Green Street	14A	LMH	\$8,447.45
2018	7	1999	6647910	20 S Mary Street	14A	LMH	\$5,950.00
2018	7	2000	6670706	526 Locust Street	14A	LMH	\$8,444.00
2018	7	2001	6647910	415 W Vine Street	14A	LMH	\$4,050.00
2018	7	2002	6617778	445 N Prince Street	14A	LMH	\$15,495.00
2019	7	1949	6601348	305 N Broad Street	14A	LMH	\$10,680.00
2019	7	1963	6601348	754 St Joseph Street	14A	LMH	\$3,875.00
2019	7	1963	6670706	754 St Joseph Street	14A	LMH	\$2,640.00
2019	7	1963	6689528	754 St Joseph Street	14A	LMH	\$10.00
2019	7	1966	6601348	631 St Joseph Street	14A	LMH	\$5,625.00
2019	7	1968	6601348	928 N Plum Street	14A	LMH	\$492.55
2019	7	1968	6617778	928 N Plum Street	14A	LMH	\$13,760.00
2019	7	1996	6647910	41 S Pearl Street	14A	LMH	\$710.00
2019	7	2004	6617778	144 N Broad Street	14A	LMH	\$1,946.90
2022	5	2033	6689528	636 St Joseph Street	14A	LMH	\$8,100.00
2022	5	2033	6689543	636 St Joseph Street	14A	LMH	\$390.00
2022	5	2034	6689528	425 St Joseph Street	14A	LMH	\$9,500.00
2022	5	2035	6689528	526 Locust Street	14A	LMH	\$250.00
2022	5	2036	6689543	518 Park Avenue	14A	LMH	\$5,000.00
2022	5	2037	6689543	358 New Holland Avenue	14A	LMH	\$11,500.00
2022	5	2038	6689543	431 East End Avenue	14A	LMH	\$2,160.00
	F	2039	6694744	604 S Ann Street	14A	LMH	\$1,500.00
2022	5						
2022 2022 2022	5 5 5	2040 2040	6689543 6717221	540 Beaver Street 540 Beaver Street	14A 14A	LMH LMH	\$5,576.00 \$7,830.00



#### Office of Community Planning and Development U.S. Department of Housing and Urban Development Integrated Disbursement and Information System

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PR26 - CDBG Financial Summary Report

Program Year 2022

LANCASTER , PA

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2022	5	2041	6694744	55 S Franklin Street	14A	LMH	\$9,500.00
2022	5	2042	6717221	410 S Prince Street	14A	LMH	\$14,100.00
2022	5	2043	6717221	424 N Mulberry Street	14A	LMH	\$13,154.00
2022 2022	5 5	2044 2045	6717221 6717221	734 East End Avenue 532 S Duke Street	14A 14A	LMH LMH	\$14,980.00 \$3,450.00
2022	5	2045	0/1/221		14A	Matrix Code	\$208,489.90
2018	6	1971	6647910	740 S Lime Street	14H	LMH	\$10,100.00
2019	7	1956	6601348	413 St Joseph Street	14H	LMH	\$1,857.00
2019	7	1961	6594602	665 Hebrank Street	14H	LMH	\$12,772.21
2020	9	1849	6594602	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMC	\$21,683.26
2020	9	1849	6601348	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMC	\$6,291.18
2020	9 9	1849 1849	6617778 6648271	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMC	\$24,930.24
2020 2020	9	1849	6670706	Critical Repair and Lead Hazard Reduction Program Admin Critical Repair and Lead Hazard Reduction Program Admin	14H 14H	LMC LMC	\$16,449.98 \$1,094.13
2020	4	1934	6601348	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMH	\$403.41
2021	4	1934	6617778	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMH	\$1,091.97
2021	4	1934	6648271	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMH	\$17,106.82
2021	4	1934	6670706	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMH	\$14,825.09
2021	4	1934	6689543	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMH	\$4,296.29
2021	4	1934	6691917	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMH	\$144.25
2021	4	1934	6694744	Critical Repair and Lead Hazard Reduction Program Admin	14H	LMH	\$152.50
2022 2022	3 3	2015 2015	6689528 6689543	2022 Critical Repair and Lead Hazard Control Program Administration	14H 14H	LMH LMH	\$29,373.42 \$17,934.89
2022	3	2015	6691917	2022 Critical Repair and Lead Hazard Control Program Administration 2022 Critical Repair and Lead Hazard Control Program Administration	14H	LMH	\$17,934.89 \$18,047.87
2022	3	2015	6694744	2022 Critical Repair and Lead Hazard Control Program Administration	14H	LMH	\$122.34
2022	3	2015	6717221	2022 Critical Repair and Lead Hazard Control Program Administration	14H	LMH	\$23,080.91
2022	3	2015	6736094	2022 Critical Repair and Lead Hazard Control Program Administration	14H	LMH	\$17,374.79
					14H	Matrix Code	\$239,132.55
2017	8	1957	6601348	413 St Joseph Street	14I	LMH	\$265.00
2017	8	1964	6601348	754 St Joseph Street	14I	LMH	\$8,435.00
2017	8	1964	6647910	754 St Joseph Street	141	LMH	\$4,790.00
2017	8	1967	6617778	108 New Dorwart Street	141	LMH	\$8,601.00
2018 2018	6 6	1970 1973	6617778 6617778	345 Beaver Street 608 S Ann Street	14I 14I	LMH LMH	\$9,310.00 \$8,699.00
2018	6	1975	6617778	19 Hazel Street	141	LMH	\$4,129.00
2018	6	1978	6647910	45 W Farnum Street	141	LMH	\$12,285.00
2018	6	1979	6647910	736 St Joseph Street	141	LMH	\$12,500.00
2018	6	1980	6601348	435-437 E Orange Street	141	LMH	\$10,233.00
2018	6	1981	6647910	885 Manor Street, Apt 1	141	LMH	\$14,467.00
2018	6	1985	6647910	541 East End Avenue	141	LMH	\$6,304.00
2018	6	1986	6647910	681 Poplar Street	141	LMH	\$5,805.00
2018 2018	6 6	1989 1992	6647910 6617778	638 S Lime Street 20 S Mary Street	14I 14I	LMH LMH	\$16,599.00 \$2,081.25
2018	6	1992	6647910	20 S Mary Street	141	LMH	\$2,081.25
2018	6	1993	6670706	526 Locust Street	141	LMH	\$1,303.00
2018	6	1994	6647910	415 W Vine Street	141	LMH	\$487.00
2018	6	1997	6617778	807 Highland Avenue	141	LMH	\$1,356.00
2018	6	2005	6647910	425 St Joseph Street	141	LMH	\$1,230.00
2018	6	2006	6689543	724 S Lime Street	141	LMH	\$1,981.00
2018	6	2007	6670706	509 Manor Street	141	LMH	\$1,531.00
2018	6	2008	6670706	630 St Joseph Street	141	LMH	\$1,316.00
2018 2018	6 6	2009 2010	6670706 6689543	447 St Joseph Street 636 St Joseph Street	14I 14I	LMH LMH	\$1,576.00 \$3,701.00
2010	6	1913	6617778	627 St Joseph Street	141	LMH	\$8,648.40
2019	6	1922	6601348	436 New Dorwart Street	141	LMH	\$8,272.00
2019	6	1925	6601348	17 Locust Street	141	LMH	\$3,679.00
2019	6	1943	6594602	804 Highland Avenue	141	LMH	\$1,876.00
2019	6	1947	6601348	621 S Lime Street	141	LMH	\$16,959.00
2019	6	1947	6647910	621 S Lime Street	141	LMH	\$1,686.00
2019	6	2011	6689543	431 East End Avenue	141	LMH	\$496.00
2019	6 6	2012	6691917	635 St Joseph Street	14I		\$3,586.00 \$525.00
2019 2019	6	2013 2014	6689543 6691917	604 S Ann Street 543 1/2 North Street	14I 14I	LMH LMH	\$535.00 \$799.00
2019	6	2014 2020	6717221	410 S Prince Street	141	LMH	\$799.00 \$545.00
2019	6	2020	6717221	223 Green Street	141	LMH	\$1,180.00
2019	6	2030	6717221	734 East End Avenue	141	LMH	\$300.00
2019	6	2046	6717221	411 1/2 Chester Street	141	LMH	\$439.00
2019	6	2049	6717221	724 Manor Street	14I	LMH	\$300.00
0010	7	1958	6601348	636.5 E Walnut Street	141	LMH	\$8,655.60
2019 2019	7	1958	6617778	636.5 E Walnut Street	141	LMH	\$6,810.40

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#### Office of Community Planning and Development U.S. Department of Housing and Urban Development Integrated Disbursement and Information System

PR26 - CDBG Financial Summary Report

Program Year 2022

LANCASTER , PA

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
					141	Matrix Code	\$204,494.40
2020	12	1866	6594602	Housing Code Enforcement	15	LMA	\$1,526.41
2020	12	1866	6601348	Housing Code Enforcement	15	LMA	\$129.06
2020	12	1866	6617778	Housing Code Enforcement	15	LMA	\$68.88
2021	5	1926	6594602	Housing Code Enforcement	15	LMA	\$17,005.04
2021	5	1926	6601348	Housing Code Enforcement	15	LMA	\$1,604.33
2021	5	1926	6617778	Housing Code Enforcement	15	LMA	\$3,118.98
2021	5	1926	6648271	Housing Code Enforcement	15	LMA	\$5,112.75
2021	5	1926	6670706	Housing Code Enforcement	15	LMA	\$4,007.15
2021	5	1926	6689543	Housing Code Enforcement	15	LMA	\$2,297.53
2021	5	1926	6694744	Housing Code Enforcement	15	LMA	\$210.90
2021	5	1926	6717221	Housing Code Enforcement	15	LMA	\$3,446.53
2021	5	1926	6736094	Housing Code Enforcement	15	LMA	\$15,254.85
2021	12	1933	6670706	Building Codes Support	15	LMA	\$5,726.20
2021	12	1933	6689543	Building Codes Support	15	LMA	\$3,659.72
2021	12	1933	6691917	Building Codes Support	15	LMA	\$3,659.72
2021	12	1933	6717221	Building Codes Support	15	LMA	\$7,504.86
2022	6	2024	6689528	2022 Proactive Housing Code Enforcement	15	LMA	\$174,795.92
2022	6	2024	6689532	2022 Proactive Housing Code Enforcement	15	LMA	\$40.64
2022	6	2024	6689543	2022 Proactive Housing Code Enforcement	15	LMA	\$16,432.49
2022	6	2024	6691917	2022 Proactive Housing Code Enforcement	15	LMA	\$79,377.48
2022	6	2024	6717221	2022 Proactive Housing Code Enforcement	15	LMA	\$36,029.56
2022	6	2024	6736094	2022 Proactive Housing Code Enforcement	15	LMA	\$803.09
					15	Matrix Code	\$381,812.09
2021	11	1932	6689543	Microenterprise Development (Small Business Development)	18C	LMC	\$20,000.00
					18C	Matrix Code	\$20,000.00
Total						_	\$1,290,964.90

#### LINE 27 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 27

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity to prevent, prepare for and respon to Coronaviru	d Activity Name	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
2021	10	1931	6594602	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$2,152.37
2021	10	1931	6601348	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$2,071.77
2021	10	1931	6617778	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$2,075.86
2021	10	1931	6648271	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$4,712.26
2021	10	1931	6670706	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$3,808.49
2021	10	1931	6689543	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$1,202.63
2021	10	1931	6691917	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$1,439.14
2021	10	1931	6717221	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$2,002.89
2021	10	1931	6736094	No	Neighborhood Crime Reduction through Police Social Worker Program	B21MC420010	EN	051	LMA	\$587.80
								051	Matrix Code	\$20,053.21
2020	13	1867	6594602	No	Housing Social Worker	B20MC420010	EN	05X	LMC	\$8,308.86
2020	13	1867	6601348	No	Housing Social Worker	B20MC420010	EN	05X	LMC	\$6,846.50
2020	13	1867	6617778	No	Housing Social Worker	B20MC420010	EN	05X	LMC	\$6,846.50
2020	13	1867	6648271	No	Housing Social Worker	B20MC420010	EN	05X	LMC	\$15,404.62
2020	13	1867	6670706	No	Housing Social Worker	B20MC420010	EN	05X	LMC	\$15,990.48
2022	11	2026	6689528	No	2022 Health and Housing Social Worker Program	B22MC420010	EN	05X	LMC	\$6,260.64
2022	11	2026	6689543	No	2022 Health and Housing Social Worker Program	B22MC420010	EN	05X	LMC	\$8,558.12
2022	11	2026	6691917	No	2022 Health and Housing Social Worker Program	B22MC420010	EN	05X	LMC	\$6,846.50
2022	11	2026	6717221	No	2022 Health and Housing Social Worker Program	B22MC420010	EN	05X	LMC	\$15,404.62
2022	11	2026	6736094	No	2022 Health and Housing Social Worker Program	B22MC420010	EN	05X	LMC	\$6,846.50
								05X	Matrix Code	\$97,313.34
2021	9	1939	6648271	No	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	B21MC420010	EN	05Z	LMA	\$18,950.00
2021	9	1939	6670706	No	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	B21MC420010	EN	05Z	LMA	\$24,635.00
2021	9	1939	6689543	No	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	B21MC420010	EN	05Z	LMA	\$9,475.00
2021	9	1939	6691917	No	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	B21MC420010	EN	05Z	LMA	\$7,580.00
2021	9	1939	6717221	No	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	B21MC420010	EN	05Z	LMA	\$17,072.37
2021	9	1939	6736094	No	Public Service City Project Manager (Public Services to Further Promote Quality of Life)	B21MC420010	EN	05Z	LMA	\$2,287.63
2022	9	2027	6736094	No	2022 Public Service City Project Manager	B22MC420010	EN	05Z	LMA	\$5,292.37
								05Z	Matrix Code	\$85,292.37
				No	Activity to prevent, prepare for, and respond to Coronavirus				_	\$202,658.92

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PBAN	V DEVELOPM"			Progr	am Year 2022				
				LAN	CASTER , PA				
Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity to prevent, prepare for, and respond to Coronavirus	Grant Number	Fund Type	Matrix Code	National Objective	Drawn Amount
Total									\$202,658.92
				LINE 37 DETAIL: ACTIVITIES II	NCLUDED IN THE COMPUTATION OF LINE 37				
Plan	IDIS	IDIS	Voucher				Matrix	National	
Year		Activity	Number	Activity Name			Code	Objective	Drawn Amount
2020	14	1885	6648271	Comprehensive Plan Development			20		\$19,494.37
2020	14	1885	6689543	Comprehensive Plan Development			20		\$2,016.11
2022	4	2018	6689543	2022 City Planning			20		\$27,852.21
							20	Matrix Code	\$49,362.69
2019	2	1821	6594602	CDBG Planning & Admin			21A		\$2,107.01
2019	2	1821	6689543	CDBG Planning & Admin			21A		\$9,698.95
2020	14	1850	6594602	CDBG Administration			21A		\$12,598.60
2020	14	1850	6601348	CDBG Administration			21A		\$13,126.67
020	14	1850	6617778	CDBG Administration			21A		\$8,764.11
020	14	1850	6648271	CDBG Administration			21A		\$84.38
2020	14	1850	6670706	CDBG Administration			21A		\$42.19
020	14	1850	6689543	CDBG Administration			21A		\$108.57
2020	14	1850	6691917	CDBG Administration			21A		\$42.20
2020	14	1850	6717221	CDBG Administration			21A		\$74.77
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CDBG Administration

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CDBG Administration

Fair Housing Services

Indirect Admin

2022 CDBG Program Administration

2022 CDBG Program Administration

2022 Fair Housing Services Program

\$8,223.89

\$31,518.93

\$45,074.19

\$1,969.28

\$13,098.03

\$32,467.00 \$10,721.74

\$1,442.65 \$634.63

\$1,206.64

\$1,206.64

\$2,500.00

\$1,250.00

\$5,000.00

\$2,500.00

\$5,000.00

\$6,250.00

\$22,500.00

\$264,867.12

\$191,797.79

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	PR26 - CDBG-CV Financial Summary Report		
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PART I: SUMMARY OF CDBG-CV RESOURCES	
01 CDBG-CV GRANT	1,552,939.00
02 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
03 FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
04 TOTAL AVAILABLE (SUM, LINES 01-03)	1,552,939.00
PART II: SUMMARY OF CDBG-CV EXPENDITURES	
05 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	924,863.86
06 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	0.00
07 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	0.00
08 TOTAL EXPENDITURES (SUM, LINES 05 - 07)	924,863.86
09 UNEXPENDED BALANCE (LINE 04 - LINE8 )	628,075.14
PART III: LOWMOD BENEFIT FOR THE CDBG-CV GRANT	
10 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
11 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0.00
12 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	924,863.86
13 TOTAL LOW/MOD CREDIT (SUM, LINES 10 - 12)	924,863.86
14 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 05)	924,863.86
15 PERCENT LOW/MOD CREDIT (LINE 13/LINE 14)	100.00%
PART IV: PUBLIC SERVICE (PS) CALCULATIONS	
16 DISBURSED IN IDIS FOR PUBLIC SERVICES	533,158.76
17 CDBG-CV GRANT	1,552,939.00
18 PERCENT OF FUNDS DISBURSED FOR PS ACTIVITIES (LINE 16/LINE 17)	34.33%
PART V: PLANNING AND ADMINISTRATION (PA) CAP	
19 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	0.00
20 CDBG-CV GRANT	1,552,939.00
21 PERCENT OF FUNDS DISBURSED FOR PA ACTIVITIES (LINE 19/LINE 20)	0.00%



#### LINE 10 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 10 Report returned no data.

## LINE 11 DETAIL: ACTIVITIES TO CONSIDER IN DETERMINING THE AMOUNT TO ENTER ON LINE 11

Report returned no data.

#### LINE 12 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 12

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	5	1873	6529488	City Health Worker for COVID-19 Support	05M	LMA	\$15,854.72
			6578570	City Health Worker for COVID-19 Support	05M	LMA	\$15,315.97
			6601348	City Health Worker for COVID-19 Support	05M	LMA	\$20,766.28
			6648271	City Health Worker for COVID-19 Support	05M	LMA	\$15,285.10
			6670706	City Health Worker for COVID-19 Support	05M	LMA	\$12,712.94
		1948	6578570	Public Service Outreach Specialist (CV - Public Health Services)	05Z	LMA	\$16,737.75
			6617778	Public Service Outreach Specialist (CV - Public Health Services)	05Z	LMA	\$16,737.75
			6670706	Public Service Outreach Specialist (CV - Public Health Services)	05Z	LMA	\$16,737.75
			6717221	Public Service Outreach Specialist (CV - Public Health Services)	05Z	LMA	\$16,786.75
		1995	6617778	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$6,975.00
			6648271	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$8,770.00
			6670706	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$16,225.00
			6689543	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$18,400.00
			6694744	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$9,675.00
			6717221	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$4,955.00
		2032	6717221	Public Health Services - Mobile Hygiene Unit (Year 2)	05M	LMC	\$12,945.00
	6	1874	6471931	Eviction Prevention Network	05Q	LMC	\$64,919.95
	-		6495243	Eviction Prevention Network	05Q	LMC	\$179,390.06
			6512551	Eviction Prevention Network	05Q	LMC	\$1,413.62
			6529488	Eviction Prevention Network	05Q	LMC	\$44,828.55
		1875	6471931	Utility Assistance Program	05Q	LMC	\$7,490.06
		10/0	6495243	Utility Assistance Program	05Q	LMC	\$768.75
			6529488	Utility Assistance Program	05Q	LMC	\$9,467.76
	7	1969	6601348	928 N Plum Street	14A	LMH	\$8,807.45
	1	1909	6601348	740 S Lime Street	14A	LMH	
		1972		740 S Line Street			\$6,800.00 \$2,425.00
		1074	6648271	608 S Ann Street	14A	LMH	\$2,435.00
		1974	6601348		14H	LMH	\$7,600.00
		4070	6648271	608 S Ann Street	14H	LMH	\$8,700.00
		1976	6601348	644 East End Avenue	14A	LMH	\$4,300.00
		1977	6601348	45 W Farnum Street	14A	LMH	\$8,500.00
		1000	6648271	45 W Farnum Street	14A	LMH	\$1,760.00
		1982	6601348	736 St Joseph Street	14A	LMH	\$7,199.70
			6617778	736 St Joseph Street	14A	LMH	\$783.30
			6648271	736 St Joseph Street	14A	LMH	\$4,260.00
		1983	6601348	144 N Broad Street	14A	LMH	\$6,000.00
			6617778	144 N Broad Street	14A	LMH	\$6,972.30
			6648271	144 N Broad Street	14A	LMH	\$774.70
		1984	6601348	643 E Chestnut Street	14A	LMH	\$24,290.00
			6617778	643 E Chestnut Street	14A	LMH	\$485.00
		1987	6617778	•	14A	LMH	\$2,395.00
		1988	6617778	638 S Lime Street	14A	LMH	\$8,400.00
		1990	6648271	41 S Pearl Street	14A	LMH	\$22,986.00
		1991	6617778	433 Green Street	14A	LMH	\$752.55
			6670706	433 Green Street	14A	LMH	\$15,799.00
	8	1877	6471931	ASSETS Technical Assistance for COVID-19 Relief	18B	LMA	\$103,000.00
		1878	6432521	Building Codes Support for COVID-19 Response	15	LMA	\$10,572.37
			6444101	Building Codes Support for COVID-19 Response	15	LMA	\$8,704.63
			6455323	Building Codes Support for COVID-19 Response	15	LMA	\$11,181.64
			6462107	Building Codes Support for COVID-19 Response	15	LMA	\$7,626.45
			6471931	Building Codes Support for COVID-19 Response	15	LMA	\$11,484.02
			6495243	Building Codes Support for COVID-19 Response	15	LMA	\$28,911.79

ATMENTOR	Office of Community Planning and Development	DATE:	03-09-23
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	PR26 - CDBG-CV Financial Summary Report		
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AN DEVELO			

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	8	1878	6512551	Building Codes Support for COVID-19 Response	15	LMA	\$11,530.88
			6529488	Building Codes Support for COVID-19 Response	15	LMA	\$14,585.27
			6545295	Building Codes Support for COVID-19 Response	15	LMA	\$10,116.26
			6551933	Building Codes Support for COVID-19 Response	15	LMA	\$3,599.98
			6578570	Building Codes Support for COVID-19 Response	15	LMA	\$4,548.01
			6594602	Building Codes Support for COVID-19 Response	15	LMA	\$2,534.57
			6601348	Building Codes Support for COVID-19 Response	15	LMA	\$2,415.41
			6617778	Building Codes Support for COVID-19 Response	15	LMA	\$2,586.20
			6648271	Building Codes Support for COVID-19 Response	15	LMA	\$2,957.06
			6670706	Building Codes Support for COVID-19 Response	15	LMA	\$4,345.36
			6736094	Building Codes Support for COVID-19 Response	15	LMA	\$1,005.20
Total							\$924,863.86

#### LINE 16 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 16

Plan Year	IDIS Project	IDIS Activity	Voucher Number	Activity Name	Matrix Code	National Objective	Drawn Amount
2020	5	1873	6529488	City Health Worker for COVID-19 Support	05M	LMA	\$15,854.72
			6578570	City Health Worker for COVID-19 Support	05M	LMA	\$15,315.97
			6601348	City Health Worker for COVID-19 Support	05M	LMA	\$20,766.28
			6648271	City Health Worker for COVID-19 Support	05M	LMA	\$15,285.10
			6670706	City Health Worker for COVID-19 Support	05M	LMA	\$12,712.94
		1948	6578570	Public Service Outreach Specialist (CV - Public Health Services)	05Z	LMA	\$16,737.75
			6617778	Public Service Outreach Specialist (CV - Public Health Services)	05Z	LMA	\$16,737.75
			6670706	Public Service Outreach Specialist (CV - Public Health Services)	05Z	LMA	\$16,737.75
			6717221	Public Service Outreach Specialist (CV - Public Health Services)	05Z	LMA	\$16,786.75
		1995	6617778	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$6,975.00
			6648271	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$8,770.00
			6670706	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$16,225.00
			6689543	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$18,400.00
			6694744	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$9,675.00
			6717221	Public Health Services - Mobile Hygiene Unit (Year 1)	05M	LMC	\$4,955.00
		2032	6717221	Public Health Services - Mobile Hygiene Unit (Year 2)	05M	LMC	\$12,945.00
	6	1874	6471931	Eviction Prevention Network	05Q	LMC	\$64,919.95
			6495243	Eviction Prevention Network	05Q	LMC	\$179,390.06
			6512551	Eviction Prevention Network	05Q	LMC	\$1,413.62
			6529488	Eviction Prevention Network	05Q	LMC	\$44,828.55
		1875	6471931	Utility Assistance Program	05Q	LMC	\$7,490.06
			6495243	Utility Assistance Program	05Q	LMC	\$768.75
			6529488	Utility Assistance Program	05Q	LMC	\$9,467.76
Total							\$533,158.76

LINE 19 DETAIL: ACTIVITIES INCLUDED IN THE COMPUTATION OF LINE 19

Report returned no data.

IDIS Plan IDIS DATE: 3/9/2023 TIME: 12:27:47 PM PAGE: 1/12

lan IDIS ear Proj	ect Project Title and Description	Program
022 1	2022 CDBG Program Administration	This project will cover the direct and indirect CDBG costs of administering the CDBG program. Costs include salaries, fringes, space rental, audit costs, office supplies, and other administrative costs to support the administration of the City's CDBG program. This activity will be carried out in accordance with the eligible costs allowable through 24 CFR 570.206.
2	The Fair Housing Services Program	In 2022, the City of Lancaster will continue to CDBG support the Fair Housing Services Program. This program receives CDBG Administrative funds to address impediments identified in the 2021 Analysis of Impediments to Fair Housing Choice. The Fair Housing Services Activity promotes the provision of fair and equal housing opportunities in the City of Lancaster regardless of a person's race, color, religion, age, sex, ancestry, national origin, disability, or familial status in accordance with City, County, State, and Federal Fair Housing and Landlord Tenant laws. This will be accomplished through education, outreach, training and technical assistance to address impediments identified in the 2021 Analysis of Impediments to Fair Housing Choice. \$20,000 of the City's 2022 CDBG dollars will be committed to help fund this program from July 1, 2022 to June 30, 2023. Through this project, Tenfold's Housing Rights and Resources Center (HRRC) will further Lancaster's fair housing provision by providing education, mediation, outreach efforts, and support services to landlords and tenants in relation to Fair Housing law and landlord/tenant issues to eliminate barriers to fair housing opportunities in the area. This activity is being administered as a planning and administrative action pursuant to 24 CFR 570.206(c).

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#### U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT PR06 - Summary of Consolidated Plan Projects for Report Year

Project Estimate	Commited Amount	Amount Drawn Thru Report Year	Amount Drawn in Report Year

IDIS

\$20,000.00 \$20,000.00 \$6,250.00 \$13,750.00 \$6,250.00

IDIS

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#### U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT PR06 - Summary of Consolidated Plan Projects for Report Year

Project Estimate	Commited Amount	Amount Drawn Thru Report Year	Amount Available to Draw	Amount Drawn in Report Year

IDIS

\$50,000.00 \$50,000.00

\$27,852.21 \$22,147.79

\$27,852.21

## IDIS

Plan IDIS Year Project Project Title and Description

#### Program

2022 5	The Critical Repair Program	In 2022, the City will continue to provide CDBG
		CDBG funding to support its Critical Repair Program. The Critical Repair program
		provides financial and technical assistance
		for the critical repairs of eligible, owner-
		occupied, single family housing units in the
		City of Lancaster. Financial assistance
		offered to very-low and low-income residents
		will be provided in the form of a grant. Often times, eligible properties are identified
		through the Lead Hazard Control Program
		applicants. Bureau of Lead Safety and
		Community Development staff and/or a City
		Inspector will inspect each property to
		determine the seriousness and provide advisement regarding the critical repairs
		necessary to rectify health and safety
		concerns. All repairs need to be deemed as
		an emergency by the inspector. Types of
		repairs may include but are not limited to:
		water heaters, broken sewer pipes, non-
		operable furnaces, roof repair/replacement, structural problems, plumbing and/or,
		electrical repairs.
		This activity shall be conducted in
		accordance with 24 CFR 570.202(a)(1) and 24 CFR 570.202(b), as applicable.
6	Proactive Housing Code Enforcement	The Proactive Housing Code Enforcement CDBG Program is designed to improve the health
		and safety conditions of City homes to
		prevent deterioration of the City's housing stock, to help maintain affordable, good
		quality housing, and to stop the spread of
		blight, particularly in areas principally
		occupied by low-income persons through
		proactive systematic and complaint-based
		code enforcement actions. The City has committed \$358,000 of its 2022 CDBG
		dollars to help fund this program which will
		also leverage City general fund dollars,
		allowing this activity to continue to operate
		proactively to address the City's critical
		health-related housing issues. In 2022, this
		service will contribute to the preservation and improve the guality of affordable housing
		with a focus on homes in low and very-low-
		income census tracts in some of City's
		income-constrained areas such as Census Tracts 9, 8, 10, 14, and 147.
		This activity is being conducted in

#### DATE: 3/9/2023 TIME: 12:27:47 PM PAGE: 6/12

#### U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT PR06 - Summary of Consolidated Plan Projects for Report Year

Project Estimate	Commited Amount	Amount Drawn Thru Report Year	Amount Available to Draw	Amount Drawn in Report Year
\$125,000.00	\$124,990.00	\$106,990.00	\$18,000.00	\$106,990.00

IDIS

\$358,000.00 \$358,000.00 \$307,479.18 \$50,520.82 \$307,479.18

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Program

CDBG

#### IDIS

Plan IDIS Year Proj	ect Project Title and Description	
2022 7	Affordable Housing Development Solutions	The City is prioritizing increasing affordable housing for its community members leveraging all resources available. The City

8 Place-based Streetscape Improvements

9 Public Service City Project Manager pursuant to 24 CFR 570.202 as an eligible housing rehabilitation and preservation activity. In 2022, CDBG entitlement funding will be CDBG allocated to support the City's Place-Based Streetscape Improvement Program which installs, improves, and repairs streets, street drains, storm drains, ADA curbs and gutters, sidewalks, crosswalks, streetscapes, and traffic lights/signs in neighborhoods where 51% or more of the residents are low- or moderate-income in an effort to improve and promote neighborhood quality of life and increase the economic viability and livability of socioeconomically disadvantaged areas of the City.

has allocated \$163,551 in CDBG entitlement funding to use for furthering this effort in 2022, which will help supplement \$429,362 in remaining 2021 CDBG entitlement funding allocated to this project to help strengthen impact. In 2022, the City plans on utilizing a competitive process seeking eligible affordable housing development projects that may include activities such as construction of new housing, homeownership assistance, and acquisition and/or rehab of existing housing, for the purposes of increasing affordable housing opportunities for low- and

moderate-income residents.

This activity will likely be administered

This activity will be conducted in accordance with 24 CFR 570.201(c), Public facilities and improvements.

This project is designed to support the CDBG Department of Neighborhood Engagement (DoNE) in their efforts to improve the quality of life for our community through collaboration and the development of wellrounded, resident-lead strategies and increased collaboration between the community and City government through providing financial assistance for a DoNE Program Manager role. The purpose of this activity is to provide project management support for the City's core neighborhood engagement initiatives and activities in order to promote and enhance neighborhood quality of life.

This activity qualifies as a eligible CDBG public service action pursuant to 24 CFR 570.201(e).

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#### U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT PR06 - Summary of Consolidated Plan Projects for Report Year

Project Estimate	Commited Amount	Amount Drawn Thru Report Year	Amount Available to Draw	Amount Drawn in Report Year
\$163,551.00	\$0.00	\$0.00	\$0.00	\$0.00

\$210,000.00 \$210,000.00

IDIS

\$0.00 \$210,000.00

\$0.00

\$5,292.37

\$80,000.00 \$80,000.00 \$5,292.37 \$74,707.63

### IDIS

n IDIS ar Proje	ct Project Title and Description		Program
22 10	Neighborhood Crime Reduction Through Police Social Worker Program	In 2022, the City will continue to leverage CDBG funding to assist the Neighborhood Crime Reduction Through Police Social Worker Program in supporting a community- oriented, holistic policing program aimed at preventing crime through engagement and connection in order to proactively assist City residents in need by connecting them to appropriate social services or behavioral or mental health providers. This program will work to resolve issues related to homelessness, wellbeing, mental health, aging, housing, child welfare, and domestic violence. This has helped to improve police- led community outcomes and enhance neighborhood quality of life to the benefit of a predominately low- and moderate-income City area. This activity qualifies as a eligible CDBG public service action pursuant to 24 CFR	CDBG
11	Health and Housing Social Worker Program	570.201(e). The Health and Housing Social Worker Activity is responsible for providing social service and housing support to the City of Lancaster's Community Planning and Economic Development Department (CPED) and members of the community through managing a caseload focused on addressing problems related to housing and resident health and wellbeing. In 2022, the Health and Housing Social Worker will continue to assist City-clientele in resolving persistent housing-related issues and in finding and securing affordable housing opportunities in the City while also addressing intersecting health issues impacting housing. This program acts as a liaison between the City and the various social service agencies by providing follow-up and case monitoring related to housing issues through a holistic, coordinated community response that connected clientele to a variety of agencies to address intersecting socioeconomic issues related to housing, as appropriate. This activity actively contributes to furthering the City's goals to utilize CDBG to promote neighborhood quality of life and to also increase access to affordable housing opportunities.	CDBG
		This activity qualifies as a eligible CDBG public service action pursuant to 24 CFR 570.201(e).	

#### DATE: 3/9/2023 TIME: 12:27:47 PM PAGE: 10/12

#### U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT PR06 - Summary of Consolidated Plan Projects for Report Year

Project Estimate	Commited Amount	Amount Drawn Thru Report Year	Amount Available to Draw	Amount Drawn in Report Year
\$80,000.00	\$80,000.00	\$0.00	\$80,000.00	\$0.00

\$75,000.00 \$75,000.00

IDIS

\$43,916.38 \$31,083.62

\$43,916.38

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#### IDIS

Plan IDIS Year Project Project Title and Description

#### Program

2022 12	Small Business Development (Microenterprise Development)	In 2022, the Small Business Development	CDBG
2022 12		Activity will offer small business training,	ODDO
		mentoring, access to financial tools, and	
		other technical assistance to lower-income	
		City residents who wish to establish or	
		expand microenterprise businesses through	
		ASSETS Lancaster. Participants will attend	
		business-oriented training courses and	
		receive targeted technical skill building and	
		coaching to create and implement	
		sustainable microenterprise business	
		models. Applicants successfully completing	
		the ASSETS training will be eligible to apply	
		for microenterprise loans and financial	
		assistance through various local and State-	
		supported funding mechanisms. All	
		attendees will receive continuous technical	
		assistance and support after training	
		completion. This purpose of this program is	
		to improve the economic development	
		support and outcomes for low- and very-low-	
		income persons seeking to start or expand	
		small businesses in the City of Lancaster.	
		This activity qualifies as a eligible CDBG economic development action pursuant to 24 CFR 570.201(0).	Ļ

Project Estimate	Commited Amount	Amount Drawn Thru Report Year	Amount Available to Draw	Amount Drawn in Report Year
\$20,000.00	\$20,000.00	\$0.00	\$20,000.00	\$0.00

IDIS

## PR26 - Activity Summary by Selected Grant

Date Generated: 03/07/2023

Grantee: LANCASTER

Grant Year: 2022

Formula and Competitive Grants only

	Total Grant Amount for CDBG 2022 Grant year = \$1,605,786.00													
State	Grantee	Grant	Grant	Activity	Matrix	National	IDIS	Activity to prevent,	Activity	Amount Funded	Amount Drawn	% of CDBG Drawn	Total CDBG Funded	Total CDBG Drawn
	Name	Year	Number	Group	Code	Objective	Activity	prepare for, and	Status	From Selected Grant	From Selected Grant	From Selected	Amount	Amount
								respond to Coronavirus				Grant/Grant	(All Years All Sources)	(All Years All Sources)
PA	LANCASTER	2022	B22MC420010	Administrative And Planning	20		2018	No	Open	\$26,211.00	\$4,063.21		\$50,000.00	\$27,852.21
PA	LANCASTER	2022	B22MC420010	Administrative And Planning	21A		2016	No	Open	\$180,000.00	\$1,442.65		\$180,000.00	\$1,442.65
PA	LANCASTER	2022	B22MC420010	Administrative And Planning	21B		2017	No	Open	\$54,235.00	\$0.00		\$54,235.00	
PA	LANCASTER	2022	B22MC420010	Administrative And Planning	21D		2019	No	Open	\$20,000.00	\$6,250.00		\$20,000.00	\$6,250.00
	1			Total Administrative And Planning						\$280,446.00	\$11,755.86	0.73%	\$304,235.00	\$35,544.86
PA	LANCASTER	2022	B22MC420010	Economic Development	18C	LMC	2029	No	Open	\$20,000.00	\$0.00		\$20,000.00	
	Total Economic Development										\$0.00	0.00%	\$20,000.00	\$0.00
PA	LANCASTER	2022	B22MC420010	<u> </u>		LMH	1963	No	Completed	\$10.00	\$10.00		\$13,425.00	\$13,425.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2033	No	Completed	\$8,490.00	\$8,490.00		\$8,490.00	\$8,490.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2034	No	Completed	\$9,500.00	\$9,500.00		\$9,500.00	\$9,500.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2035	No	Completed	\$250.00	\$250.00		\$250.00	\$250.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2036	No	Completed	\$5,000.00	\$5,000.00		\$5,000.00	\$5,000.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2037	No	Completed	\$11,500.00	\$11,500.00		\$11,500.00	\$11,500.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2038	No	Completed	\$2,160.00	\$2,160.00		\$2,160.00	\$2,160.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2039	No	Completed	\$1,500.00	\$1,500.00		\$1,500.00	\$1,500.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2040	No	Completed	\$13,406.00	\$13,406.00		\$13,406.00	\$13,406.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2041	No	Completed	\$9,500.00	\$9,500.00		\$9,500.00	\$9,500.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2042	No	Completed	\$14,100.00	\$14,100.00		\$14,100.00	\$14,100.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2043	No	Completed	\$13,154.00	\$13,154.00		\$13,154.00	\$13,154.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2044	No	Completed	\$14,980.00	\$14,980.00		\$14,980.00	\$14,980.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2045	No	Completed	\$3,450.00	\$3,450.00		\$3,450.00	\$3,450.00
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2047	No	Open	\$9,100.00	\$0.00		\$9,100.00	
PA	LANCASTER	2022	B22MC420010	Housing	14A	LMH	2048	No	Open	\$8,900.00	\$0.00		\$8,900.00	
PA	LANCASTER	2022	B22MC420010	Housing	14H	LMH	2015	No	Open	\$215,000.00	\$88,559.43		\$215,000.00	\$88,559.43
PA	LANCASTER	2022	B22MC420010	Housing	15	LMA	2024	No	Open	\$358,000.00	\$306,676.09		\$358,000.00	\$306,676.09

				Total Housing						\$698,000.00	\$502,235.52	31.28%	\$711,415.00	\$515,650.52
PA	LANCASTER	2022	B22MC420010	Public Improvements	03K	LMA	2025	No	Open	\$210,000.00	\$0.00		\$210,000.00	
				Total Public Improvement	S			-		\$210,000.00	\$0.00	0.00%	\$210,000.00	\$0.00
PA	LANCASTER	2022	B22MC420010	Public Services	051	LMA	2028	No	Open	\$80,000.00	\$0.00		\$80,000.00	
PA	LANCASTER	2022	B22MC420010	Public Services	05X	LMC	2026	No	Open	\$75,000.00	\$37,069.88		\$75,000.00	\$37,069.88
PA	LANCASTER	2022	B22MC420010	Public Services	05Z	LMA	2027	No	Open	\$80,000.00	\$0.00		\$80,000.00	
				Non CARES Related Public	Services					\$235,000.00	\$37,069.88	2.31%	\$235,000.00	\$37,069.88
				Total 2022 - CDBG						\$1,443,446.00	\$551,061.26	34.32%	\$1,480,650.00	\$588,265.26
				Total 2022						\$1,443,446.00	\$551,061.26	34.32%	\$1,480,650.00	\$588,265.26
				Grand Total						\$1,443,446.00	\$551,061.26	34.32%	\$1,480,650.00	\$588,265.26

## PR26 - Activity Summary by Selected Grant

Date Generated: 03/07/2023

Grantee: LANCASTER

Grant Year: 2020

CARES Act Grants only

						Total Gran	t Amount for Cl	DBG-CV 2020 Grant ye	ar = \$1,552,9	939.00				
State	Grantee	Grant	Grant	Activity	Matrix	National	IDIS	Activity to prevent,	Activity	Amount Funded	Amount Drawn	% of CDBG Drawn	Total CDBG Funded	Total CDBG Drawn
	Name	Year	Number	Group	Code	Objective	Activity	prepare for, and	Status	From Selected Grant	From Selected Grant	From Selected	Amount	Amount
								respond to Coronavirus				Grant/Grant	(All Years All Sources)	(All Years All Sources)
PA	LANCASTER	2020	B20MW420010	Economic Development	18B	LMA	1877	Yes	Completed	\$103,000.00	\$103,000.00		\$103,000.00	\$103,000.00
	1	1		Total Economic Development		1	1	1	1	\$103,000.00	\$103,000.00	6.63%	\$103,000.00	\$103,000.00
PA	LANCASTER	2020	B20MW420010		14A	LMH	1876	Yes	Cancel	\$0.00	\$0.00		\$0.00	
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1969	Yes	Completed	\$8,807.45	\$8,807.45		\$8,807.45	\$8,807.45
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1972	Yes	Completed	\$9,235.00	\$9,235.00		\$9,235.00	\$9,235.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1976	Yes	Completed	\$4,300.00	\$4,300.00		\$4,300.00	\$4,300.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1977	Yes	Completed	\$10,260.00	\$10,260.00		\$10,260.00	\$10,260.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1982	Yes	Completed	\$12,243.00	\$12,243.00		\$12,243.00	\$12,243.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1983	Yes	Completed	\$13,747.00	\$13,747.00		\$13,747.00	\$13,747.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1984	Yes	Completed	\$24,775.00	\$24,775.00		\$24,775.00	\$24,775.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1987	Yes	Completed	\$2,395.00	\$2,395.00		\$2,395.00	\$2,395.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1988	Yes	Completed	\$8,400.00	\$8,400.00		\$8,400.00	\$8,400.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1990	Yes	Completed	\$22,986.00	\$22,986.00		\$22,986.00	\$22,986.00
PA	LANCASTER	2020	B20MW420010	Housing	14A	LMH	1991	Yes	Completed	\$16,551.55	\$16,551.55		\$16,551.55	\$16,551.55
PA	LANCASTER	2020	B20MW420010	Housing	14H	LMH	1974	Yes	Completed	\$16,300.00	\$16,300.00		\$16,300.00	\$16,300.00
PA	LANCASTER	2020	B20MW420010	Housing	15	LMA	1878	Yes	Open	\$147,000.00	\$137,699.90		\$147,000.00	\$137,699.90
		-		Total Housing		-		_		\$297,000.00	\$287,699.90	18.53%	\$297,000.00	\$287,699.90
PA	LANCASTER	2020	B20MW420010	Public Services	05M	LMA	1873	Yes	Open	\$79,935.01	\$79,935.01		\$79,935.01	\$79,935.01
PA	LANCASTER	2020	B20MW420010	Public Services	05M	LMC	1995	Yes	Completed	\$65,000.00	\$65,000.00		\$65,000.00	\$65,000.00
PA	LANCASTER	2020	B20MW420010	Public Services	05M	LMC	2032	Yes	Open	\$139,079.00	\$12,945.00		\$139,079.00	\$12,945.00
PA	LANCASTER	2020	B20MW420010	Public Services	05Q	LMC	1874	Yes	Completed	\$290,552.18	\$290,552.18		\$290,552.18	\$290,552.18
PA	LANCASTER	2020	B20MW420010	Public Services	05Q	LMC	1875	Yes	Completed	\$17,726.57	\$17,726.57		\$17,726.57	\$17,726.57
PA	LANCASTER	2020	B20MW420010	Public Services	05Z	LMA	1948	Yes	Open	\$67,000.00	\$67,000.00		\$67,000.00	\$67,000.00
				CARES Related Public Services						\$659,292.76	\$533,158.76	34.33%	\$659,292.76	\$533,158.76
				Total 2020 - CDBG-CV						\$1,059,292.76	\$923,858.66	59.49%	\$1,059,292.76	\$923,858.66

Total 2020	\$1,059,292.76	\$923,858.66	59.49%	\$1,059,292.76	\$923,858.66
Grand Total	\$1,059,292.76	\$923,858.66	59.49%	\$1,059,292.76	\$923,858.66



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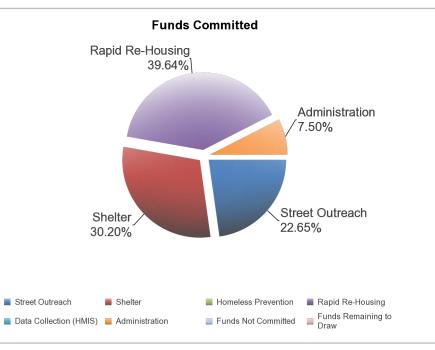
#### LANCASTER, PA 2021

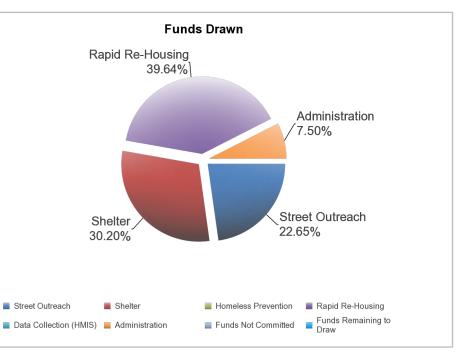
#### **ESG Program Level Summary**

Grant Number	Total Grant Amount	Total Funds Committed	Total Funds Available to Commit	% of Grant Funds Not Committed	Grant Funds Drawn	% of Grant Funds Drawn	Available to Draw	% Remaining to Draw
E21MC420010	\$145,679.00	\$145,679.00	\$0.00	0.00%	\$145,679.00	100.00%	\$0.00	0.00%

#### **ESG Program Components**

Activity Type	Total Committed to Activities	% of Grant Committed	Drawn Amount	% of Grant Drawn
Street Outreach	\$33,000.00	22.65%	\$33,000.00	22.65%
Shelter	\$44,000.00	30.20%	\$44,000.00	30.20%
Homeless Prevention	\$0.00	0.00%	\$0.00	0.00%
Rapid Re-Housing	\$57,754.00	39.64%	\$57,754.00	39.64%
Data Collection (HMIS)	\$0.00	0.00%	\$0.00	0.00%
Administration	\$10,925.00	7.50%	\$10,925.00	7.50%
Funds Not Committed	\$0.00	0.00%	\$0.00	0.00%
Funds Remaining to Draw	\$0.00	0.00%	\$0.00	0.00%
Total	\$145,679.00	100.00%	\$145,679.00	100.00%





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#### 24-Month Grant Expenditure Deadline

All of the recipient's grant must be expended for eligible activity costs within 24 months after the date HUD signs the grant agreement with the recipient. Expenditure means either an actual cash disbursement for a direct charge for a good or service or an indirect cost or the accrual of a direct charge for a good or service or an indirect cost. This report uses draws in IDIS to measure expenditures. HUD allocated Fiscal Year 2011 ESG funds in two allocations. For FY2011, this Obligation Date is the date of the first allocation. This report does not list the Obligation Date, does not calculate the Expenditure Deadline, and does not track the Days Remaining for the FY 2011 second allocation.

Grant Amount:	\$145,679.00

Grant Number	Draws to Date	HUD Obligation Date	Expenditure Deadline	Days Remaining to Meet Requirement Date	Expenditures Required
E21MC420010	\$145,679.00	08/03/2021	08/03/2023	147	\$0.00

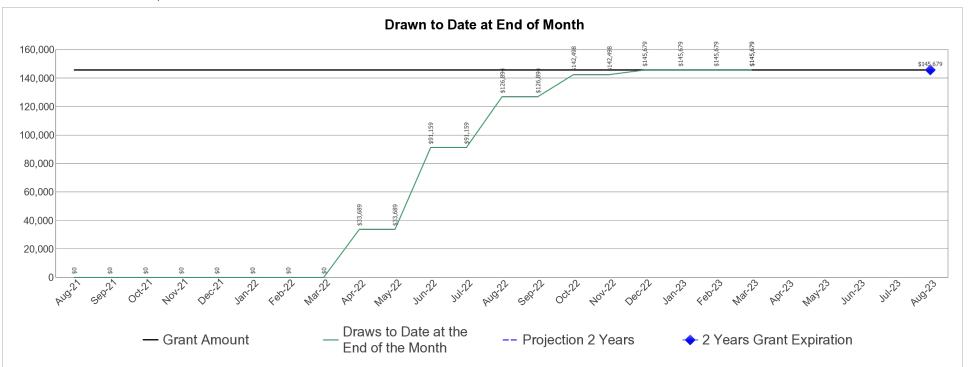
#### 60% Cap on Emergency Shelter and Street Outreach

The cap refers to the total amount of the recipient's fiscal year grant, allowed for emergency shelter and street outreach activities, is capped at 60 percent. This amount cannot exceed the greater of: (1) 60% of the overall grant for the year; or, (2) the amount of Fiscal Year 2010 ESG funds committed for homeless assistance activities. (Note: the HESG-CV grants are currently exempt from the 60% funding cap restrictions.)

Amount Committed to Shelter	Amount Committed to Street Outreach	Total Amount Committed to Shelter and Street Outreach	% Committed to Shelter and Street Outreach	2010 Funds Committed to Homeless Assistance Activities	Total Drawn for Shelter and Street Outreach	% Drawn for Shelter and Street Outreach
\$44,000.00	\$33,000.00	\$77,000.00	52.86%		\$77,000.00	52.86%

ST AN DEVELOR	U.S. Department of Housing and Urban Development Office of Community Planning and Development Integrated Disbursement and Information System PR91 - ESG Financial Summary	DATE: TIME: PAGE:	03-09-23 12:25 3
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ESG Draws By Month (at the total grant le	vel):		

#### ESG Draws By Month (at the total grant level): Grant Amount: 145,679.00



#### ESG Draws By Quarter (at the total grant level):

Quarter End Date	Draws for the Quarter	Draws to Date at the End of the Quarter	% Drawn for the Quarter	% Drawn to Date at End of Quarter
09/30/2021	\$0.00	\$0.00	0.00%	0.00%
12/31/2021	\$0.00	\$0.00	0.00%	0.00%
03/31/2022	\$0.00	\$0.00	0.00%	0.00%
06/30/2022	\$91,159.43	\$91,159.43	62.58%	62.58%
09/30/2022	\$35,734.26	\$126,893.69	24.53%	87.10%
12/31/2022	\$18,785.31	\$145,679.00	12.90%	100.00%
03/31/2023	\$0.00	\$145,679.00	0.00%	100.00%



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#### LANCASTER, PA

2021

#### ESG Subrecipient Commitments and Draws by Activity Category :

Subecipient	Activity Type	Committed	Drawn
	Administration	\$10,925.00	\$10,925.00
LANCASTER	Total	\$10,925.00	\$10,925.00
LANCASTER	Total Remaining to be Drawn	\$0.00	\$0.00
	Percentage Remaining to be Drawn	\$0.00	0.00%
	Shelter	\$44,000.00	\$44,000.00
YWCA	Total	\$44,000.00	\$44,000.00
	Total Remaining to be Drawn	\$0.00	\$0.00
	Percentage Remaining to be Drawn	\$0.00	0.00%
	Street Outreach	\$33,000.00	\$33,000.00
	Rapid Re-Housing	\$57,754.00	\$57,754.00
TABOR COMMUNITY SERVICES	Total	\$90,754.00	\$90,754.00
	Total Remaining to be Drawn	\$0.00	\$0.00
	Percentage Remaining to be Drawn	\$0.00	0.00%



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### LANCASTER, PA

2021

#### ESG Subrecipients by Activity Category

Activity Type	Subecipient
Street Outreach	TABOR COMMUNITY SERVICES
Shelter	YWCA
Rapid Re-Housing	TABOR COMMUNITY SERVICES
Administration	LANCASTER

#### U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT OFFICE OF COMMUNITY PLANNING AND DEVELOPMENT PR91 - ESG Subrecipients Vouchers PR91 - ESG Subrecipients Vouchers

Subrecipient	Activity Type	IDIS Activity ID	Activity Name	Voucher Number	Voucher Line Item	Paid Date	Drawn Amount
LANCASTER	Administration	1935	ESG21 Administration	6694744	9	10/25/2022	\$7,744.36
LANCASTER	Auministration			6717221	28	12/29/2022	\$3,180.64
	Street Outreach	1938	ESG21 Street Outreach	6617778	39	4/21/2022	\$19,250.00
				6648166	6	6/23/2022	\$8,250.00
				6670708	5	8/20/2022	\$5,500.00
TABOR COMMUNITY SERVICES	Rapid Re-Housing	1936	ESG21 Rapid Rehousing	6617778	38	4/21/2022	\$14,439.00
				6648166	4	6/23/2022	\$5,220.43
				6670708	4	8/20/2022	\$30,234.26
				6694744	10	10/25/2022	\$7,860.31
YWCA	Shelter	1937	ESG21 Emergency Shelter	6648166	5	6/23/2022	\$44,000.00
Total							\$145,679.00

DATE: 3/9/2023 TIME: 12:26:50 PM PAGE: 1/1 The Lancaster County Coalition to End Homelessness

## CONTINUUM OF CARE PERFORMANCE STANDARDS AND POLICIES

Vision: We will effectively end homelessness in Lancaster County.

Mission: The Lancaster County Coalition to End Homelessness leads community efforts to rapidly and sustainably house all people experiencing homelessness.

www.lcceh.org

### LANCASTER COUNTY, PENNSYLVANIA **CONTINUUM OF CARE PERFORMANCE STANDARDS AND POLICIES**

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## LANCASTER COUNTY, PENNSYLVANIA CONTINUUM OF CARE PERFORMANCE STANDARDS AND POLICIES

<u>PURPOSE</u>: The HEARTH Act requires the Lancaster County Continuum of Care (CoC) to have written policies and procedures that govern the provision of assistance to individuals and families under the federally funded Continuum of Care programs in the City of Lancaster and the surrounding Lancaster County (24 CFR 576.400(e)). Lancaster County Continuum of Care is also requiring that these Performance Standards and Policies be followed for all homeless organizations receiving funds through Lancaster County Coalition to End Homelessness (LCCEH), Community Development Block Grant (CDBG) (both County and City) and Emergency Solutions Grant (ESG) (both County and City). Lancaster County's Continuum of Care seeks to establish community-wide expectations on the operations of projects in the county and to ensure that the system is transparent to users and operators. The Lancaster County Continuum of Care will establish a minimum set of standards and expectations in terms of the quality expected of these projects.

These standards and policies provide guidance to local providers in administering homeless assistance in the following areas:

- Eligibility standards for homeless programs.
- Targeting and prioritization for Permanent Supportive Housing (PSH), Transitional Housing (TH), Emergency Shelter, Rapid Rehousing (RR), Street Outreach and Homeless Prevention.
- Standards for administration of rental and financial assistance.

The United States Interagency Council on Homelessness strongly encourages that communities have a goal of homelessness being: "**Rare, Brief and Non-Recurring**." The method utilized to meet that goal will be aggressive utilization of Housing First concepts and rapid re-housing programs. In order to measure our progress toward this goal, the Lancaster County Continuum of Care will follow the performance standards and policies listed below by activity.

- I. Performance Targets by Population and Program Type
  - a. All CoC and ESG-funded programs must fully participate in Lancaster's Homeless Management Information System (HMIS). All performance targets will be derived from HMIS data. Programs that are specifically forbidden to use the local HMIS by other statutes or regulations (domestic violence services) cannot participate but must collect the HMIS required data in a comparable database. The LCCEH is the System Administrator for the HMIS. LCCEH will assist any organization with HMIS requirements.
  - b. Community Homeless Assessment and Referral Team (CHART) assessments should last, on average, no longer than 30 minutes.

- c. CHART should strive to complete assessments within 24 hours of initial referral from 211. Assessments should ideally be completed the same business day unless the client chooses to schedule the assessment at a later time. Priority shall be given to people experiencing homelessness.
- d. The **average** cost per household for rapid re-housing activities (financial assistance AND the cost of providing services) should not exceed \$5,000 for individuals and \$12,500 for families.
- e. Emergency shelter facilities shall have a goal of an average length of stay of no more than 30 days.
- f. Street outreach should be targeted/provided to individuals or families living in places not meant for human habitation.
- g. See Appendix G for the detailed Annual Performance Measures for all HUD funded projects.
- II. Written Standards for CoC Assistance
  - a. Evaluating Individuals and Families' Eligibility for Assistance
    - i. As set forth in the HEARTH Act, there are four categories of eligibility: 1) Literally Homeless, 2) Imminent Risk of Homelessness, 3) Homeless Under Other Federal Statutes (subject to cap), and (4) Fleeing/Attempting to Flee Domestic Violence. The Lancaster County Continuum of Care elects to serve categories 1, 2, and 4 due to the shortage of resources for those priority populations and excessive demand. We further limit category two to those who will be leaving an institution or hotel in 14 days or less, who also will have no place to go or those who have an eviction court order. Clients "doubling up" (temporarily living with family and friends) shall not be eligible for assistance.
    - ii. The household must be lacking sufficient resources or support networks immediately available to them that would otherwise prevent them from entering or exiting the homeless system.
    - iii. Clients that are most vulnerable according to the VI-SPDAT (most current version available in HMIS electronically) will be prioritized. See Prioritization Policy in Appendix E for more details.
  - b. Coordinated Assessment The goal of coordinated assessment is to link households to the most appropriate intervention that will assist the household to resolve their housing crisis.
    - i. General. All programs shall have a contingency plan for staff absences/vacancies so that clients are not stalled in their efforts to obtain and maintain housing due to staff not being accessible.
    - ii. Pre-screening
      - 1. United Way 2-1-1 will be the first point of entry for all persons seeking shelter services.

- 2. The pre-screening will ask for basic demographic information and enter the information into HMIS.
  - a. Name
  - b. Social Security Number
  - c. Date of Birth
  - d. Race
  - e. Ethnicity
  - f. Gender
  - g. Veteran Status
  - h. Disabling Condition
  - i. Residence Prior to Program Entry
  - j. Housing Status
- 3. The pre-screening will ask for the following information to determine eligibility for homeless services:
  - a. Have you or any adult currently living in your household ever served in any branch of the US military?
  - b. Are you currently living on the street, or in a place that was not really made for people to live in, or in an emergency or a transitional housing program?
  - c. Are you in danger of losing your housing?
  - d. Do you have a court order eviction notice?
  - e. When will you lose your housing?
- Individuals and families who would spend the night in an emergency shelter or on the streets without any assistance will be given 1<sup>st</sup> preference when scheduling intake assessments.
- 5. Persons who are at imminent risk of homelessness within 24 hours will be given 2<sup>nd</sup> preference when scheduling intake assessments.
- iii. Assessments
  - 1. The assessment process documents the following:
    - a. Client needs based on assessment;
    - b. Eligibility based on written program standards for enrollment; 3
    - c. Referral, based on available resources; and
    - d. Disposition based on availability of housing and services in Lancaster County.
  - 2. Referrals for available service and housing slots are made based on a CoCdefined prioritization process. See Prioritization Process.

- 3. **Mobile staff** must provide access to coordinated assessment services to clients unable or unwilling to utilize traditional access points.
- 4. Lancaster County Continuum of Care homeless service providers and facilities must adopt policies outlining the acceptable reasons a client referred to a project can be rejected/denied access by that project. Each organization must submit their policy to the Continuum of Care for approval annually by July 1<sup>st</sup> of each year to Jason Harnish via email: jharnish2@lghealth.org. Any revisions or changes must also be submitted and approved by the Continuum of Care.
- 5. Assessments should be provided in the format of the client's choice. Formats include telephone assessments or in-person assessments.
- 6. Performance Targets:
  - a. Community Homeless Assessment and Referral Team (CHART) assessments should last, on average, no longer than 30 minutes.
  - b. CHART should strive to complete assessments within 24 hours of initial referral from 211; ideally the same business day unless the client chooses to schedule the assessment at a later time. Priority shall be given to people experiencing homelessness.
- iv. While DV providers are exempt from participating in local coordinated assessment efforts, they are required to obtain and maintain similar data in a comparable database and share it with the local CoC. Coordination efforts between Lancaster's coordinated assessment efforts and DV providers will continue.
- v. Diversion
  - 1. Diversion services should be provided immediately after the completion of the assessment.
  - 2. Diversion services will be prioritized for persons that are expected to be homeless within 24 hours.
  - 3. The results of the diversion efforts shall be entered into HMIS.
  - 4. The amount, type and date of financial assistance or rental assistance provided on behalf of a client shall be entered into Lancaster's HMIS.
- vi. Follow-up: No follow-up surveys, calls or other types of contact are required. HMIS data should indicate how and where clients exited the system.
- vii. Outreach: Outreach workers will be considered an extension of the coordinated assessment program and will be permitted to complete a pre-screening and assessment with individuals as they encounter them, reducing the number of contacts individuals will need to get into the system.

- c. Transitional housing
  - i. Transitional housing funded through local governmental funds (CoC, HAP, CDBG and ESG funds) may only serve people from emergency shelters if it is determined and documented that rapid rehousing services were unable to place the household into permanent housing within three months.
  - ii. Transitional housing should be designated for high barrier households. Transitional housing is the activity of last resort when other efforts have not resulted in placement in permanent housing.
  - iii. In order for a transitional housing facility, that does not receive government funding, to be included in the Lancaster County Continuum of Care, it must serve 51% or more clients that meet the HUD definition of homeless. Transitional housing providers must document that clients do or do not meet the HUD definition of homelessness. Clients not meeting the HUD definition of homelessness shall be entered into designated non HUD programs in HMIS.
    - REMEMBER: HUD requires that households in transitional housing CANNOT qualify for permanent supportive housing unless prior to the TH placement, they were living on the streets, in an emergency shelter or a safe haven. (See Appendix F, Fourth Priority)
- d. Rapid Re-housing
  - i. General.
    - 1. All persons served must have a completed Homeless Verification form in their file completed within 2 weeks of RRH program enrollment.
    - 2. All programs shall have a contingency plan for staff absences/vacancies so that clients are not stalled in their efforts to obtain and maintain housing due to staff not being accessible.
    - 3. Rapid re-housing is <u>not</u> designed to comprehensively address a recipient's overall service needs or poverty. It is designed to assist persons back into permanent housing as quickly as possible.
    - 4. Caseload Ratios
      - a. Case Management Services
        - i. Staff serving clients maintaining housing should not exceed a caseload ratio of 40 clients to one staff member.
      - b. Housing Location Services
        - i. Staff serving initial clients seeking housing should not exceed a caseload ratio of 25 clients to one staff member.
    - 5. Low Barrier Entry

- a. Conditions of service concerning substance abuse or other aspects of clients' lives shall not be part of rapid re-housing programs. Clients are required to abide with the terms of the lease and no more.
- 6. All rapid re-housing programs shall be tenant-based. No rapid re-housing programs shall be project based.
- 7. All RRH programs must utilize the Housing Locator.
- ii. Prioritization: Households must be prioritized by using the VISPDAT (most current version available in HMIS electronically).
- iii. Provision of Financial and Rental Assistance
  - There shall NOT be an income limit for receiving rapid re-housing services. The goal is to move persons experiencing homelessness out of shelter. If diversion is done properly, higher income persons will likely not end up in shelter.
  - Rapid re-housing activities should only be provided to persons in emergency shelter or on the streets. (People in transitional housing should have received rapid re-housing services BEFORE being placed in transitional housing.)
  - 3. Rapid re-housing services shall not guarantee financial assistance to landlords on behalf of clients. This methodology is NOT in accordance with best practice standards.
  - 4. The provision of financial assistance or rental assistance on behalf of a client may be in increments of no more than three (3) months of assistance only, based on financial need. After three (3) months, each household shall be carefully evaluated for the need for further financial assistance or rental assistance each month. In no case shall rental assistance be provided on behalf of a client for more than 24 months during any three-year period (24 CFR 576.106).
  - 5. The amount, type and date of financial assistance and rental assistance provided on behalf of a client shall be entered into Lancaster's HMIS.
  - 6. Amounts for financial assistance and rental assistance should be determined on the same basis across all programs. The basis for the provision of financial services should be flexible, using a case by case basis implementing the same budgeting format. (Example, no household pays more than 70% of its gross income on housing)
  - 7. Financial assistance and rental assistance amounts should not have a maximum amount. The amounts should be determined solely on a case by case basis determined by need.
    - a. The goal for the **average** cost per household for rapid re-housing activities (rental assistance, financial assistance AND the cost of providing services) should not exceed \$5,000 for individuals and \$12,500 for families.

- 8. The <u>standard</u> for the length of time from the determination of homelessness to placement into permanent housing is no more than an average of 45 days. The <u>goal</u> for the length of stay is 30 days. As Lancaster moves more toward Housing First principles in the coming years, the standard shall be reduced to meet the goal.
- iv. Case Management
  - 1. Participants must meet with a case manager at least once per month.
  - 2. Follow-up case management (after housing placement) shall be provided for up to twelve (12) months. Case management services after the client has been housed is limited to evaluating progress and addressing crises.
- v. Income eligibility must be determined when the household reaches their twelfth month of service in program. Household income for ESG requirements must be under 30% Area Median Income (AMI) for household to remain eligible for services and/or rental assistance beyond twelve (12) months. Other funding streams should be considered case by case.
- vi. Home visits for persons receiving rapid re-housing services
  - Even if only a minimal amount of Housing Relocation and Stabilization Services assistance—such as utility arrears/payments (Financial Assistance) or housing stability case management (Services)—is provided, the habitability standards apply to the unit and must be documented in the program participant's file.
  - 2. Organizations providing rapid re-housing services shall follow all requirements for habitability standards, rent reasonableness, Fair Market Rents and, if applicable, lead based paint.
- vii. Core Component Program Standards
  - 1. Providers of Rapid Rehousing shall be monitored for meeting the standards detailed in Appendix F (starting on page 6) for continued funding.
- e. Permanent Supportive Housing (PSH)
  - i. In order to be eligible for PSH, at least one member of the household must have a disability of long duration, verified either by Social Security or a licensed professional that meets the state criteria for diagnosing and treating that condition.
  - ii. PSH must prioritize chronically homeless individuals and families for vacant units. The lead agency has a list of the most vulnerable chronically homeless individuals and families. All funded providers must fill their vacant PSH beds from that list. Non-HUD funded CoC providers are strongly encouraged to fill their vacancies from this list as well.
  - iii. PSH may not have any requirements that are not in a standard lease. (i.e. no preconditions such as income or sobriety)

- iv. PSH providers should consider changing current place-centered PSH to tenant based or scattered site.
- v. People referred to PSH must have been living in a place not meant for human habitation, in emergency shelters, or institutions. (Note, people coming from institutions must have previously lived in a place not meant for human habitation or in an emergency shelter prior to entering the institution or transitional housing. Additionally, people from institutions must have been in the institution for fewer than 90 days.)
- vi. All persons served must have a completed Homeless Verification form in their file.
- vii. Prioritization: Households must be prioritized by using the VISPDAT (most current version available in HMIS electronically).
- f. Emergency Shelter
  - i. Clients entering the shelter system must be HUD-defined homeless in categories 1 and 4. Shelter facilities may accept clients that are not HUDdefined homeless but they must administratively segregate those clients so that HUD funds are not used for non-HUD-defined homeless clients. In order for a shelter, that does not receive government funding, to be included in the Housing Inventory Chart, 51% or more clients must be HUD-defined homeless.
  - ii. All persons served must have a completed Homeless Verification form in their file. See Appendix H.
  - Emergency shelters funded with federal funds must be a low-demand facility. In other words, there shall be no requirements for income or sobriety in order to access or maintain shelter.
  - iv. If an emergency shelter client has participated in rapid re-housing services for approximately three (3) months without finding permanent housing, the client may be transferred to a transitional housing unit.
  - Emergency shelter providers may not exit clients from emergency shelters to the streets for not obtaining permanent housing within the guideline of three (3) months.
- g. Homeless Prevention
  - i. Any client receiving assistance must have proof of residence within Lancaster County and/or the City of Lancaster.
  - ii. Clients receiving homeless prevention services must have total household incomes less than 30 percent of Area Median Income (Median Family Income) for Lancaster Metropolitan Statistical Area (MSA) at initial assessment, AND who meet the criteria under the "at-risk of homelessness" definition, or who meet the criteria in paragraph (2), (3), or (4) of the "homeless" definition. ESG funds require 30% or less of AMI. All other funds should be case by case.

- iii. Those clients that have been homeless previously (and received rapid rehousing assistance) should be prioritized for homeless prevention services because they are statistically shown to be more likely to become homeless.
- iv. When the Coalition approves and adopts the usage of a homeless prevention prioritization tool, households must be prioritized by the Coalition-approved prioritization tool.
- v. The amount, type and date of rental assistance provided on behalf of a client shall be entered into Lancaster's HMIS. All homeless prevention/diversion clients must have reassessments at a minimum of every three (3) months in order to continue receiving assistance.
- vi. All diversion services should be used for front-door efforts. In other words, diversion is provided when an individual or family is calling for a shelter bed.
- vii. All clients receiving CoC, HAP, CDBG and ESG funded services shall maximize and track the increased use of mainstream resources.
- viii. Even if only a minimal amount of Housing Relocation and Stabilization Services assistance is provided—such as utility arrears/payments (Financial Assistance) or housing stability case management (Services), the habitability standards apply to the unit and must be documented in the program participant's file.
- ix. Performance Targets At least 56% of all program participants will be *referred* to mainstream benefits which must be tracked in HMIS.
- h. Termination
  - i. Providers may terminate assistance to a program participant who violates program requirements or conditions of occupancy provided that they have a written policy that explains program rules and the termination process. Providers must exercise judgment and examine all extenuating circumstances in determining when violations warrant termination so that a program participant's assistance is terminated only in the most severe cases.
  - ii. The Termination Policy must include "due process" procedures. At a minimum, the procedures must consist of:
    - Providing the program participant with a written copy of the program rules and the termination process before the participant begins to receive assistance;
    - 2. Written notice to the program participant containing a clear statement of the reasons for termination;
    - 3. A minimum notice period for program termination appropriate in length for the nature of the service being provided;
    - 4. A review of the decision, in which the program participant is given the opportunity to present written or oral objections before a person other than the person (or a subordinate of that person) who made or approved the termination decision;

- 5. Prompt written notice of the final decision to the program participant; and
- iii. When terminating hard-to-house populations programs must exercise judgment and examine all extenuating circumstances in determining when violations are serious enough to warrant termination so that a program participant's assistance is terminated only in the most severe cases.
- iv. Termination under this section does not bar the recipient or sub recipient from providing further assistance at a later date to the same family or individual.
- v. Clients may use the LCCEH client grievance policy (Appendix C) to appeal terminations after the provider's process has been completed.
- i. Plain Language:
  - i. All policies provided to consumers and all forms signed by consumers must be tested for and pass "plain language" testing and be available in both English and Spanish. Guidance on how to test policies is located here: http://www.plainlanguage.gov/howto/guidelines/FederalPLGuidelines/usabili ty.cfm
- III. Grievance and Appeals Policy

Please see Appendix C for the Grievance and Appeals Policy for clients and the Grievance and Appeals Policy for organizations receiving government funding.

- IV. Consequences of Not Meeting Standards
  - a. Failure to meet the established standards shall trigger a review by the Lead Agency. This monitoring visit will provide technical support and guidance to improve performance standards. Organizations must show the efforts that they have undertaken to meet the standards. If the organization continues to fail to meet the performance standards established herein, despite technical assistance, funding reductions in future applications will occur.
- V. Appendices
  - A. Description of Barrier Levels
  - B. File Documentation Requirements
  - C. Appeals Grievance Form
  - D. Eligibility for HUD Benefits for Non-Citizens
  - E. Prioritization Policy
  - F. Rapid Re-Housing Performance Benchmarks and Program Standards
  - G. Annual Performance Measures
  - H. Homeless Verification Documentation

### Lancaster County Continuum of Care Guidelines for Determining Housing Barrier Levels

Level Of Housing Barriers Faced By Program Participants

#### High barriers—

Program participants typically have two or more of the following barriers

- Long-term substance use disorder
- Previous evictions
- Zero Income
- Previous episodes of homelessness
- Chronic homelessness

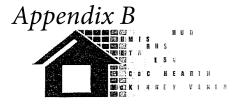
#### Medium barriers—

Program participants typically have at least one of the following barriers

- Zero Income
- Substance use disorder
- Significant criminal history
- Young parent (under 25) with 2 or more children

#### Low barriers—

- Positive rental history
- Consistent income
- Work history



# Homeless Definition

S	Category 1	Literally Homeless	<ul> <li>(1) Individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning: <ul> <li>(i) Has a primary nighttime residence that is a public or private place not meant for human habitation;</li> <li>(ii) Is living in a publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state and local government programs); or</li> <li>(iii) Is exiting an institution where (s)he has resided for 90 days or less and who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution</li> </ul> </li> </ul>
CRITERIA FOR DEFINING HOMELESS	Category 2	Imminent Risk of Homelessness	<ul> <li>(2) Individual or family who will imminently lose their primary nighttime residence, provided that:</li> <li>(i) Residence will be lost within 14 days of the date of application for homeless assistance;</li> <li>(ii) No subsequent residence has been identified; and</li> <li>(iii) The individual or family lacks the resources or support networks needed to obtain other permanent housing</li> </ul>
CRIT	Category 3	Homeless under other Federal statutes	<ul> <li>(3) Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but who: <ul> <li>(i) Are defined as homeless under the other listed federal statutes;</li> <li>(ii) Have not had a lease, ownership interest, or occupancy agreement in permanent housing during the 60 days prior to the homeless assistance application;</li> <li>(iii) Have experienced persistent instability as measured by two moves or more during in the preceding 60 days; <u>and</u></li> <li>(iv) Can be expected to continue in such status for an extended period of time due to special needs or barriers</li> </ul> </li> </ul>
	Category 4	Fleeing/ Attempting to Flee DV	<ul> <li>(4) Any individual or family who:</li> <li>(i) Is fleeing, or is attempting to flee, domestic violence;</li> <li>(ii) Has no other residence; and</li> <li>(iii) Lacks the resources or support networks to obtain other permanent housing</li> </ul>



## Homeless Definition

	Category 1	Literally Homeless	<ul> <li>Written observation by the outreach worker; <u>or</u></li> <li>Written referral by another housing or service provider; <u>or</u></li> <li>Certification by the individual or head of household seeking assistance stating that (s)he was living on the streets or in shelter;         <ul> <li>For individuals exiting an institution—one of the forms of evidence above <u>and</u>:                 <ul> <ul> <li>discharge paperwork <u>or</u> written/oral referral, <u>or</u></li></ul></ul></li></ul></li></ul>
CORDKEEPING REQUIREMENTS	Category 2	lmminent Risk of Homelessness	<ul> <li>A court order resulting from an eviction action notifying the individual or family that they must leave; <u>or</u></li> <li>For individual and families leaving a hotel or motel—evidence that they lack the financial resources to stay; <u>or</u></li> <li>A documented and verified oral statement; <u>and</u></li> <li>Certification that no subsequent residence has been identified; <u>and</u></li> <li>Self-certification or other written documentation that the individual lack the financial resources and support necessary to obtain permanent housing</li> </ul>
RDKEEPING R	Category 3	Homeless under other Federal statutes	<ul> <li>Certification by the nonprofit or state or local government that the individual or head of household seeking assistance met the criteria of homelessness under another federal statute; <u>and</u></li> <li>Certification of no PH in last 60 days; <u>and</u></li> <li>Certification by the individual or head of household, and any available supporting documentation, that (s)he has moved two or more times in the past 60 days; <u>and</u></li> <li>Documentation of special needs <u>or</u> 2 or more barriers</li> </ul>
RECOF	Category 4	Fleeing/ Attempting to Flee DV	<ul> <li>For victim service providers: <ul> <li>An oral statement by the individual or head of household seeking assistance which states: they are fleeing; they have no subsequent residence; and they lack resources. Statement must be documented by a self-certification or a certification by the intake worker.</li> </ul> </li> <li>For non-victim service providers: <ul> <li>Oral statement by the individual or head of household seeking assistance that they are fleeing. This statement is documented by a self-certification or by the caseworker. Where the safety of the individual or family is not jeopardized, the oral statement must be verified; and</li> <li>Certification by the individual or head of household that no subsequent residence has been identified; and</li> <li>Self-certification, or other written documentation, that the individual or family lacks the financial resources and support networks to obtain other permanent housing.</li> </ul> </li> </ul>

## At Risk of Homelessness

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			An individual or family who:
			(i) Has an annual income below <u>30%</u> of median family income for the area; <u>AND</u>
			<ul> <li>(ii) Does not have sufficient resources or support networks immediately available to prevent them from moving to an emergency shelter or another place defined in Category 1 of the "homeless" definition; <u>AND</u></li> </ul>
			(iii) Meets one of the following conditions:
			(A) Has moved because of economic reasons 2 or more times during the 60 days immediately preceding the application for assistance; <u>OR</u>
SS SS		Individuals and Families	(B)Is living in the home of another because of economic hardship; <u>OR</u>
CRITERIA FOR DEFINING AT RISK OF HOMELESSNESS	Category 1		(C) Has been notified that their right to occupy their current housing or living situation will be terminated within 21 days after the date of application for assistance; <u>OR</u>
			(D) Lives in a hotel or motel and the cost is not paid for by charitable organizations or by Federal, State, or local government programs for low-income individuals; <u>OR</u>
			(E) Lives in an SRO or efficiency apartment unit in which there reside more than 2 persons or lives in a larger housing unit in which there reside more than one and a half persons per room; <u>OR</u>
			(F) Is exiting a publicly funded institution or system of care; <u>OR</u>
			(G) Otherwise lives in housing that has characteristics associated with instability and an increased risk of homelessness, as identified in the recipient's approved Con Plan
	Category 2	Unaccompanied Children and Youth	A child or youth who does not qualify as homeless under the homeless definition, but qualifies as homeless under another Federal statute
	Category 3	Families with Children and Youth	An unaccompanied youth who does not qualify as homeless under the homeless definition, but qualifies as homeless under section 725(2) of the McKinney-Vento Homeless Assistance Act, and the parent(s) or guardian(s) or that child or youth if living with him or her.

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## Appendix C

#### Brief guide to Determining Eligibility for HUD Benefits for Non-Citizens

There are two main laws that need to be considered in examining whether non-citizens are eligible for certain HUD funded programs. Section 214 of the Housing and Community Development Act of 1980 regulates this for some types of HUD programs, and the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) regulates it for other programs. The following is an explanation of these two laws, which programs they regulate, who is eligible for services under these laws and exceptions to these limitations.

#### Section 214 of the Housing and Community Development Act of 1980

Section 214 regulates the following HUD funded programs:

- 1. Section 8 Rental Certification Program
- 2. Section 8 Rental Voucher Program
- 3. Section 8 Moderate Rehabilitation Program
- 4. Public & Indian Housing Programs

According to Section 214, only residents with US citizenship or eligible immigration status can receive any of the benefits listed above. Furthermore there are penalties for ineligible residents who misrepresent their citizenship status in order to claim benefits. Those eligible include the following:

- US Citizens or Nationals
- Lawful Permanent Residents ("Green Card" holders)
- Asylees
- An alien paroled into US
- Aliens whose deportation was deferred due to danger of persecution, post 1996

Refugees

In addition the Victims of Trafficking & Violence Protection Act of 2000 declared that immigrants who have been officially recognized as **Victims of Trafficking** are eligible for the same benefits as refugees.

**Nondiscrimination:** Note that both Section 214 and PRWORA require that decisions about whether and how to check immigration status of applicants for benefits should not be done in a discriminatory way, based on race, skin color, or perceptions of the national origin of applicants. Furthermore, if it is determined that applicants are not eligible for services based on income or other criteria, their immigration status should not be checked.

**Mixed Families:** Section 214 defines a mixed family as "A family whose members include those with citizenship or eligible immigration status, and those without citizenship or eligible immigration status." As long as either the head of the household or his or her spouse is eligible, a prorated rate of benefit can be calculated based on the proportion of household members who are eligible for the benefit. The names of ineligible members of the family should be listed and kept on file, but they do not have to sign the paper. The agency should not check immigration status for household members who are not claiming to be eligible for the benefit.

The full text of this law can be found at: <u>http://www.hud.gov/offices/adm/hudclips/guidebooks/7465.7G/index.cfm</u>

## Appendix D

The Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA)

Enacted in 1996, PRWORA was a wide sweeping Welfare Reform Law. Title IV of that law provides that with certain exceptions, only US citizens and eligible noncitizens are eligible for federal, state, and local benefits. The Act required the US Attorney General to issue guidance on the eligibility of aliens for federal public benefits. The text of this guidance can be found at:

<u>http://www.legalmomentum.org/assets/pdfs/www4\_4\_appendix\_f\_interim\_guidance\_full.pdf</u> This guidance applies to HUD funded programs that are not covered by **Section 214 (see page 1 of this document)**.

The list of those eligible for benefits is similar to those in Section 214, with some slight exceptions:

- US Citizens or Nationals
- Lawful Permanent Residents ("Green Card" holders)
- Refugees
- Asylees

- An alien paroled into US for a period of more than one year
- All aliens with deferred deportation
- Cuban/ Haitian Entrants
- Battered immigrants where battery causes the need for the benefit.

In addition, the Victims of Trafficking & Violence Protection Act of 2000 declared that immigrants who have been officially recognized as **Victims of Trafficking** are eligible for the same benefits as refugees.

#### Program exempt from the need to verify status:

As a part of two determinations by the Attorney General there are several exemptions from the need to verify immigration status.

- **Programs necessary for the protection of life and safety,** as long as they pass the following "threeprong test," do not need to verify immigrations status (*See Federal Register, Vol. 66, No. 10, AG Order No. 2353-2001*). For this exception to apply, the program must:
  - 1. Deliver In-kind services at the community level through a public or non-profit agency
  - 2. Not condition the individual's eligibility for the service on his or her level of income
  - 3. Provide a service necessary for the protection of life or safety.

Examples for services listed as meeting these criteria are:

- services for victims of domestic violence
- short-term shelter or housing assistance for the homeless, runaways, or abused children;
- programs providing services to individuals during disasters or extreme heat or cold.
- Also exempt are programs which provide service under the Lead Hazard Control program
- Programs run by non-profit, charitable agencies who receive HUD funding, can opt-in or opt-out for requirements to verify immigration status (See Fed. Reg. Vol. 62, No. 221, AG Order No. 2129-97) Non-profit agencies "dedicated to the relief of the poor and distressed or the underprivileged as well as religiously-affiliated organizations" can choose as a policy not to verify eligibility based on immigration status for any of the clients they serve. If they choose to verify immigration status at all, they must verify for everyone in a non-discriminatory manner according to the guidelines of the HUD funded program they are under.

## Appendix E

### DEFINITIONS FOR LANCASTER COUNTY WRITTEN STANDARDS AND POLICIES

**Coordinated Assessment** means a coordinated process designed to coordinate program participant intake assessment and provision of referrals. It must be well advertised and include a standardized assessment tool. The definition is found at 24 CFR 578.3

#### **Chronically Homeless**

(a) An individual who:

i. Is homeless and lives in a place not meant for human habitation, a safe haven, or in an emergency shelter; and

ii. Has been homeless and living or residing in a place not meant for human habitation, a safe haven, or in an emergency shelter continuously for at least one year or on at least four separate occasions in the last 3 years; and
iii. Can be diagnosed with one or more of the following conditions: substance use disorder, serious mental illness, developmental disability (as defined in section 102 of the Developmental Disabilities Assistance Bill of Rights Act of 2000 (42 U.S.C. 15002)), post-traumatic stress disorder, cognitive impairments resulting from brain injury, or chronic physical illness or disability;

(b) An individual who has been residing in an institutional care facility, including a jail, substance abuse or mental health treatment facility, hospital, or other similar facility, for fewer than 90 days and met all of the criteria in paragraph (1) of this definition [as described in Section I.D.2.(a) of this Notice], before entering that facility; or

(c) A family with an adult head of household (or if there is no adult in the family, a minor head of household) who meets all of the criteria in paragraph (1) of this definition [as described in Section I.D.2.(a) of this Notice, including a family whose composition has fluctuated while the head of household has been homeless.

**Continuum of Care** (defined in 24 CFR 576.2) The Continuum of Care means the group composed of representatives of relevant organizations to plan for and provide, as necessary, a system of outreach, engagement, and assessment; emergency shelter; rapid re-housing; transitional housing; permanent housing; and prevention strategies to address the various needs of homeless persons for Lancaster County and City. In Lancaster County and City that group is the Lancaster County Coalition to End Homelessness.

**Diversion** is a strategy that prevents homelessness for people seeking shelter by helping them identify immediate alternate housing arrangements and, if necessary, connecting them with services and financial assistance to help them return to permanent housing.

**Emergency shelter** (defined in 24 CFR 576.2) Any facility whose primary purpose is to provide a temporary shelter for the homeless in general or for a specific population of the homeless and which does not require occupants to sign leases or occupancy agreements.

**Fair Market Rents** are published in the Federal Register annually by HUD. They are required for ESG programs at 24 CFR 576.106(d).

**Financial Assistance** Eligible activities under the heading of Financial Assistance are rental application fees, security deposits, last month's rent, utility deposits, utility payments, and moving costs

Harm Reduction is a case management model aimed at reducing negative consequences associated with drug use but does not condone or condemn drug use.

**Housing First** is an approach to quickly and successfully connect individuals and families experiencing homelessness to permanent housing without preconditions and barriers to entry, such as income, sobriety, treatment or service participation requirements. Supportive services are offered to maximize housing stability and prevent returns to homelessness.

**Housing Management Information System (HMIS)** HMIS means the information system designated by the CoC to comply with the HUD's data standards and used to collect client-level data and data on the provision of housing and services to homeless individuals and families and persons at risk of homelessness. (Reference 24 CFR 576.400(f) for more details)

**Housing Standards** at defined at 24 CFR 576.403(c) They are minimum standards for permanent housing. ESG funds cannot be used to help a program participant remain or move into housing that does not meet the minimum habitability standards. These standards relate to structure and materials, space and security, interior air quality, water supply, sanitary facilities, thermal environment, illumination and electricity, food preparation, sanitary conditions and fire safety.

Lancaster County Coalition to End Homelessness. Also referred to as the CoC or Continuum of Care for Lancaster County. The LCCEH was created to coordinate the efforts to eliminate homelessness and the causes of homelessness through advocacy, planning and coordinating activities, public education, and community organizing. More information can be found at www.lcceh.org.

**Lead Based paint** requirements are listed at 24 CFR 576.403(a). The Lead-Based Paint Poisoning Prevention Act (<u>42 U.S.C. 4821-4846</u>), the Residential Lead-Based Paint Hazard Reduction Act of 1992 (<u>42 U.S.C. 4851-4856</u>), and implementing regulations in 24 CFR part <u>35</u>, subparts A, B, H, J, K, M, and R apply to all shelters assisted under ESG program and all housing occupied by program participants.

**Leverage** means the total amount of non-governmental resources (both cash and non-cash) committed from all sources to the project. This includes both your "match".

**Mainstream benefits** generally refer to resources such as Medicaid, the State Children's Health Insurance Program (S-CHIP), food stamps, Temporary Aid for Needy Families (TANF), Supplemental Security Income (SSI), the Workforce Investment Act (WIA), the Substance Abuse Block Grant, the Mental Health Block Grant, the Social Services Block Grant, and Welfare-to-Work.

**Match** is the amount of cash that must be raised for the project from other sources in order to earn the federal contribution to the project. Match is defined in 24 CFR 576.201. All ESG funds must be met by an amount that equals the amount of ESG funds provided by HUD.

**Permanent housing** means community-based housing without a designated length of stay, and includes both permanent supportive housing and rapid re-housing. To be permanent housing, the program participant must be the tenant on the lease for a term of at least one year, which is renewable for terms that are a minimum of one month long, and is terminable only for cause.

**Permanent Supportive Housing** means permanent housing in which supportive services are provided to assist homeless persons with a disability to live independently.

**Point-in-time count** means a count of sheltered and unsheltered homeless persons carried out on one night in the last 10 calendar days of January or at such other time as required by HUD.

Rent reasonableness is required at 24 CFR 576.106.(d). It is defined at 24 CFR Part 888.

**Rental Assistance** Eligible activities under Rental Assistance activities are short-term rental assistance, medium-term rental assistance and rental arrears.

**Rental Assistance Agreement.** This is defined at 24 CFR 576.106. The recipient or subrecipient may make rental assistance payments only to an owner with whom the recipient or subrecipient has entered into a rental assistance agreement. The rental assistance agreement must set forth the terms under which rental assistance will be provided, including the requirements that apply under this section. The rental assistance agreement must provide that, during the term of the agreement, the owner must give the recipient or subrecipient a copy of any notice to the program participant to vacate the housing unit, or any complaint used under state or local law to commence an eviction action against the program participant.

**Transitional housing** means housing, where all program participants have signed a lease or occupancy agreement, the purpose of which is to facilitate the movement of homeless individuals and families into permanent housing within 24 months or such longer period as HUD determines necessary. The program participants must have a lease or occupancy agreement for a term of at least one month that ends in 24 months and cannot be extended.

**Victim service provider** means a private nonprofit organization whose primary mission is to provide services to victims of domestic violence, dating violence, sexual assault, or stalking. This term includes rape crisis centers, battered women's shelters, domestic violence transitional housing program and other programs.

#### Acronyms

**CHART** – Community Homeless Assessment and Referral Team. This is the name of the coordinated assessment effort in Lancaster County and City. See definition of coordinated assessment above.

**CoC** – Continuum of Care. See definition above.

**ESG** – Emergency Solutions Grant – a federal grant allocated by formula to eligible areas. The County of Lancaster and the City of Lancaster both receive annual allocations of ESG funds.

**BHDS** – Behavioral Health and Development Services – The County department that addresses the needs of persons with mental illness and developmental disabilities.

**HUD** – U.S. Department of Housing and Urban Development – a federal agency that distributes several funding program designed to improve community and economic development, including homelessness.

HMIS - Housing Management Information System. See definition above.

**PIT** – See definition above

**PSH** – Permanent Supportive Housing

## Appendix F

### Lancaster County Coalition to End Homelessness Prioritization Policy

#### Helping Those First That Need It The Most.

<u>PURPOSE</u>: The HEARTH Act requires the Lancaster County Continuum of Care (CoC) to have written policies and procedures that govern the provision of assistance to individuals and families under the federally funded Continuum of Care programs in the City of Lancaster and the surrounding Lancaster County (24 CFR 576.400(e)). One of the policies within these performance standards and policies is the Prioritization Policy. This policy will provide guidance to local providers in administering homeless assistance in prioritizing individuals for service and housing based on their need. These polices are consistent with the HUD Notice <u>CPD-14-012: Prioritizing Persons Experiencing Chronic Homelessness in</u> <u>Permanent Supportive Housing and Recordkeeping Requirements for Documenting Chronic Homeless</u> <u>Status</u>.

- i. Priorities:
  - 1. **First Priority:** Homeless Individuals and Families with a Disability with the Most Severe Service Needs. An individual or family that is eligible for CoC Program-funded PSH who has been living or residing in a place not meant for human habitation, a safe haven, or in an emergency shelter for any period of time, including persons exiting an institution where they have resided for 90 days or less, but were living or residing in a place not meant for human habitation, a safe haven, or in an emergency shelter immediately prior to entering the institution and has been identified as having the most severe service needs.
  - 2. **Second Priority:** Homeless Individuals and Families with a disability with a Long Period of Continuous or Episodic Homelessness. An individual or family that is eligible for CoC Program-funded PSH who has been living or residing in a place not meant for human habitation, a safe haven, or in an emergency shelter continuously for at least 6 months or on at least three separate occasions in the last 3 years where the cumulative total is at least 6 months. This includes persons exiting an institution where they have resided for 90 days or less but were living or residing in a place not meant for human habitation, a safe haven, or in an emergency shelter immediately prior to entering the institution and had been living or residing in one of those locations for at least 6 months or on at least three separate occasions in the last 3 years where the cumulative total is a tleast 6 months.
  - 3. **Third Priority:** Homeless Individuals and Families with a Disability Coming from Places Not Meant for Human Habitation, Safe Havens, or Emergency Shelters. An individual or family that is eligible for CoC Program-funded PSH who has been living in a place not meant for human habitation, a safe haven, or an emergency shelter. This includes persons exiting an institution where they have resided for over 90 days or less but were

living or residing in a place not meant for human habitation, a safe haven, or in an emergency shelter immediately prior to entering the institution.

4. **Fourth Priority:** Homeless Individuals and Families with a Disability Coming from Transitional Housing. An individual or family that is eligible for CoC program-funded PSH who is coming from transitional housing, where prior to residing in transitional housing lived on the streets or in an emergency shelter, or a safe haven. This priority also includes homeless individuals and homeless households with children with a qualifying disability who were fleeing or attempting to flee domestic violence, dating violence, sexual assault, or stalking and are living in transitional housing- all are eligible for PSH even if they did not live on the streets, emergency shelters, or in safe havens prior to entry in the transitional housing.

#### <u>Eligibility</u>

All

- No additional requirements allowed beyond those of funders.
- Any requirements stipulated by funders would apply.

#### **Emergency Shelter**

- Only refer people to emergency shelter if all attempts at diversion have failed.
- Must be:
  - o literally homeless; and
  - Can be safely maintained in a shelter, and
  - o Not in need of emergency medical or psychiatric services or danger to self or others, and
- Cannot discriminate per HUD regulations (24 CFR 5.105(a)), no requirements for identification, income, employment and transgender placement based on client's gender identification.

#### **Transitional Housing**

- Only for clients for whom all efforts at rapid-re-housing have not resulted in placement in permanent housing within 3 months.
- Clients must come from emergency shelters and streets only.
- If in treatment, must have been in emergency shelter or on streets prior to treatment.
- In rare cases, can be used for persons on the waiting list for permanent supportive housing and awaiting vacancy (through coordinated access protocols).

#### Rapid Re-housing

- Unsheltered households, or sheltered households that are unable to attain their own housing within 10 days AND
- No sobriety requirements

• Use progressive engagement concept

Permanent Supportive Housing (PSH)

- Most vulnerable chronically homeless clients as defined in CPD Notice 14-012, or
- Clients who cannot be diverted, and
- Coming from streets or shelters, and
- Has a disability that requires support services to maintain housing and meet lease obligations, *and*
- Has high score on the vulnerability index, and
- a history of high utilization of services, i.e. hospitalizations, incarcerations, detox programs, foster care placement, etc.

#### **Targeting**

Transitional housing

- No income, or
- 2 or more homeless episodes in the past 3 years (defined as an exit from the homeless system of at least 30 days), *or*
- Coming from treatment program but homeless prior to entering treatment.

#### Permanent Supportive Housing

- Persons meeting the HUD definition of chronically homeless shall be prioritized first.
- Chronically homeless persons with the longest histories of living on the streets and/or in shelters shall be prioritized.

#### Rapid Re-housing

- Households fleeing domestic violence,
- People coming out of prison, or
- People who have applied for SSI or SSDI but have not received approval for benefits.

## Appendix G

## Rapid Re-Housing Performance Benchmarks and Program Standards

#### Introduction

Rapid re-housing is an intervention designed to help individuals and families to quickly exit homelessness, return to housing in the community, and not become homeless again in the near term. The <u>core components of a rapid re-housing program</u> are housing identification, move-in and rent assistance, and rapid re-housing case management and services. These core components represent the minimum that a program must be providing to households to be considered a rapid re-housing program, but do not provide guidance for what constitutes an *effective* rapid re-housing program.

This document provides details on performance benchmarks that would qualify a program as effective. These benchmarks are accompanied by qualitative program standards for each of the rapid re-housing core components that are likely to help a program meet the performance benchmarks. Lastly, this document include a section on program philosophy and design standards that provide more guidance on the broader role a rapid re-housing program should play in ending homelessness.

The standards included in this document are based on what is currently considered promising practice by the National Alliance to End Homelessness, the U.S. Department of Veteran Affairs (VA), the U.S. Department of Housing and Urban Development (HUD), U.S. Interagency Council on Homelessness (USICH), Abt Associates and other federal technical assistance providers, and nationally recognized, high-performing rapid re-housing providers.<sup>1</sup> As rapid re-housing practice continues to evolve, these program standards will be updated. This living document is intended to be a tool to help current and potential rapid re-housing providers, funders, and other stakeholders design and identify rapid rehousing programs that are or are likely to be the most successful in ending homelessness for individuals and families through the use of the three core components of rapid re-housing.

#### How to Use this Document

**Funder, State Leaders, and Coalitions** can use the performance benchmarks and program standards to increase the effective implementation of rapid re-housing. These standards can be used in the development of Requests For Proposals (RFPs) for a variety of funding streams and to set performance and outcome goals for programs, evaluate applications for new rapid re-housing programs and determine which organizations are best suited to provide rapid re-housing, and review current program performance.

**Providers** can use these standards to improve their own rapid re-housing practice and to evaluate possible rapid re-housing partner agencies. These benchmarks and standards provide clear goals for programs implementing the model and interested in improving practice.

<sup>&</sup>lt;sup>1</sup> CARF and COA have also developed rapid re-housing standards. The standards included in this document do not conflict with the standards published by CARF or COA.

**Continuums of Care (CoCs)** can use these standards during the process of developing written standards for how they plan to administer assistance through coordinated assessment. CoCs must develop standards for providing assistance including prioritizing who receives rapid re-housing and how much rent participants in a rapid re-housing program must pay. While recommendations for such standards as required by HUD are not included in this document, these standards can help inform their development and ensure that rapid re-housing programs in CoCs are applied effectively and efficiently.

### **Performance Benchmarks**

Ultimately the effectiveness of a rapid re-housing program is determined based on a program's ability to accomplish the model's three primary goals:

- Reduce the length of time program participants spend homeless,
- Exit households to permanent housing, and
- Limit returns to homelessness within a year of program exit.

Benchmarks for performance on the above outcomes are detailed below. When examining a program's ability to meet the benchmarks, it is important to remember that rapid re-housing is a Housing First intervention, meaning, among other things, that programs should not be screening out households based on criteria that are *assumed* to predict successful outcomes, such as income, employment, criminal history, mental health history, medical history, or evidence of "motivation." The benchmarks detailed below are based on performance data of programs that *do not* screen households out on the basis of the above barriers. Programs assisting individuals and families with high housing barriers are able to achieve these outcomes. It should also be noted that one of the program standards included below is that a program does not screen out households on the basis of the above barriers, so a program that met the performance benchmark, would still not meet the accompanying program standards if it was screening out households for those reasons. It may be necessary for rapid re-housing programs to have some prevention capacity to serve high barrier households after placement. It is a possibility that some households that are rapid re-housed will need periodic support to avoid a return to homelessness.

When using these performance benchmarks for program evaluation and purposes of comparison between programs, a community may not have any programs that meet these benchmarks despite meeting the program standards, particularly in extremely expensive or low-vacancy housing markets or if programs are primarily serving households with zero income and/or higher housing barriers. While programs should continue to strive for these benchmarks, funders can use performance on these benchmarks as an opportunity to assess relative effectiveness between programs and to undertake performance improvement efforts, including assessing barriers to better performance and performance improvement planning. The performance benchmarks also provide a baseline from which funders can establish performance improvement goals and performance-based contracting standards.

All of the below performance outcomes can be measured using data in a community's Homeless Management Information System (HMIS). As such, to accurately measure whether a benchmark has been met, CoCs need to have high participation rates of targeted homeless assistance programs and individual programs must be entering high quality data in a community's HMIS. A rapid re-housing provider who is also a domestic violence provider would not participate in a community's HMIS. Thus, in order to be able to calculate the performance benchmarks, that provider would be required to use an alternative, equivalent method that collects all of the necessary data points.

Programs that have not been operating for a year will not have sufficient data to meet all of the performance benchmarks, but these programs can meet the accompanying program standards, which are intended to design programs that do achieve the benchmarks and are detailed later in this document. Additionally, in the first several months of operations, providers may need time to bring operations to scale and reach full capacity.

## Performance Benchmark #1: Reduce the length of time program participants spend homeless

The first goal of rapid re-housing is to reduce the amount of time individuals and families spend homeless. The primary opportunity for a rapid re-housing program to impact how much time a household spends homeless is the speed with which it is able to identify and help households access appropriate housing options. Activities that contribute to good performance on this outcome are recruiting landlords to have access to units, finding units that are in the communities and neighborhoods that program participants want to live in, and negotiating with landlords to help program participants access housing (see <u>Housing Identification Program Standards</u>).

## For a program to meet this performance benchmark, households served by the program should move into permanent housing in an average of 30 days or less.

This measure is the average length of time between the date when an individual or family is identified as having entered a rapid re-housing program (HMIS rapid re-housing program entry date) to when they move into permanent housing (HMIS residential move-in date). This measure is only calculated for those households that move into a permanent housing destination and does not include those who have not yet moved in or move into a non-permanent housing destination.

Average = 
$$\frac{Sum of number of days from program entry to move in date for all households}{Total number of households}$$

Permanent housing may include private, unsubsidized housing; subsidized housing; permanent supportive housing; or housing shared with friends or family in a sustainable living situation (one **that should** not be categorized as "temporary"). Permanent housing does not include shelter, a transitional housing program, jail or prison, or a treatment facility.

Reminder: A community may not have any programs that meet this benchmark, particularly in extremely expensive or low-vacancy housing markets. Funders and programs may want to set alternate performance goals for the purposes of comparison between programs or performance improvement while programs work to achieve these benchmarks.

## Performance Benchmark #2: Permanent housing success rates

The second goal of a rapid re-housing program is to exit households to permanent housing in the community with or without a subsidy. A rapid re-housing program can impact permanent housing success through the combination of an appropriate housing placement, financial assistance, and

effective case management and services (see <u>Housing Identification</u>, <u>Rent and Move-In Assistance</u>, and <u>Rapid Re-Housing Case Management Program Standards</u>)

## For a program to meet this performance benchmark, at least 80 percent of households that exit a rapid re-housing program should exit to permanent housing.

This measure is calculated by taking the number of households who were in permanent housing when they exited the rapid re-housing program (HMIS rapid re-housing program exit date and destination at exit) and dividing by all of the households who exited the rapid re-housing program regardless of destination over the same period of time. This figure should be calculated for households exiting the rapid re-housing program over the preceding 12 month period. A program working on performance improvement, may wish measure this for shorter intervals.

 $Percent = \left(\frac{Total \ number \ of \ households \ exited \ to \ permanent \ housing \ during \ a \ time \ period}{Total \ number \ of \ households \ that \ exited \ program \ during \ same \ time \ period}\right) 100$ 

Permanent housing may include private, unsubsidized housing; subsidized housing; permanent supportive housing; or housing shared with friends or family in a sustainable living situation (one that should not be categorized as "temporary"). Permanent housing does not include shelter, a transitional housing program, jail or prison, or a treatment.

Reminder: A community may not have any programs that meet this benchmark, particularly if programs are primarily serving households with zero income and/or higher housing barriers. Funders and programs may want to set alternate performance goals for the purposes of comparison between programs or performance improvement while programs work to achieve these benchmarks.

## Performance Benchmark #3: Returns to Homelessness

The third goal of a rapid re-housing program is to reduce the number of households returning to homelessness following soon after an exit from a rapid re-housing program. The primary opportunities for a rapid re-housing program to impact the success of a household in remaining housed is through the combination of securing appropriate housing and effective case management and services (see <u>Housing</u> <u>Identification</u> and <u>Rapid Re-Housing Case Management Program Standards</u>).

## For a program to meet this performance benchmark, at least 85 percent of households that exit a rapid re-housing program to permanent housing should not become homeless again within a year.

This is typically measured by examining HMIS data from homeless programs across the entire community to determine whether people who successfully exit from the rapid re-housing program to permanent housing returned to homelessness, meaning an unsheltered location, emergency shelter, transitional housing, or a Safe Haven, within 12 months of exiting.

 $Percent = \left(\frac{Total \ number \ of \ households \ who \ did \ NOT \ return \ to \ homelessness \ during \ time \ period}{Total \ number \ of \ households \ exited \ to \ permanent \ housing \ during \ the \ same \ time \ period}\right) 100$ 

Programs operating for less than a year will not be able to meet this benchmark. Additionally, to calculate this measure, programs must have access to homeless system data for all other programs in the community (open data system) or the ability to access an HMIS report from their community's HMIS

lead agency. For a program in a community without open or adequate HMIS coverage (at least 80 percent of programs entering data), and for a rapid re-housing provider who is also a domestic violence provider, this measure can be calculated using an alternative, equivalent method to document the program's ability to meet the standards such as follow up with a representative sample of households that exit to permanent housing.

This measure of returns to homelessness tracks the percentage of households who do not experience a subsequent episode of homelessness. If a household receives some type of emergency or permanent housing assistance, but does not experience another episode of homeless, then they should be considered a household that did not return to homelessness for the purpose of this performance benchmark. And, if a household moves from one permanent housing situation to another permanent housing situation or doubled up situation without another episode of homelessness in-between moves, it is also considered a household that did not return to homelessness for the purpose of this measure.

Reminder: A community may not have any programs that meet this benchmark, particularly if programs are primarily serving households with zero income and/or higher housing barriers. Funders and programs may want to set alternate performance goals for the purposes of comparison between programs or performance improvement while programs work to achieve these benchmarks.

## **Core Component Program Standards**

The <u>core components for rapid re-housing</u> were developed in collaboration with, and endorsed by, the United States Interagency Council on Homelessness (USICH), the Department of Housing and Urban Development (HUD), and the Department of Veterans Affairs (VA). While a household that is rapidly re-housed is not required to utilize all three core components, in order to meet the program standards in this document, a rapid re-housing program must *offer* program participants all three core components: housing identification, move-in and rent assistance, and rapid re-housing case management and services. The core components can be provided by a single agency or in partnership with other agencies and still meet these program standards.

Program standards are detailed below for each of the three core components. These standards are accompanied by principles and a rationale on which the standards are based as well as examples of how a program may meet those standards.

## Housing Identification

Housing Identification is the first core component of rapid re-housing, the goal of which is to find housing for program participants quickly. Activities under this core component include recruiting landlords with units in the communities and neighborhoods where program participants want to live and negotiating with landlords to help program participants access housing.

## Principles

- Within the limits of the participant's income, a rapid re-housing program should have the ability to help households access units that are desirable and sustainable—those that are in neighborhoods where they want to live in, that have access to transportation, are close to employment, and that are safe.
- Housing identification efforts should be designed and implemented to actively recruit and retain landlords and housing managers willing to rent to program participants who may otherwise fail to pass typical tenant screening criteria.
- Critical to the formation of landlord-program relationship is the recognition of the landlord as a vital partner. The RRH provider must be responsive to landlords to preserve and develop those partnerships for the purposes future housing placements.

## Rationale

One of the primary activities under housing identification is the recruitment of landlords as landlord recruitment and support is essential to program participants having rapid access to permanent housing from the moment they enter the program. The more partnerships with landlords the program has developed, the more opportunities program participants have to rapidly obtain permanent housing. As landlords experience the benefits of a partnership with rapid re-housing programs, they may give preference to program participants or even be willing to occasionally consider some reduction in rent or an occasional late payment.

Without landlord screening concessions, many program participants would be denied many housing opportunities due to their income, housing, credit and/or criminal histories. Landlords are often willing to waive some or all screening requirements because the program staff will communicate with the landlord and tenant and will resolve tenancy problems as soon as possible if and when they arise. Some programs also promise limited vacancy periods between tenants, or double security deposits to persuade landlords to rent to tenants who appear to be higher risk.

At the same time, the program must also be knowledgeable about landlord responsibilities to protect households served by the program. Programs should not knowingly place households with negligent landlords and should help households understand tenant and landlord rights and responsibilities.

Beyond landlord recruitment, programs must also match households to appropriate housing—housing for which they will be able to pay the rent after financial assistance ends; that is decent; and, that is safe, including meeting the particular safety needs of survivors of domestic violence. Effective programs accomplish this by providing a variety of housing options in a variety of neighborhoods and by serving as a resource to households during the housing search, location, and application processes.

## Housing Identification Program Standards (H1. - H9.)

#### **Program Staffing**

H1. Program designates staff whose responsibility is to identify and recruit landlords and encourage them to rent to homeless households served by the program. Staff have the knowledge, skills, and agency resources to: understand landlords' perspectives, understand landlord and tenant rights and responsibilities, and negotiate landlord supports. A program may have dedicated staff for whom this is the primary responsibility. If a program does not have a dedicated staff person(s) who performs this function, case manager job descriptions must include responsibilities including landlord recruitment and negotiation and at least some of the program's case managers must be trained in this specialized skill set to perform the recruitment function effectively.

H2. Staff are trained on housing identification, landlord tenant rights and responsibilities, and other core competencies as well as the wider array of housing assistance available within a community. Program has routine ways to onboard new staff and to keep staff regularly updated on new strategies, policies, and housing assistance options in the community.

#### **Program Policies**

H3. Program has written policies and procedures for landlord recruitment activities, including screening out potential landlord partners who have a history of poor compliance with their legal responsibilities and fair housing practices.

H4. Program offers a standard, basic level of support to all landlords who lease to program participants. This support is detailed in a written policy distributed to landlords. Program can negotiate additional supports, as needed, on a case-by-case basis. At a minimum, this policy specifies that program staff:

H4a. Respond quickly (within one business day) to landlord calls about serious tenancy problems;

H4b. Seek to resolving conflicts around lease requirements, complaints by other tenants, and timely rent payments; and

H4c. Whenever possible, negotiate move-out terms and assist the person/household to quickly locate and move into another unit without an eviction (see <u>Rapid Re-Housing Case Management</u> Program Standard C15.).

H5. Program has a detailed policy for the type of assistance provided to help households find and secure housing. Staff explain and distribute this policy to households at entry to the program. Some households may decline assistance in finding housing, but the program checks on their progress and offers advice and/or direct assistance if they encounter obstacles they cannot resolve independently.

H5. Program has a written policy requiring staff to explain to participants basic landlord-tenant rights and responsibilities and the requirements of their specific lease.

## **Program Activities**

H6. Program continually engages in the recruitment and retention of landlord partners and has methods of tracking landlord partners and unit vacancies, unit locations, characteristics, and costs.

H7. Program provides participants with multiple housing choices within practical constraints. The onus is on the program to provide these housing choices, but this does not preclude program participants from conducting their own search and choosing housing they identify independently.

H8. Program assists participants in making an informed housing choice with the goal that the participant will be able to maintain after program exit, even when the household will experience high housing cost burden. While, participants ultimately chose their housing unit, a program uses housing and budgeting plans that help a participant understand the likelihood of being able to pay rent and meet the requirements of the lease by the end of assistance. For extremely low income households, there should be reasonable projections and expectations and due diligence on the program's part to help participants secure income (through employment, public benefits, and/or on-going rental assistance) at program exit (see Rapid Re-Housing Case Management Program Standards C18.-C20.).

H9. When closing a case, program provides information to landlords about how they can contact the program again if needed and what kind of follow-up assistance may be available.

#### **Examples of Meeting Program Standards: Housing Identification**

Programs that meet the above standards include those that:

- Employ "Housing Location" staff who have experience working with and negotiating leases with local landlords.
- Recruit landlords through word of mouth; cold outreach to posted ads; driving around prospective neighborhoods looking for FOR RENT signs; soliciting references from partners; Craigslist and other websites, other media; and/or through presentations at local service clubs, religious organizations, and landlord associations, and collaborative approaches with local elected officials and government agencies.
- Provide contact information to landlords to reach appropriate staff, respond to landlord calls within one business day, mediate disputes between program participants and landlords, pay for damage caused to units, and assure rental payments are made on time.
- Contact local tenant rights organizations to identify landlords who fail to comply with licensing/building requirements and/or fail to correct violations; review housing court records; and/or survey program participants about their satisfaction with landlords to identify patterns in landlord behavior that would suggest they should not be program partners.
- Be familiar with the screening information landlords collect to identify prospective tenants. This information can help match program participants with landlords and units.

## Rent and Move-In Assistance

Rent and Move-In Assistance is the second core component of rapid re-housing, the goal of which is to provide short-term help to households so they can pay for housing. Activities under this core component include paying for security deposits, move-in expenses, rent, and utilities.

### **Principles**

- Rent and move-in assistance should be flexible and tailored to the varying and changing needs of a household while providing the assistance necessary for households to move immediately out of homelessness and to stabilize in permanent housing.
- A rapid re-housing program should make efforts to maximize the number of households it is able to serve by providing households with the financial assistance in a progressive manner, providing only the assistance necessary to stabilize in permanent housing.

#### Rationale

The intent of the rent and move-in assistance component of rapid re-housing is to enable the quick resolution of the immediate housing crisis. The majority of RRH participants will be able to maintain housing with short-term rent assistance. Programs should start out by assuming households, even those with zero income or other barriers, will succeed with a minimal subsidy and support rather than a long subsidy, and extend these if/when necessary. Households with higher housing barriers or no income may need assistance for different depths or durations, but such households should still be assisted in immediately attaining permanent housing and the large majority will still successfully exit to permanent housing.

Programs should be attentive to the ability of a household to maintain housing once subsidy ends, but should not be entirely constrained by attempts to reach a rent burden of only 30 percent of a participant's income—a standard that is not achieved by the majority of low-income and poor households. Instead, they should recognize that once housed, the RRH households will be much better positioned to increase their incomes and address their other needs.

Additionally, by not over-serving households, programs can maximize the impact of available resources to serve the largest number of people possible. The flexible nature of the rapid re-housing program model enables agencies to be responsive to the varied and changing needs of program participants and the community as a whole.

#### Rent and Move-In Assistance Program Standards (R1. - R9.)

#### Program Staff

R1. Program staff are trained on regulatory requirements of all rapid re-housing funding streams and on the ethical use and application of a program's financial assistance policies, including, but not limited to initial and ongoing eligibility criteria, program requirements, and assistance maximums. Program has a routine way to onboard new staff and to keep staff regularly updated on changing regulations and/or program policies.

#### **Program Policies**

R2. Program has clearly defined policies and procedures for determining the amount of financial assistance provided to a participant, as well as defined and objective standards for when case management and financial assistance should continue and end. Guidelines are flexible enough to respond to the varied and changing needs of program participants, including participants with zero income.

R3. If participants are expected to pay an amount toward their housing, program has written policy and procedures for determining that amount, and it must be an amount that is reasonable for their income (this could be up to 50-60 percent of income), including \$0 for those with no current income.

R4. A progressive approach is used to determine the duration and amount of rent assistance. Financial assistance is not a standard "package" and is flexible enough to adjust to households' unique needs and resources, especially as participants' financial circumstances or housing costs change. Policies detailing this progressive approach include clear and fair decision guidelines and processes for reassessment for the continuation and amount of financial assistance. Policies and procedures also detail when and how rapid re-housing assistance is used as a bridge to a permanent subsidy or permanent supportive housing placement.

#### **Program Activities**

R5. Program provides when needed—either directly or through formal agreement with another organization or agency—financial assistance for housing costs, which may include rental deposits, first month's rent, last month's rent, temporary rental assistance, and/or utility assistance.

R6. Program issues checks quickly and on time and has the capacity to track payments to landlords and other vendors.

R7. Program has the capacity to pay reasonable back rent and utility arrears that directly prevent a participant from being able to sign a lease.

R8. Program helps participants meet basic needs at move-in, such as securing basic furnishings for an apartment, including mattresses and basic kitchen items such as a pot for cooking and utensils.

R9. The transition off financial assistance is coordinated with case management efforts to assist program participants to assume and sustain their housing costs (see <u>Rapid Re-Housing Case Management and</u> <u>Services Program Standards C18.-C20., C24.</u>).

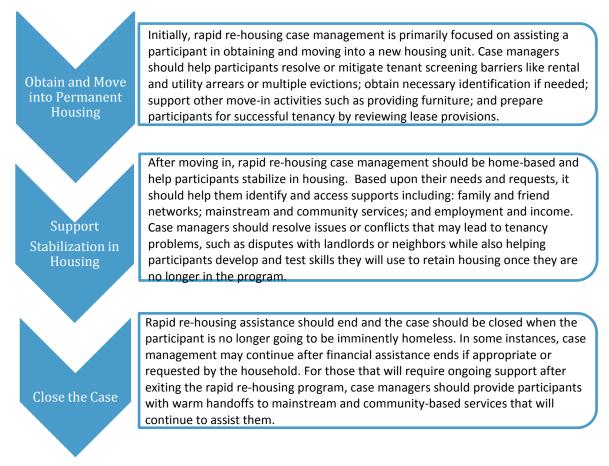
#### **Examples of Meeting Program Standards: Rent and Move-In Assistance**

Programs that meet the above standards include those that:

- Utilize income-based, shallow and/or deep subsidy structures that expect clients with income to contribute toward their rent and other costs, and that move as quickly as appropriate to reduce or end subsidies.
- Have a policy they provide to program participants that says assistance is determined based on individualized housing plans/case plans/participant goals and needs, and also makes clear any limits to financial assistance required by their funder(s) or established by the program.
- Have established processes for approval, review, and modification of types/levels of financial assistance.
- Have policies that inform clients that the program is intended to be of short duration, and practices that encourage clients to think of themselves as capable of sustaining their housing and that reduce reliance on the program.
- Have policies that reduce or end subsidies whenever appropriate, leaving open the possibility that a household may return for more assistance, rather than continuing support.

## Rapid Re-housing Case Management and Services

Rapid re-housing case management and services is the third core component of rapid re-housing. The goals of rapid re-housing case management is to help participants obtain and move into permanent housing, support participants to stabilize in housing, and connect them to community and mainstream services and supports if needed.



## **Principles**

- Rapid re-housing case management should be client-driven. Case managers should actively
  engage participants in voluntary case management and service participation by creating an
  environment in which the participant is driving the case planning and goal-setting based on
  what they want from the program and services, rather than on what the case manager decides
  they need to do to be successful.
- Rapid re-housing case management should be flexible in intensity—offering only essential
  assistance until or unless the participant demonstrates the need for or requests additional help.
  The intensity and duration of case management is based on the needs of individual households
  and may lessen or increase over time.

- Rapid re-housing case management uses a strengths-based approach to empower clients. Case managers identify the inherent strengths of a person or family instead of diagnoses or deficits, then build on those strengths to empower the household to succeed.
- Rapid re-housing program case management reflects the short-term nature of the rapid rehousing assistance. It focuses on housing retention and helping a household build a support network outside of the program. It connects the participant with community resources and service options, such as legal services, health care, vocational assistance, transportation, child care, and other forms of assistance, that continue beyond participation in the rapid re-housing program.

## Rationale

Rapid re-housing is a short-term crisis intervention. As such, the intent of rapid re-housing case management is not to build a long-term services relationship, but instead to assist a household in accessing and stabilizing in a housing unit. Because of that, case management focuses on navigating barriers to tenancy and helping participants to build a support system. It does the latter by identifying and connecting them with community supports, including services and mainstream resources as well as family and friend networks so they have support to work through issues that may have contributed to their original housing instability. Programs should not initially assume all participants need multiple services, but wait until a need is demonstrated and/or expressed by the participant. Staff should be able to increase supports as needed to help program participants. In instances when a households' situation is more complex and they want longer-term supports to retain their housing, a program must be able to connect households to community and mainstream services to enable longer-term assistance.

Rapid Re-Housing Case Management and Services Program Standards (C1. - C24.)

#### Program Staff

C1. Case manager's job descriptions direct case managers to focus on housing and to use strengthsbased practices focused on participant engagement and meeting the unique needs of each household.

C2. In programs that have specialized staff that conduct housing location (see <u>Housing Identification</u> <u>Program Standard H1</u>.), case managers work closely with housing locator staff to match the client to an appropriate unit as quickly as possible.

C3. Case managers are trained on rapid re-housing case management strategies and related evidencebased practices as well as program policies and community resources. Additionally, a program has a regular process for onboarding new staff and regularly updating the training of current staff.

#### **Program Policies**

C4. Except where dictated by the funder, program participants direct when, where, and how often case management meetings occur. Meetings occur in a participant's home and/or in a location of the participant's choosing whenever possible.

C5. Case managers respect a program participant's home as their own, scheduling appointments ahead of time, only entering when invited in, and respecting the program participant's personal property and wishes while in their home.

C6. When case management and service compliance is not mandated by federal or state regulation, services offered by a program have voluntary participation.

C7. Program has clear safety procedures for home visits that staff are trained on and that are posted clearly visible in office space and shared with program participants at intake, and shared with participants and staff whenever changes are made.

C8. Program has clearly defined relationships with employment and income programs that it can connect program participants to when appropriate.

C9. Program has clearly defined policies and objective standards for when case management should continue and end. These guidelines are flexible enough to respond to the varied and changing needs of program participants. In instances where cases are continued outside of these defined policies and objective standards, there is a review and approval process.

## **Program Activities**

Program activities for rapid re-housing case management are grouped into categories that will contribute to the specific goals of rapid re-housing case management. The program activities listed here are not exclusively provided in a linear progression and can be administered in whatever order and intensity is most appropriate for a participant.

## Obtain and Move into Permanent Housing

C10. At enrollment or within 72 hours of enrollment, program conducts a tenancy barriers assessment not for the purpose of screening out a participant, but to quickly address any such barriers, help direct and navigate the housing search and contribute to landlord negotiation efforts. Any other assessments completed prior to housing are limited and focus on those things necessary to support health and safety and resolve the housing crisis as quickly as possible.

C11. Program has resources and/or be able to connect participants to community resources that help participants: resolve or navigate tenant problems (like rental and utility arrears or multiple evictions) that landlords may screen for on rental applications; obtain necessary documentation such as identification; prepare participants for successful tenancy by reviewing lease provisions; and support other move-in activities such as providing furniture.

C12. Programs offers basic tenancy skills learning opportunities which can include instruction or guidance on basic landlord-tenant rights and responsibilities, requirements and prohibitions of a lease, and meeting minimum expectations for care of the housing unit, such as not causing damage (See <u>Housing Identification Program Standard H5</u>).

## Support Stabilization in Housing

C13. Program staff work directly with the participant and landlord to resolve tenancy issues without threatening the participant's tenancy. The issue might be failure to pay rent, not properly maintaining

the unit, or disturbing the quiet enjoyment of others. It also may include a landlord not meeting his/her obligations. Program works quickly to identify a corrective course of action, and, without breaking a participant's confidentiality, keep the landlord and participant informed about the program's action to mitigate the situation.

C14. When appropriate, case managers work with participants to build their communication skills to better respond to or negotiate with a landlord. This might relate to repairs; an extension on a rent payment; or complaints against the tenant concerning noise, odors, trash, or the behavior of children or guests, for example.

C15. When necessary, case managers help participants avoid evictions before they happen, and maintain a positive relationship with the landlord. This can be done by moving a household into a different unit prior to eviction and possibly identifying a new tenant household for the landlord's unit (See <u>Housing Identification Program Standard H4</u>).

C16. Housing plans, sometimes known as case plans or goal plans, focus on how program participants can maintain a lease and address barriers to housing retention, including maximizing their ability to pay rent; improving understanding of landlord/tenant rights and responsibilities; and addressing other issues that have, in the past, resulted in housing crisis or housing loss. Plans account for participant preferences/choices, and include only goals created with and agreed to by the participant.

C17. Program, at a minimum, maintains a list of community resources (and their eligibility requirements) to which participants can be referred. Preferably, program has relationships with these agencies. The list is regularly updated, and includes other low-income housing assistance programs.

C18. Case managers make referrals to appropriate community and mainstream resources, including, but not limited to income supplements/benefits (TANF, Food Stamps/SNAP, etc.), non-cash supports (healthcare, food supports, etc.), legal assistance, credit counseling, and subsidized childcare. When making these referrals, it is the case manager's responsibility to follow-up on receipt of assistance. However a participant may choose not to follow up on or participate in any referred services or programs.

C19. As rapid re-housing assistance is short-term, case managers pay particular attention to participants' incomes moving forward. Though income is not a requirement at the beginning of a program, case managers help participants review their budgets, including income and spending, to make decisions about reducing expenses and increasing income. Options include benefit enrollment and increasing employment and earnings over time.

C20. Case managers work with participants to identify pathways for increasing earned income, including participating in mainstream and community employment support programs as well as using a program's own employer connections.

C21. If necessary, participants are assisted in identifying existing familial and personal connections that can help them maintain housing by providing supports such as child care, transportation, etc. Participants may choose not to engage in this process.

Close the Case

C22. When closing a case, case managers are responsible for ensuring that all appropriate referrals have been made and information on available community assistance has been shared with a participant.

C23. When a referral to on-going supports is made while a case is open or in the process of closing, case managers provide a "warm handoff" and follow up, to assure that assistance is satisfactory.

C24. When closing a case, case managers provide information to participants about how they can access assistance from the program again if needed and what kind of follow-up assistance may be available. In instances when a participant is at imminent risk of returning to homelessness, program has the capacity to either directly intervene or provide referral to another prevention resource.

#### Examples of Meeting Program Standards: Rapid Re-Housing Case Management and Services

Programs that meet the above standards include those that:

- Have job descriptions for case managers that include requirements that they focus
  activities on obtaining housing and housing stabilization and conduct case management in
  participants' homes and other locations outside the office and that they have the ability to
  get to and from those meetings.
- Have case/housing plan templates that limit the number of goals and action steps to be included in a single plan, and focus attention on housing and income related goals.
- Have a case review process to help staff problem-solve around case/housing plans.
- Make use of a "Support Network Map" that helps participants identify people already in their lives who can help with specific things, such as transportation or child care.
- Offer budgeting assistance when desired by participants.
- Train staff to coach participants in conflict avoidance or de-escalation, adequate care of the housing unit, lease compliance, etc.
- Collect, maintain, and update records of available mainstream and community resources for program participants. This includes community resources that can reduce burdens on income including employment opportunities, food banks, clothing consignment stores, low-income utility programs, and others.

## **Program Philosophy and Design**

Beyond ending homelessness for individual households, rapid re-housing plays a key role in ending homelessness overall. To do so effectively and efficiently, a program must coordinate with the broader homeless system, not screen out large portions of the homeless population, and have a commitment to a Housing First approach.

## **Principles**

- In order to identify, engage, and assist as many households experiencing homelessness as possible, a program should coordinate and fully participate with the broader homeless assistance system.
- Rapid re-housing is an intervention designed for and flexible enough to serve anyone not able to
  exit homelessness on their own.<sup>2</sup> Rapid re-housing programs should not attempt to screen out
  households based on a score on an assessment tool or criteria that are assumed, but not shown,
  to predict successful outcomes, such as a minimum income threshold, employment, absence of
  a criminal history, evidence of "motivation," etc.
- Rapid re-housing participants should have all the rights and responsibilities of typical tenants and should sign a standard lease agreement.

## Rationale

Rapid re-housing is a Housing First intervention meaning that the primary focus is moving households into housing quickly without preconditions. As such, programs should maximize the number of households they can serve by coordinating with the local homeless assistance system's coordinated entry and outreach efforts and by not screening out households. Additionally, the primary focus of assessments and assistance should be on resolving the current housing crisis. This means a focus on the circumstances of the crisis, the household's barriers to obtaining and maintaining housing, and the reasons they are unable to solve their housing crisis without the program's help.

National data shows that rapid re-housing allows a very high percentage of homeless households with the highest barriers to secure permanent housing and not re-enter homelessness. Studies have not found any factors that reliably predict RRH program participants' success or failure in maintaining permanent housing after the subsidy has ended. Therefore, assessing for *assumed* client success in maintaining permanent housing should not be a part of pre-intake screening or admission to a RRH program.

Despite its widespread effectiveness not all individuals or families will be successful in a shorter-term intervention like RRH. With that in mind, programs should have strong connections to mainstream housing programs and other service providers that can support households for whom the RRH intervention is not enough. Everything possible should be done to ensure that those served by rapid rehousing do not become homeless again.

<sup>&</sup>lt;sup>2</sup> Some households experiencing chronic homelessness would be more appropriately served in permanent supportive housing.

## **Program Philosophy and Design Standards (P1. – P11.)**

## Program Staff

P1. Program staff are trained on the principles of Housing First and oriented to the basic program philosophy of rapid re-housing. Program has routine way of onboarding new staff that includes training on Housing First and rapid re-housing principles.

P2. Program uses the standards included in this document (or other similar standards) as the basis for training and supervising staff.

## **Program Policies**

P3. Program has well-defined and written screening processes that use consistent and transparent decision criteria. Criteria do not include screening possible participants out for income or lack thereof.

P4. Eligibility criteria for the program do not include a period of sobriety, a commitment to participation in treatment, or any other criteria designed to "predict" long-term housing stability other than willingness to engage the program and work on a self-directed housing plan (see <u>Rapid Re-Housing Case</u> <u>Management Program Standards C16.</u>).

P5. If coordinated entry does not prioritize referrals, program has clearly-defined and written criteria and procedures that enable it to prioritize applicants, particularly where the volume of requests for assistance from eligible households exceeds program resources. Prioritized households are those least likely to exit homelessness without assistance—not the households considered most likely to succeed in rapid re-housing, regardless of any scores on assessment tools or lack of income.

P6. Disabilities are only assessed insofar as they may be a direct factor causing past housing instability or loss and when related to the participant's ability to obtain a disability-specific benefit, service, or accessible unit.

P7. Leases for program participants are legally binding, written leases. Leases with additional requirements, such as drug testing or program participation, are not allowed.

## **Program Activities**

P8. Program participates in the local community's Homeless Management Information System (HMIS) meaning they collect all required data standards and take steps to ensure quality data entry.

P9. Program participates in and accepts referrals from the local coordinated entry system and participates in efforts to improve the efficiency and quality of referrals when necessary. If there is no local Continuum of Care (CoC) organizing body (example: a statewide or Balance of State CoC) or coordinated entry system, a program has clearly defined outreach activities to engage possible program participants.

P10. The rapid re-housing program must maintain and distribute information on alternative, available resources that may intervene effectively and rapidly if the program's services are unavailable or less effective.

P11. Program has an ongoing performance improvement process that includes evaluation of participant outcomes and participant feedback. The performance benchmarks and standards in this document provide a framework for performance evaluation and performance improvement efforts.

### **Examples of Meeting Program Standards: Program Philosophy and Design**

Programs that meeting the above standards include those that:

- Have eligibility criteria that prioritize rather than exclude people who have no employment or income, or who are disabled.
- Participate in a planning or performance improvement process for local coordinated entry system to ensure sufficient and proper referrals.
- Ensure that participants are not presented with and do not sign leases that have restrictions that a typical tenant would not receive.

## Appendix G

## LCCEH Annual Performance Measures (Reporting Period 10/1 - 9/30)

ES, TH	Reduce Average Length of Stay from previous year
ES, TH	Reduce <u>Median</u> Length of Stay from previous year
ES, TH, PH-RRH	Permanent housing goal plan set for all clients and referrals to re-housing services within 7 days of arrival to shelter.
ES, TH, PH-RRH, SO	80% of all exits to are to permanent destinations*
ES, TH, PH-RRH, SO	5% or less of all adult & children exits destinations are to "other", "client doesn't know", "client refused"; O% "data not collected"
TH, PH-RRH, PH-PSH	20% of adults exiting your program will have increased employment income from entry to exit
TH, PH-RRH, PH-PSH	20% of adults exiting your program will have increased non-employment cash income from entry to exit
ES, TH, SO	80% of all <u>adults &amp; children</u> who exit to permanent housing destinations <u>(during the</u> <u>previous reporting period)</u> do not return to homelessness in <u>6</u> months
ES, TH, SO	80% of all <u>adults &amp; children</u> who exit to permanent housing destinations <u>(during the</u> <u>previous reporting period)</u> do not return to homelessness in <u>12</u> months
ES, TH, SO	80% of all <u>adults &amp; children</u> people who exit to permanent housing <u>(during the previous</u> <u>reporting period)</u> do not return to homelessness within <u>24</u> months
ES, TH, PH-RRH, PH- PSH, SO	HMIS Data Quality & Timeliness. Data is complete and accurate by the end of business day every Friday
ES, TH, PH-RRH, PH- PSH, SO	Homeless Verification document will be updated, within 2 weeks, prior to program entry
ES, TH	Reduction in the total number of persons served from previous reporting period

#### Permanent Destinations\*

Moved from one HOPWA funded project to HOPWA PHRental by client, with GPD TIP subsidyOwned by client, no ongoing subsidyRental by client, other ongoing subsidyOwned by client, with ongoing subsidyPH for formerly homeless personsRental by client, no ongoing subsidyStaying or living with family, permanent tenureRental by client, with VASH subsidyStaying or living with friends, permanent tenure

#### The following Destinations are NOT considered by HUD to be Permanent Destinations

#### **Temporary Destinations**

ES, including hotel or motel paid for with ES voucher Moved from one HOPWA funded project to HOPWA TH Transitional housing for homeless persons Staying or living with family, temporary tenure Staying or living with friends, temporary tenure Place not meant for human habitation Hotel or motel, paid by client

#### Institutional Setting

Foster care home or group foster care home Psychiatric hospital or other psychiatric facility Substance abuse treatment facility or detox center Hospital or other residential non-psychiatric medical facility Jail, prison, or juvenile detention facility Long-term care facility or nursing home

#### **Other Destinations**

Residential project or halfway house with no homeless criteria Deceased Other Client Doesn't Know/Client Refused

## Appendix H



## The Lancaster County Coalition to End Homelessness

Vision: We will effectively end homelessness in Lancaster County.

Mission: The Lancaster County Coalition to End Homelessness leads community efforts to rapidly and sustainably house all people experiencing homelessness.

Ending Homelessness presico

There has been some confusion about how Homeless Verification Forms are filled out, by whom and when. Hopefully, this letter will provide some clarity about who is responsible for them and when they need to be obtained.

HUD requires that all of the clients who are enrolled in programs that are paid for by HUD funds fit the HUD definition of homelessness. That definition states that a person must be literally homeless, living in a shelter, fleeing domestic violence or exiting an institution (hospital, prison, etc) after being there less than 90 days and otherwise meeting the definition before entering that institution. HUD also requires that clients go through some sort of verification process, to ensure that they are homeless when seeking services.

Studies have shown that many people will self-resolve in 10-14 days, which is why we have determined that after 14 days, an updated Homeless Verification Form should be obtained (see examples below).

The Homeless Verification Form is required for every client that is enrolled in a program paid for by HUD (except ES). Historically, CHART fills these forms out when the clients meet the HUD definition. However, CHART also assesses people who do NOT meet the HUD definition (say, seeking shelter that day) and would therefore NOT be able to fill out the Homeless Verification Form for that client.

Here are a few examples of how the system should flow:

- a. An example: CHART sends you a referral for client Jane Doe, but your program is full and is not taking on new clients. 4 weeks after the referral comes in a spot opens up, you will need to verify the client is still homeless before enrolling them in your program. That would require getting a signed form from an emergency shelter (if that is where the client is staying) or an outreach worker (if the client is unsheltered). If the client has moved in with a family member or friend, they are no longer homeless per HUD's definition and would not be eligible for services.
- b. 2<sup>nd</sup> example: CHART sends you a referral and you have an immediate opening. Check the client's file and verify whether the CHART worker was able to fill out the homeless verification form. If the form has been uploaded into the client file, and you verify with the client at intake their prior residence meets HUD's definition (part of the "HUD Universal Assessment in CaseWorthy) you should be good to go. If there is no form and they are at a shelter, the shelter staff will need to fill out the form.

While CHART has historically filled out that initial Verification Form, we are requiring that all programs obtain an updated form (if it is older than 14 days) when enrolling a client in a HUD-funded program. This will mean reaching out to the Emergency Shelters' staff or outreach workers and asking for a completed Homeless Verification Form to be completed and sent to you.

If you have further questions, you can contact Jason Harnish (jharnish2@lghealth.org) at LCCEH. The HUD requirements can also be found in our Performance Standards and Policies document, under the Recordkeeping requirements in Appendix B.

Thank you,

Jen Koppel

Reviewed and approved by the Lanc Co MyHome governance board 9-2019

The Lancaster County Coalition to End Homelessness

## PA 510 CONTINUUM OF CARE STANDARDS AND POLICIES

Vision: We will effectively end homelessness in Lancaster County.

Mission: The Lancaster County Coalition to End Homelessness leads community efforts to rapidly and sustainably house all people experiencing

www.lcceh.org

ORIGINAL DOCUMENT APPROVED BY THE LCCEH LEADERSHIP BOARD 7-2-2015 REVISED 7-2016 & 8-2017

## **Document Revision History**

Date Approved by Leadership Council	Page #	Revision Details
7/10/2018	7	Relocation, Displacement and Acquisition section added.
7/10/2018	15 & 16	RRH CM standards have additional inspection standards.
7/10/2018	15 & 16	Changed RRH (h) and TH (d) from 56% to 80%.
7/10/2018	Appendix A	Updated Annual Performance Measures for 2018.
7/10/2018	Appendix J	Removed Appendix J and replaced with VOH forms.

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## PA 510 CoC STANDARDS AND POLICIES

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## Introduction

The HEARTH Act requires the Lancaster County Continuum of Care (CoC) to have written policies and procedures that govern the provision of assistance to individuals and families under the federally funded Continuum of Care programs in the City of Lancaster and the surrounding Lancaster County (24 CFR 576.400(e)). Lancaster County Continuum of Care is also requiring that these Standards and Policies be followed for all homeless organizations receiving funds through direct HUD funding, CoC sub-recipient funds, and any funding source managed by the Joint Funding Application process (United Way, HAP, ESG, CDBG). Lancaster County's Continuum of Care seeks to establish community-wide expectations on the operations of projects in the county and to ensure that the system is transparent to consumers and service providers who serve households experiencing homelessness. The Lancaster County Continuum of Care will establish a minimum set of standards and expectations in terms of the quality expected of these projects.

These standards and policies provide guidance to local providers in administering homeless assistance in the following areas:

- Eligibility standards for homeless programs.
- Standards for administration of rental and financial assistance.

All projects (with exception to Prevention and Diversion) must comply in full with the applicable standards described in this document, as well as all HUD regulations and NOFA requirements established for the CoC and ESG Programs. HUD regulations can be found at: https://www.onecpd.info/resources/documents/CoCProgramInterimRule.pdf

The United States Interagency Council on Homelessness strongly encourages that communities have a goal of homelessness being: *"Rare, Brief and Non-Recurring."* The method utilized to meet that goal will be aggressive utilization of Housing First concepts and rapid re-housing programs. In order to measure our progress toward this goal, the Lancaster County Continuum of Care will follow the standards and policies listed below.

## General Standards for all Funded Projects

## **Consequences of Not Meeting Standards**

Failure to meet the established standards shall trigger a review by the Lead Agency. This monitoring visit will provide technical support and guidance to improve performance standards. Organizations must show the efforts that they have undertaken to meet the standards. If the organization continues to fail to meet the performance standards established herein, despite technical assistance, funding reductions in future applications will occur.

## **Consumer Involvement**

Projects are expected to engage consumers in ongoing program evaluation and quality improvement processes. At a minimum each project is required to survey consumers/residents and/or complete documented interviews with current consumers at least annually to obtain feedback on program service quality, the service/housing environment, and opportunities for improvement.

## **Cultural Competency**

All homeless service providers (funded by HUD CoC, ESG and CDBG, United Way, and PA Homeless Assistance Funds) must have established cultural competency policies that provides for at least yearly training for staff that:

- value diversity;
- have the capacity for cultural self-assessment;
- is conscious of the dynamics inherent when cultures interact;
- have institutionalized culture knowledge; and
- have developed adaptations to service delivery reflecting an understanding of cultural diversity.

## Data Collection

- a. All homeless service programs (funded by HUD CoC, ESG and CDBG, United Way, EFSP and PA Homeless Assistance Funds) must fully participate in Lancaster's Homeless Management Information System (HMIS) aka Empower Lancaster.
- b. All Homeless service programs will use the LCCEH HMIS Policies and Procedures (Appendix K) to provide specific guidance on collecting data.
- c. All performance measures (provider level, project type and system-wide) will be measured using data directly from the CoC's HMIS system. (See Appendix A)
- d. Programs that are specifically forbidden to use the local HMIS by other statutes or regulations (domestic violence services) cannot participate, but must collect the HMIS required data in a comparable database.
- e. As the HMIS system administrator the LCCEH will assist any CoC organization with HMIS requirements.
- f. Further information about data collection and policies can be found in Appendix I.

**Displacement, Relocation, and Acquisition:** Please refer to CFR578.83 for involuntary displacement, relocation and acquisition regulations (applying to program closure, organizational bankruptcies or going out of business, etc.)

*Optional/Voluntary relocation assistance.* A permanent housing program participant can choose to move outside of the CoC's geographic area after consultation with PH providers and maintain PA-510 CoC rental assistance. Participants must comply with all current lease requirements. Approval will be granted on a case by case basis for participants requesting the relocation by the LCCEH Funder's group or other ADHOC committee created by the LCCEH.

## **Educational Liaison:**

The PA-510 Lancaster City/County CoC Education Policy ensures system wide consistency for implementation of the HEARTH Act for providers to guarantee that children are enrolled in school and connected with community resources including early childhood education. (See Appendix D)

## Equal Access Regardless of Sexual Orientation or Gender Identity

On September 21, 2016, HUD published a final rule in the Federal Register entitled "Equal Access in Accordance with an Individual's Gender Identity in Community Planning and Development Programs." Through this final rule, HUD ensures equal access to individuals in accordance with their gender identity in programs and shelter funded under programs administered by HUD's Office of Community Planning and Development (CPD), which includes ESG and CoC funds. This rule builds upon HUD's February 2012 final rule entitled "Equal Access to Housing in HUD Programs Regardless of Sexual Orientation or Gender Identity" (2012 Equal Access Rule), which aimed to ensure that HUD's housing programs would be open to all eligible individuals and families regardless of sexual orientation, gender identity, or marital status. The final rule requires that recipients and subrecipients of CPD funding, as well as owners, operators, and managers of shelters, and other buildings and facilities and providers of services funded in whole or in part by any CPD program to grant equal access to such facilities, and other buildings and facilities, benefits, accommodations and services to individuals in accordance with the individual's gender identity, and in a manner that affords equal access to the individual's family. The PA 510 CoC will apply this rule to all projects funded with CoC, ESG, PA HAP and United Way funding. (See Appendix E)

## Evaluating Individuals and Families' Eligibility for Assistance

As set forth in the HEARTH Act, there are four categories of eligibility: 1) Literally Homeless, 2) Imminent Risk of Homelessness, 3) Homeless Under Other Federal Statutes and (4) Fleeing/Attempting to Flee Domestic Violence. The Lancaster County Continuum of Care serves categories 1, 2 and 4. Clients "doubling up" (temporarily living with family and friends) are not eligible for assistance. (Please see attachment J for more information)

Households must be lacking sufficient resources or support networks immediately available to them that would otherwise prevent them from entering or exiting the homeless system.

Clients that are most vulnerable according to their VI-SPDAT score will be prioritized for services. See Appendix L for details.

## **Grievance and Appeals**

## See Appendix G & H

**Housing First:** All projects funded with CoC, ESG, CDBG, HAP and United Way funds shall adopt the Housing First philosophy. Housing First is a proven method of ending all types of homelessness, and is the most effective approach to ending chronic homelessness. Housing First offers individuals and families experiencing homelessness immediate access to permanent affordable, or supportive housing, without clinical prerequisites like completion of a course of treatment or evidence of sobriety and with a low-threshold for entry.

**Mainstream Benefits and Resources:** Project providers will ensure that all households they are working with are screened for and referred to all mainstream resources they may be eligible for. Notation of these referrals and any necessary follow up will be made in the HMIS system. (See Appendix K for additional information)

## **Other HUD Requirements:**

- a. All HUD Program funded projects are expected to be familiar with and adhere to all HUD requirements as described in the CoC and ESG Program Interim Rule, applicable Notices, and HUD Program NOFA(s) under which the project is funded. This includes, but is not limited to:
  - Participant eligibility.
  - Prioritization.
  - Allowable activities and costs
  - Matching requirements.
  - Calculating occupancy charges and rent.
  - Displacement, relocation, and acquisition.
  - Timeliness standards.
  - Limitation on use of funds.
  - Limitation on use of grant funds to serve persons defined as homeless under other federal laws.
  - Termination of assistance to program participants.
  - Fair Housing and Equal Opportunity.
  - Conflicts of interest.
  - Program income.
  - Recordkeeping requirements.
  - Grant and project changes.
  - Other applicable federal requirements as explained in the CoC Program Interim Rule.
  - •

**Performance Targets by Population and Program Type:** All CoC and ESG-funded programs must fully participate in Lancaster's Homeless Management Information

System (HMIS). All performance targets will be derived from HMIS data. (See Appendix A for by project performance measures for the current year) Programs that are specifically forbidden to use the local HMIS by other statutes or regulations (domestic violence services) cannot participate but must collect the HMIS required data in a comparable database. The LCCEH is the System Administrator for the HMIS and will assist any organization with HMIS requirements.

**Plain Language:** All policies provided to consumers and all forms signed by consumers must be tested for and pass "plain language" testing and be available in both English and Spanish. Guidance on how to test policies can be located here: <u>http://www.plainlanguage.gov/howto/guidelines/FederalPLGuidelines/usability.cfm</u>

**Prioritization for Services:** All CoC programs must follow the established LCCEH Prioritization Policies that are based on HUD's current prioritization notice(s). (See Appendix L)

**Project Rejection/Denial Policies:** PA 510 CoC homeless service providers and facilities must adopt policies outlining the acceptable reasons a client referred to a project can be rejected/denied access by that project. Each organization must submit their policy to the Continuum of Care for approval annually by July 1st of each year to Jason Harnish via email: jharnish2@lghealth.org. Any revisions or changes to project policies must be submitted to and approved by the Continuum of Care.

**Security & Confidentiality Policies:** The address or location of any housing or rental units of any program participant, including youth, individuals living with HIV/AIDS, victims of domestic violence, dating violence, sexual assault, and stalking; and individuals and families who have the highest barriers to housing will not be made public, except as provided under a preexisting privacy policy of the provider and consistent with state and local laws regarding privacy and obligations of confidentiality with written authorization of the person responsible for the operation of the rental unit.

## **Termination of Services:**

- a. Providers may terminate assistance to a program participant who violates program requirements or conditions of occupancy provided that they have a written policy that explains program rules and the termination process. Providers must exercise judgment and examine all extenuating circumstances in determining when violations warrant termination so that a program participant's assistance is terminated only in the most severe cases.
- b. The Termination Policy must include "due process" procedures. At a minimum, the procedures must consist of:
  - Providing the program participant with a written copy of the program rules and the termination process before the participant begins to receive assistance;
  - Written notice to the program participant containing a clear statement of the reasons for termination;
  - A minimum notice period for program termination appropriate in length for the nature of the service being provided;

- A review of the decision, in which the program participant is given the opportunity to present written or oral objections before a person other than the person (or a subordinate of that person) who made or approved the termination decision;
- Prompt written notice of the final decision to the program participant; and
- When terminating hard-to-house populations programs must exercise judgment and examine all extenuating circumstances in determining when violations are serious enough to warrant termination so that a program participant's assistance is terminated only in the most severe cases.
- c. Termination under this section does not bar the recipient or sub recipient from providing further assistance at a later date to the same family or individual.
- d. Clients may use the LCCEH client grievance policy to appeal terminations after the provider's process has been completed. (See Appendix H)

# Standards by Service Category

## **Coordinated Entry (aka Coordinated Assessment/CHART)**

All coordinated entry programs shall ensure that their programs are in compliance with Notice: CPD-17-01 <u>Notice Establishing Additional Requirements for a Continuum of Care</u> Issued: January 23, 2017 (See Appendix B for details)

#### Pre-screening

- a. United Way 2-1-1 and street outreach workers will be the first point of entry for all persons seeking shelter services.
- b. The pre-screening will ask for basic demographic information and enter the information into HMIS.
  - Name
  - Social Security Number
  - Date of Birth

Ethnicity

Race

٠

- Gender
- Veteran Status
- Disabling Condition
- Residence Prior to Program Entry
- Housing Status
- c. The pre-screening completed by the United Way 211 will also ask for the following information to determine eligibility for homeless services:
  - Have you or any adult currently living in your household ever served in any branch of the US military?
  - Are you currently living on the street, or in a place that was not really meant for people to live in, or in an emergency or a transitional housing program?
  - Are you in danger of losing your housing?
  - Do you have a court order eviction notice?
  - When will you lose your housing?
- d. Individuals and families who would spend the night in an emergency shelter or on the streets without any assistance will be given 1<sup>st</sup> preference when scheduling intake assessments.
- e. Persons who are at imminent risk of homelessness within 24 hours will be given 2<sup>nd</sup> preference when scheduling intake assessments.

#### Assessments

- a. The assessment process documents the following:
  - Client needs based on assessment;
  - Eligibility based on written program standards for enrollment;
  - Referral, based on available resources; and
  - Disposition based on availability of housing and services in Lancaster County.
- b. Referrals for available service and available "beds or units" are made based on the approved CoC prioritization process. (See Appendix L )
- c. CA staff must provide mobile coordinated assessment services to clients unable or unwilling to utilize traditional access points. Assessments should be provided in the

format and location of the client's choice. Formats can include telephone assessments or in-person assessments.

- d. Coordinated entry assessments should last, on average, no longer than 45 minutes.
- e. Coordinated Entry assessments should be completed within 24 hours of initial referral; ideally the same business day unless the client chooses to schedule the assessment at a later time.
- f. Priority shall be given to people experiencing Category 1 literal homelessness.
- g. While Domestic Violence homeless service providers are exempt from participating in local coordinated assessment efforts, they are required to obtain and maintain similar data in a comparable database and share its aggregate data with the CoC. Coordination efforts between Lancaster's coordinated assessment efforts and DV providers will continue.

## Diversion

- a. Diversion services should be provided immediately after the completion of the assessment.
- b. Diversion services will be prioritized for persons that are expected to be homeless within 24 hours.
- c. All diversion services should be used for front-door efforts. In other words, diversion is provided when an individual or family is calling for a shelter bed.
- d. The results of the diversion efforts shall be entered into HMIS.
- e. The amount, type and date of financial assistance or rental assistance provided on behalf of a client shall be entered into Lancaster's HMIS.
- f. No follow-up surveys, calls or other types of contact are required. HMIS data should indicate how and where clients exited the system.

## **Emergency Shelter**

- a. Shelter facilities may accept clients that are not HUD-defined homeless but they must administratively segregate those clients so that HUD funds are not used for non-HUD-defined homeless clients. In order for a shelter, that does not receive government funding, to be included in the Housing Inventory Chart, 51% or more clients must be HUD-defined homeless.
- b. Shelter personnel must complete Homeless Verification forms for consumers in their shelters upon request.
- c. Emergency shelters funded with federal funds must be a low-demand facility. In other words, there shall be no requirements for income or sobriety in order to access or maintain shelter.
- d. Emergency shelter providers may not exit clients from emergency shelters to the streets for not obtaining permanent housing within the guideline of three (3) months if clients are enrolled and engaged in permanent housing programs (RRH &PSH).

e. Emergency shelter facilities shall have a goal of an average length of stay of no more than 30 days.

## **Permanent Supportive Housing (PSH)**

- a. In order to be eligible for PSH, at least one member of the household must have a disability of long duration, verified either by Social Security or a licensed professional that meets the state criteria for diagnosing and treating that condition.
- b. PSH must prioritize chronically homeless individuals and families for vacant units. The Coordinated Entry staff maintains a list (By Name list) of the most vulnerable chronically (or at risk of becoming chronically) homeless individuals and families.
- c.. All funded providers must fill their program's vacant PSH beds through the Coordinated Access prioritization process outlined in Appendix L. Non-HUD funded CoC providers are strongly encouraged to fill their vacancies from this list as well.
- d. All persons served must have a completed Homeless Verification form in their file that verifies that the individual or family were homeless the night before PSH program entry.
- e. PSH programs may NOT have any requirements that are not in a standard lease. (i.e. no preconditions such as income or sobriety)
- f. People referred to PSH must have been living in a place not meant for human habitation, in emergency shelters, or institutions.
- g. Potential program participants coming from institutions must have previously lived in a place not meant for human habitation or in an emergency shelter prior to entering the institution or transitional housing. Additionally, people from institutions must have been in the institution for fewer than 90 days.
- h. Households waiting for PSH should be served in Rapid Re-Housing programs while waiting for an available PSH unit.
- i. All new PSH projects considered for funding must be tenant based or scattered site. Current project based PSH providers should consider changing current placecentered PSH to tenant based or scattered site.
- a. At least 56% of all program participants will be referred to mainstream benefits, which must be tracked in HMIS.

## Prevention

- a. Any client receiving assistance must have proof of residence within Lancaster County and/or the City of Lancaster.
- b. Clients receiving homeless prevention services must have total household incomes less than 30 percent of Area Median Income (Median Family Income) for Lancaster Metropolitan Statistical Area (MSA) at initial assessment, AND who meet the criteria under the "at-risk of homelessness" definition, or who meet the criteria in paragraph

(2), (3), or (4) of the "homeless" definition. ESG funds require 30% or less of AMI. All other funds should be case by case.

- c. Those clients that have been homeless previously (and received rapid rehousing assistance) should be prioritized for homeless prevention services because they are statistically shown to be more likely to become homeless.
- d. The amount, type and date of rental assistance provided on behalf of a client shall be entered into Lancaster's HMIS. All homeless prevention consumers must have reassessments at a minimum of every three (3) months in order to continue receiving assistance.
- e. Even if only a minimal amount of financial assistance is provided—such as utility arrears/payments or housing stability case management, the HUD Housing Quality Standards apply to the unit and must be documented in the program participant's file.
- f. At least 56% of all program participants will be referred to mainstream benefits, which must be tracked in HMIS.

## Rapid Re-housing (RRH)

- a. All households served must have a completed Homeless Verification form in their HMIS file that verifies that the individual or family were homeless *the night before program entry.*
- b. Rapid re-housing is not designed to comprehensively address a recipient's overall service needs or poverty. It is designed to assist persons back into permanent housing as quickly as possible.
- c. Caseload Ratios
  - Case Management Services: Staff serving clients maintaining housing should maintain a minimum caseload ratio of 40 clients to one staff member.
  - Housing Location Services: Staff serving initial clients seeking housing should maintain a minimum caseload ratio of 25 clients to one staff member.
- d. Low Barrier Entry: Conditions of service concerning substance abuse or other aspects of clients' lives shall not be part of rapid re-housing programs. Clients are required to abide with the terms of the lease and no more.
- e. All rapid re-housing programs shall be tenant-based. No rapid re-housing programs shall be project based.
- f. All RRH case managers/programs must utilize the staff at the CoC Housing Location program (Community Housing Solutions (CHS)) to provide at a minimum the HUD quality standards inspection, rent reasonableness determination and authorization of initial rents/security deposits.
- g. Households waiting for PSH should be served in RRH programs while waiting for an available PSH unit.

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- h. At least 80% of all program participants will be referred to mainstream benefits, which must be tracked in HMIS.
- i. Provision of Financial and Rental Assistance
  - There shall NOT be an income limit for receiving rapid re-housing services. The goal is to move persons experiencing homelessness out of shelter. If diversion is done properly, higher income persons will likely not end up in shelter.
  - Rapid re-housing activities can only be provided to persons in Category 1 and 4. (See attachment J)
  - Rapid re-housing services shall not guarantee financial assistance to landlords on behalf of clients.
  - The provision of financial assistance or rental assistance on behalf of a household must be calculated monthly based on financial need. Every three (3) months after enrollment, each household shall be carefully evaluated for the need for further financial assistance or rental assistance. In no case shall rental assistance be provided on behalf of a client for more than 24 months during any three-year period (24 CFR 576.106).
  - The amount, type and date of financial assistance and rental assistance provided on behalf of a client shall be recorded in Empower Lancaster-HMIS.
  - Amounts for financial assistance and rental assistance should be determined on the same basis across all programs. The basis for the provision of financial services should be flexible, using a case by case basis implementing the same budgeting format. (Example, no household pays more than 70% of its gross income on housing)
  - Financial assistance and rental assistance amounts should not have a maximum amount. The amounts should be determined solely on a case by case basis determined by need.
  - The *goal* for the **average** cost per household for rapid re-housing activities (rental assistance (including utilities), financial assistance AND the cost of providing services) should not exceed \$5,000 for individuals and \$12,500 for families.
  - The standard for the length of time from the determination of homelessness to placement into permanent housing is no more than an average of 45 days. The goal for the length of stay is 30 days.
  - Additional eligible costs may include moving costs such as truck rentals, hiring a moving company, and temporary storage fees not exceeding 3months
- j. Case Management
  - Participants must meet with a case manager at least once per month to reassess budget and address any issues that affect continued household stability.
  - Case managers will meet with participants in their unit at least quarterly, at which time a visual HGS inspection will be completed and documented in the participant's HMIS file.

- A full HQS inspection must be completed and documented in the participant's HMIS file yearly.
- Follow-up case management can be provided for up to six months after a financial subsidy ends. Case management services after the client has been housed is limited to evaluating progress and addressing crises and monitoring housing stability.
- Income eligibility must be determined when the household reaches their twelfth month of service in the program. Household income for ESG requirements must be under 30% Area Median Income (AMI) for household to remain eligible for services and/or rental assistance beyond twelve (12) months. Other funding streams should be considered case by case.
- Organizations providing rapid re-housing services shall follow all requirements for HUD Housing Quality standards, rent reasonableness and if applicable, lead based paint.
- Even if only a minimal amount of RRH assistance is provided—such as security deposit and first month's rent or housing stability case management (Services), the HUD Housing Quality Standards apply to the unit and must be documented in the program participant's file.
- Per ESG requirements: At the annual assessment client households must fall BELOW 30% Median Family in order to continue receiving case management services

## Street Outreach

- a. Workers will be an extension of the coordinated assessment program and will be expected to complete a pre-screening and assessment with individuals as they encounter them reducing the number of contacts individuals will need to get into the system.
- b. Street outreach should be targeted/provided to individuals or families living in places not meant for human habitation.

## **Transitional Housing (TH)**

- a. Transitional housing should be designated for high barrier households. Transitional housing is the activity of last resort when other efforts have not resulted in placement in permanent housing.
- b. In order for a transitional housing facility to be included in the LCCEH HUD Housing Inventory Chart (HIC), it must serve 51% or more clients that meet the HUD definition of homeless. Transitional housing providers must document that clients do or do not meet the HUD definition of homelessness. Clients not meeting the HUD definition of homelessness shall be entered into designated non HUD programs in HMIS.
- c. HUD requires that households in transitional housing CANNOT-qualify for *permanent supportive housing* **unless** prior to the TH placement, they were living on the streets, in an emergency shelter or a safe haven.
- d. At least 80% of all program participants will be referred to mainstream benefits, which must be tracked in HMIS.



# HUD ESG CAPER

Grant: ESG: Lancaster City - PA - Report Type: CAPER

#### Report Date Range

1/1/2022 to 12/31/2022

#### **Contact Information**

First Name	Simone
Middle Name	
Last Name	Dia
Suffix	
Title	
Street Address 1	120 N Duke St
Street Address 2	
City	Lancaster
State	Pennsylvania
ZIP Code	17608
E-mail Address	sdia@cityoflancasterpa.gov
E-mail Address Phone Number	sdia@cityoflancasterpa.gov (717)291-4743
2	

#### Project types carried out during the program year

Components	Projects	Total Persons Reported	Total Households Reported
Emergency Shelter	1	57	21
Day Shelter	0	0	0
Transitional Housing	0	0	0
Total Emergency Shelter Component	1	57	21
Total Street Outreach	1	276	259
Total PH - Rapid Re-Housing	1	121	50
Total Homelessness Prevention	0	0	0

#### **Grant Information**

Data Participation Information	
Did you create additional shelter beds/units through an ESG-funded conversion project	No
Did you create additional shelter beds/units through an ESG-funded rehab project	No
Emergency Shelter Rehab/Conversion	

Are there any funded projects, except HMIS or Admin, which are not listed on the Project, Links and Uploads form? This includes projects in the HMIS and from VSP No

#### **Project Outcomes**

Project outcomes are required for all CAPERS where the program year start date is 1-1-2021 or later. This form replaces the narrative in CR-70 of the eCon Planning Suite.

From the Action Plan that covered ESG for this reporting period copy and paste or retype the information in Question 5 on screen AP-90: "Describe performance standards for evaluating ESG."

These are the outcomes that will be measured by your program:

56% of clients access mainstream services (1 or more)
100% HMIS data accuracy (no missing or null data)
Less than 5% of exits unknown
Decrease length of stay in shelter (last year and current year)
80% of exits to permanent housing
80% of clients that moved into permanent housing remained in housing for at least 9 months
20% of clients increased earned income at exit than at entry
70% of exits do not return to homelessness in 12 months for emergency shelter programs

Based on the information from the Action Plan response previously provided to HUD:

1. Briefly describe how you met the performance standards identified in A-90 this program year. If they are not measurable as written type in N/A as the answer.

The City did not receive a FY 2022 ESG Entitlement Award and therefore did not have complete resources to fulfill and/or meet performance standards metrics.

2. Briefly describe what you did not meet and why. If they are not measurable as written type in N/A as the answer.

N/A

#### OR

3. If your standards were not written as measurable, provide a sample of what you will change them to in the future? If they were measurable and you answered above type in N/A as the answer.

N/A

3/9/23, 3:42 PM

Financial Information

3/9/23, 3:42 PM

#### **ESG Information from IDIS**

As of 3/3/2023

FY	Grant Number	Current Authorized Amount	Funds Committed By Recipient	Funds Drawn	Balance Remaining	Obligation Date	Expenditure
2022							
2021	E21MC420010	\$145,679.00	\$145,679.00	\$145,679.00	\$0	8/3/2021	8/3/2023
2020	E20MC420010	\$145,929.00	\$145,929.00	\$145,929.00	\$0	7/14/2020	7/14/2022
2019	E19MC420010	\$142,487.00	\$142,487.00	\$142,487.00	\$0	8/13/2019	8/13/2021
2018	E18MC420010	\$139,155.00	\$139,155.00	\$139,155.00	\$0	8/22/2018	8/22/2020
2017	E17MC420010	\$141,883.00	\$141,883.00	\$141,883.00	\$0	10/19/2017	10/19/2019
2016	E16MC420010	\$140,679.00	\$140,679.00	\$140,679.00	\$0	7/14/2016	7/14/2018
2015	E15MC420010	\$139,052.00	\$139,052.00	\$139,052.00	\$0	6/24/2015	6/24/2017
Total		\$1,121,503.00	\$1,121,503.00	\$1,121,503.00	\$0		

Expenditures	2022 Yes	2021 <sub>Yes</sub>	2020 <sub>No</sub>	2019 <sub>No</sub>	2018 <sub>No</sub>	2017
•	FY2022 Annual ESG Funds for	FY2021 Annual ESG Funds fo				
Homelessness Prevention	Non-COVID	Non-COVI	)			
Rental Assistance						
Relocation and Stabilization Services - Financial Assistance						
Relocation and Stabilization Services - Services						
Hazard Pay (unique activity)						
Landlord Incentives (unique activity)						
Volunteer Incentives (unique activity)						
Training (unique activity)						
Homeless Prevention Expenses	0.00	0.0	)			
	FY2022 Annual ESG Funds for	FY2021 Annual ESG Funds fo	r			
Rapid Re-Housing	Non-COVID	Non-COVII	)			
Rental Assistance						
Relocation and Stabilization Services - Financial Assistance						
Relocation and Stabilization Services - Services	43,315.00					
Hazard Pay (unique activity)						
Landlord Incentives (unique activity)						
Volunteer Incentives (unique activity)						
Training (unique activity)						
RRH Expenses	43,315.00	0.0	)			
	FY2022 Annual ESG Funds for	FY2021 Annual ESG Funds fo	r			
Emergency Shelter	Non-COVID	Non-COVII	)			
Essential Services	44,000.00					
Operations						
Renovation						
Major Rehab						
Conversion						
Hazard Pay (unique activity)						
Volunteer Incentives (unique activity)						
Training (unique activity)						
Emergency Shelter Expenses	44,000.00	0.0	)			
	FY2022 Annual ESG Funds for	FY2021 Annual ESG Funds fo	r			
Temporary Emergency Shelter	Non-COVID	Non-COVII	)			
Essential Services						
Operations						
easing existing real property or temporary structures						

#### 3/9/23, 3:42 PM

Acquisition		
Renovation		
Hazard Pay (unique activity)		
Volunteer Incentives (unique activity)		
Training (unique activity)		
Other Shelter Costs		
Temporary Emergency Shelter Expenses		
	FY2022 Annual ESG Funds for	FY2021 Annual ESG Funds for
Street Outreach	Non-COVID	Non-COVID
Essential Services	16,500.00	
Hazard Pay (unique activity)		
Volunteer Incentives (unique activity)		
Training (unique activity)		
Handwashing Stations/Portable Bathrooms <i>(unique activity)</i>		
Street Outreach Expenses	16,500.00	0.00
	FY2022 Annual ESG Funds for	FY2021 Annual ESG Funds for
Other ESG Expenditures	Non-COVID	Non-COVID
Cell Phones - for persons in CoC/YHDP funded projects (unique activity)		
Coordinated Entry COVID Enhancements (unique activity)		
Training (unique activity)		
Vaccine Incentives (unique activity)		
HMIS		
Administration		
Other Expenses	0.00	0.00
	FY2022 Annual ESG Funds for	FY2021 Annual ESG Funds for
	Non-COVID	Non-COVID
Total Expenditures	103,815.00	0.00
Match	10,840.64	

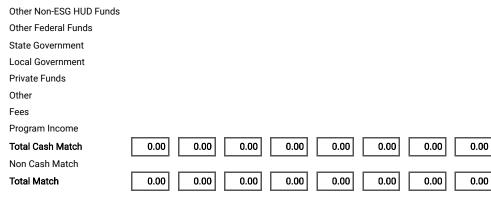
Total expenditures plus match for all years

#### Sources of Match

	FY2022	FY2021	FY2020	FY2019	FY2018	FY2017	FY2016	FY2015
Total regular ESG plus COVID expenditures brought forward	\$103,815.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Total ESG used for COVID brought forward	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Total ESG used for regular expenses which requires a match	\$103,815.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Match numbers from financial form	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
Match Percentage	0.00%	0%	0%	0%	0%	0%	0%	0%

#### Match Source

#### FY2022 FY2021 FY2020 FY2019 FY2018 FY2017 FY2016 FY2015



Account:	218465		Ad ID:	4545412
Client Type:	LT		Description:	PUBLIC NOTICE Notice of a Public Rev
Name:			Run Dates:	03/10/23 to 03/10/23
Company:	CITY OF LANCA	STER	Class:	107
Address:	HOUSING & NEI	GHBORHOOD REVI-	Orig User:	KMCKILLIPS
TALIZATION			Lines:	68
	120 N DUKE ST,	PO BOX 1599	Agate Lines:	122
	LANCASTER, PA	17608-1599	Inserts:	1
Other	Charges:	\$48.00	Gross:	\$385.28
	Discount:	\$0.00		
S	Surcharge:	\$0.00	Paid Amount:	- \$0.00
	Credits:	\$0.00		·
	Bill Depth:	8.736	Amount Due:	\$385.28

#### LNP MEDIA GROUP, Inc., P.O. Box 1328, Lancaster, PA 17608

Notes: 3/10

PUBLIC NOTICE Notice of a Public Review and Comment Period for the City of Lancaster's Draft 2022 CONSOLIDATED ANNUAL PERFORMANCE AND EVALUATION REPORT (CAPER)

The City of Lancaster's draft Consolidated Annual Performance and Evaluation Report (CAPER) describes the performance of activities funded in 2022 under the Federal Community Development Block Grant (CDBG) and Emergency Solutions Grant (ESG) Programs.

A copy of the 2022 CAPER is available on the City's website at https://www.city oflancasterpa.com/departm ents/department-of-comm unity-planning-economic-d evelopment/health-housin g-community-developmen t-division/bureau-of-leadsafety-community-develop ment/ under the "Documents & Resources" tab and at City Hall, 120 North Duke Street, Lancaster, PA 17602.

The City will accept citizen comments regarding the CAPER for 17 days (from March 10 to March 26). Persons interested in commenting on the CAPER should contact the Department of Community Planning and Economic Development (CPED), Monday – Friday between the hours of 8:30 a.m. and 5:00 p.m. at the following: Address: 120 North Duke Street (PO Box 1599), Lancaster, PA 17608-1599 Phone: (717) 291 – 4708 or (717) 291 – 4743

Email: BMcGowan@cityofl ancasterpa.gov or SDia@cityoflancaserpa.gov

If you are a person who is mobility impaired or have language access needs, please contact Brynn Mc-Gowan or Simone Dia using the contact information listed above for special accommodations. Danene Sorace

Mayor

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Fax Opt-Out Notice: As required the Telephone Consumer Protection Act of 1991, if you do not wish to receive future unsolicited fax advertisements from Lancaster Newspapers, send your opt-out request to us by email at class@Inpnews.com, by fax at (717)291-8728, or by telephone at (717)291-8711. In order for your request to be effective, you must provide the fax number(s) at which you no longer wish to receive fax advertisements from us. As required by law we will comply within the shortest reasonable time established by the FCC.

Account:	218465		Ad ID:	4545415
Client Type:	LT		Description:	PUBLIC MEETING Notice of a Public Me
Name:			Run Dates:	03/10/23 to 03/10/23
Company:	CITY OF LAN	CASTER	Class:	107
Address:	HOUSING &	NEIGHBORHOOD REVI-	Orig User:	KMCKILLIPS
ALIZATION			Lines:	68
	120 N DUKE	ST, PO BOX 1599	Agate Lines:	122
	LANCASTER	, PA 17608-1599	Inserts:	1
Othe	r Charges:	\$66.00	Gross:	\$403.28
	Discount:	\$0.00		
S	Surcharge:	\$0.00	Paid Amount:	- \$0.00
	Credits:	\$0.00		·
	Bill Depth:	8.736	Amount Due:	\$403.28

#### LNP MEDIA GROUP, Inc., P.O. Box 1328, Lancaster, PA 17608

Notes: 3/10

PUBLIC MEETING Notice of a Public Meeting for the City of Lancaster's 2022 Consolidated Annual Performance and Evaluation Report (CAPER) The Public Meeting with take place at 12:00 PM on Wednesday, March 22, 2023, in Council Chambers at City Hall, 120 North Duke Street, Lancaster, PA 17608

The purpose of this Public Notice is to announce that the City of Lancaster will be hosting a PUBLIC MEETING to review its 2022 Consolidated Annual Performance Evaluation Report (CAPER) to facilitate public awareness and education on the City's Department of Hous-ing and Urban Development (HUD)-assisted programs and processes. The CAPER reviews the accomplishments of the City's Community Development Block Grant (CDBG) and **Emergency Solutions Grant** (ESG) programming during the 2022 Program Year.

A copy of the 2022 CAPER can be found on the City's website here: https://www.cityoflancaste rpa.com/departments/depa rtment-of-community-plann ing-economic-developmen t/health-housing-communi ty-development-division/bu reau-of-lead-safety-commu nity-development/ under the "Documents & Resources" tab.

The City welcomes all interested citizens residing in the City of Lancaster to attend this public meeting.

If you are a person who is mobility impaired or have language access needs, please contact Brynn Mc-Gowan by email at bmcgo wan@cityoflancasterpa.gov or telephone at (717) 291-4708 or Simone Dia at sdia@cityoflancasterpa.gov or telephone (717) 291-4743 for special accommodations.

Danene Sorace Mayor

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City of Lancaster, Pennsylvania Department of Economic and Community Development

# **CITIZEN PARTICIPATION PLAN**

For the Federally-Funded FIVE-YEAR CONSOLIDATED PLAN AND THE ONE-YEAR ACTION PLAN

Encompassing the Community Development Block Grant (CDBG) Program Emergency Solutions Grant (ESG) Program

<u>PURPOSE</u>: The purpose of Lancaster's <u>Citizen Participation Plan</u> is to encourage and enable the citizens of the City to participate in the development, implementation, and assessment of the City's five-year "Consolidated Plan" and its annual, one-year "Action Plan" encompassing the City's Federally-funded Programs (see Exhibit One for additional information regarding Lancaster's "Consolidated Plan).

The U.S. Department of Housing and Urban Development (HUD) requires that the City of Lancaster adopt a <u>Citizen Participation Plan</u> as a condition of eligibility for receiving Federal funds through the Community Development Block Grant (CDBG) Program and the Emergency Solutions Grant (ESG) Program (which are received through a competitive application process from the Commonwealth of Pennsylvania's Department of Community and Economic Development). Although these citizen participation requirements are designed especially to encourage participation by low- and very low-income persons, particularly those living in blighted areas and in areas where Federally-funded activities are proposed, the City of Lancaster is expected to take whatever actions are appropriate to encourage the participation of all its citizens, including minorities and non-English speaking persons as well as persons with mobility, visual, or hearing disabilities.

The Americans With Disabilities Act (ADA) of 1990 and Section 504 of the Rehabilitation Act of 1973 (as amended) are federal anti-discrimination statutes designed to remove barriers which prevent individuals with disabilities from enjoying the same opportunities that are available to persons without disabilities. One important opportunity is to attend and participate in public meetings scheduled by the City to provide information to citizens and to solicit their comments regarding actions to be taken by the City. Therefore, the City has established a policy of providing accommodations for persons with disabilities who wish to attend public meetings. Accordingly, all advertisements of public meetings to be conducted by the City include the statement that (1) the meeting will be held in a facility accessible to persons with disabilities, and (2) any persons with a disability who will require an accommodation of some type while attending the public meeting should notify the City in advance so that

the appropriate accommodations can be arranged. A voice phone number (291-4743), the City's TDD number (TDD 291-4761), and an email address are also provided in meeting advertisements.

The City of Lancaster and the County have Lancaster have entered into a consortium for the Home Investment Partnership (HOME) Program. The Lancaster County Housing and Redevelopment Authority (LCHRA) is the lead agency for this consortium, and all citizen participation regarding the City's HOME funds is administered by LCHRA.

## CITIZEN PARTICIPATION PLAN – REQUIRED ELEMENTS

## A. <u>Citizen Involvement With Preparation of the Five-Year "Consolidated Plan" and</u> <u>Annual, One-Year "Action Plan"</u>

Each year, beginning approximately seven months prior to the expected start of the Consolidated Grant Program year, the City of Lancaster will take the following steps to ensure that citizens of Lancaster, community-based organizations, private developers, governmental entities and others are aware of (1) the amount of federal assistance the City expects to receive each year through the CDBG Program through the Consolidated Plan, (2) the range of activities that may be undertaken through the Plan, (3) the focus on benefit to persons of low- and very low-income, and (4) the strategy to minimize displacement of persons and to assist any persons displaced.

Generally, because of reduced amounts of CDBG funds received by the City, an open application process does not occur. However, if the City receives enough funds to open an application process, the following two-phase procedure will be followed:

## Phase One: Release of Funding Applications

Release of funding applications will occur in the context of community briefings and hearings. The City of Lancaster will require that all potential project sponsors, whether City agencies, private developers, non-profit corporations or other governmental agencies, prepare and submit a funding application prior to the announced deadline for such applications. Normally the application deadline will be on or about September 1 of each year, for activities expecting to receive funds under the Consolidated Grant Program starting January 1 of each year. The availability of funding applications will be advertised no less than 30 days prior to the submission deadline for such applications. The City will provide technical assistance to organizations in completing such applications.

Phase Two: Review Panel for Funding of Applications

The City of Lancaster will submit applications for funding from the Consolidated Grant Program to the "Grant Application Review Panel(s)" for critique and ranking for funding from available resources. The City of Lancaster will take account of the recommendations by Grant Application Review Panel members and will normally accept these recommendations for funding. However, the final determination regarding both the acceptance of an application and the actual funding amount awarded (which could be less than is requested) is reserved by the City of Lancaster as the entity ultimately responsible to HUD.

## 1. MEETINGS WITH THE MAYOR

At least two times per year, the Mayor of the City of Lancaster holds neighborhood quadrant meetings. These meetings are advertised in all media outputs, including television, radio, newsprint, the City Newsletter which goes to every house in the City, and to neighborhood groups. The meetings are held in 5 different locations around the City. This provides greater accessibility for those who live in different sections of the City. It also provides multiple meeting dates to be more accessible for citizens with differing schedules. At the meetings, citizens are informed about City projects and programs. The citizens are given the opportunity to ask questions and to share their comments and concerns with the Mayor. The Mayor shares this information with appropriate City staff, which is discussed and taken into consideration during plan development.

## 2. ANNUAL ACTION PLAN ADVERTISEMENT AND COMMENT PERIOD

A notice announcing the draft of the proposed Annual Action Plan is placed in the legal section of the local newspaper. This same notice appears on the City's website, where a draft of the plan is located electronically. Citizens may also visit City Hall to review a copy of the plan. Citizen questions are directed to the Department of Economic Development and Neighborhood Revitalization. A 30-day public comment period is provided. Citizens are asked to submit comments in writing, either by letter or by email. All comments are considered and included in the submission of the plan.

## 3. ANNUAL PLAN ADVERTISEMENT & PUBLIC HEARING PRESENTATION

The proposed Annual Action Plan, including recommendations for the funding of agencies and for the amount of funds to be allocated will be published community-wide for comment in the Lancaster Newspapers, and on the City's website, during the month of September. This announcement includes a notification of a public hearing ,conducted in City Council Chambers concerning the proposed Action Plan and allocation of funds. A 30-day public comment period will be provided, starting from the date of the ad announcement. Copies of the Action Plan will be available to the public during the 30-day comment period, at City Hall and electronically on the City's website. All written comments received and all oral testimony at the public hearing will be recorded and made available as part of the Action Plan.

## 4. OFFICIAL ADOPTION OF THE PLAN

The Five-Year Consolidated Plan or the annual, one-year "Action Plan," including all recommended funding allocations, will be submitted to City Council for consideration at the first City Council meeting in September. Council's role is to approve the submission of the "Action Plan" to the Federal Department of Housing and Urban Development (HUD).

## 5. SUBMISSION OF THE PLAN TO HUD

The Consolidated Plan, on applicable years, and/or the Action Plan will be submitted to HUD 45 days prior to the start of the City's program year for Federally-funded activities on January 1. This period will ensure the timely processing and approval by HUD and thus to allow federal funds to be available in time for the start of the new program year.

## 6. <u>IMPLEMENTATION</u>

Starting January 1 of each year the City will carry out the activities in the approved Five-year Consolidated Plan and the annual, one-year "Action Plan."

## B. <u>Program Amendments</u>

1. <u>CDBG Program</u>: This section concerns the examination of, appraisal of, and comment on proposed amendments to the CDBG Program during the Program Year which would result in a significant change in the use of program funds.

During the course of the City's Program Year, it may become necessary or desirable to amend the "Action Plan." The City will amend its Plan if it decides (1) not to carry out an activity described in the Final Statement, (2) to carry out an activity not previously described, or (3) to substantially change the purpose, scope, location, or beneficiaries of a project. Lancaster's criteria for substantial change is attached as Exhibit Two.

Prior to amending its Final Statement, the City provides citizens with reasonable notice of, and opportunity to comment on, any proposed changes in its use of funds via a paid advertisement in both daily newspapers. The City considers such comments and, if deemed appropriate, modifies the Program changes. The City will subsequently make available to the public, and submit to HUD, a description of any substantial changes adopted.

## C. Performance

1. Examination of, appraisal of, and comment on the City's "Consolidated Annual Performance and Evaluation Report" (CAPER) prior to submission to HUD.

The CAPER is a document produced annually by the City in narrative form and through the automated, "Integrated Disbursement and Information System" (IDIS) which provides a systematic format for reporting to HUD on the use of CDBG funds. The CAPER is also used to provide information to the citizens and officials of Lancaster City. In addition, it is part of HUD's review of CDBG Program grantees and Congress's review of the national CDBG Entitlement Program. Lancaster City must submit its Consolidated Annual Performance and Evaluation Report to HUD each year by the end of September (within 90 days after the close of the CDBG Year each December 31). However, before submitting the CAPER to HUD, availability of the Report for public review and comment must be made known to City residents. Copies must be made accessible to City residents in sufficient time to permit them to review and comment on the Report prior to its submission to HUD.

Accordingly, the City places an invitation for review and comment regarding the latest CDBG Program CAPER each year via paid advertisements in the Lancaster Newspaper, and on the City's website. The CAPER is advertised as available for review on the City's website and during working hours on specific days in the offices of the City Department of Economic and Community Development, located in the Municipal Building, 120 North Duke Street. A telephone number and email address are also provided to obtain information regarding the City's CAPER.

The City will conduct an annual public meeting, generally in March regarding the CDBG program, for citizens to review and comment on the performance of the program activities which occurred during the program year (January 1 thru December 31 of the prior year)

## D. Access to Consolidated Program Information Regarding the Use of Program Funds

At any time during the course of the program year, every citizen of Lancaster City has access to information related to the projects and activities being financed with funds from the current Program Year or from prior Program Years. Such information includes, but is not limited to, project contracts and budgets, financial reports, performance data, and participant information. The availability of program records is consistent with applicable State and local laws regarding privacy and obligations of confidentiality.

## E. Emergency Solutions Grant (ESG) Application

The City of Lancaster competes for ESG funds from the Pennsylvania Department of Community and Economic Development (DCED). Prior to the expected announcement of the application process for ESG funds, the City will meet with current subrecipients of ESG funds, as well other agencies identified who wish to receive funds. The City and potential applicants will identify activities to be applied for, as well as potential funding requests when possible. The City will then meet with the lead agency of the Lancaster Continuum of Care (PA-510), for consultation of proposed activities and agencies included in the potential funding request. The City will then meet with the Continuum of Care Planning Committee and again present the proposed activities and agencies to be included in the application. Any comments or suggestions made by either the lead agency or the Continuum of Care Planning Committee will be taken into consideration for the design of the final application to DCED.

A notice announcing the application, the public comment period and the public meeting is placed in the legal section of the local newspaper. This same notice appears on the City's website, where a draft or a summary of the application is located electronically. Citizens may also visit City Hall to review a copy of the application, and a copy of the application is also available at the public meeting. Citizen questions are directed to the Department of Economic Development and Neighborhood Revitalization. A 30-day public comment period is provided, as long as the application release and the application deadline allow for a 30-day period. Citizens are asked to submit comments in writing, either by letter or by email. All comments are considered and included in the submission of the plan.

The application will be presented to City Council and will not be submitted to the DCED without the approval of City Council. City Council will be made aware of any citizen comments received during the comment period or public meeting. Citizens are also welcome to comment on the application during the public City Council meeting at which the application is presented. Comments will be considered prior to the submission of the application to DCED.

#### Comments or Complaints Regarding the Consolidated Grant Program

Comments or complaints from individuals or organizations concerning the Consolidated Grant Program are responded to immediately or as soon as practicable by EDNR staff. Inquiries can be made by calling (717) 291-4743 (Voice) or (717) 291-4761 (TDY). Written inquiries should be addressed as follows:

City of Lancaster Federal Consolidated Grant Program Department of Economic Development and Neighborhood Revitalization

120 North Duke Street, PO Box 1599 Lancaster, Pennsylvania 17608-1599

The City of Lancaster will consider any written comments or views from citizens, or made orally at the public hearings, in preparing the Consolidated Plan, Action Plan, or amendments to the Plan or CAPER. A summary of these comments or views, and a summary of any comments or views not accepted and the reasons therefore, will be attached to the final Consolidated Plan, Action Plan, amendment to the Plan or CAPER. Complaints are answered in writing within 15 days of receipt by the City. Written complaints should be addressed as follows:

City of Lancaster Director, Department of Economic Development and Neighborhood Revitalization

120 North Duke Street, PO Box 1599 Lancaster, Pennsylvania 17608-1599

## F. Amendments to the Provision of Information About Consolidated Program Public Hearing for Non-English Speaking Residents

The City will make available translation services for Spanish-speaking residents at the public meeting where views on neighborhood and City-wide needs are expressed. The City can provide translation services for Spanish-speaking residents who come into the Municipal Building to obtain program information.

#### <u>G.</u> Furnishing Technical Assistance to Groups Regarding the Development of <u>Program Proposals Representative of Low- and Very Low-Income Persons</u>

The City's Department of Economic Development and Neighborhood Revitalization staff provides technical assistance to individuals or organizations regarding matters related to the completion and submission of Program Funding Application Forms to the City, when such forms are utilized. Technical assistance is offered via a cover letter (including the name and phone number of a contact person) which is attached to every Program Project Funding Application Form. In addition, the City serves as a conduit for City-based organizations seeking other Federal or State grants to undertake projects addressing the Economic and Community Development needs of Lancaster City. These funds complement the funds received by the City through the Community Development Block Grant Program.

#### City of Lancaster, Pennsylvania

## Community Development Block Grant Program (CDBG) HOME Investment Partnership Program (HOME) Emergency Shelter Grant Program (ESG)

## UNDERSTANDING LANCASTER'S 'CONSOLIDATED PLAN'

The Federal Government of the United States has many programs operated by various departments through which it redistributes tax money to State, City, and County governments across the country. The purpose of redistributing tax money to these governments is to help them resolve or reduce physical, economic development, and social problems in their jurisdictions.

A primary source of Federal funds for State and local governments (including the City of Lancaster) is the Department of Housing and Urban Development (HUD). Major HUD formula grant Programs include (1) the Community Development Block Grant (CDBG) Program, (2) HOME Investment Partnership (HOME) Program, (3) Emergency Shelter Grant (ESG) Program, and (4) the Housing Opportunities for Persons With AIDS (HOPWA) Program. The City of Lancaster receives funds through the CDBG directly from HUD. HOME funds are received jointly with the Lancaster County Housing and Redevelopment Authority (LCHRA) as the City and County are operating under a limited consortium for the HOME Program. The County is responsible for the submission of the 5-year Consolidated Plan, as well as the submission of the Annual Action Plan as it relates to the HOME Program. The City creates and submits a separate Annual Action Plan for the CDBG Program. The City receives ESG Program Funds from the Pennsylvania Department of Community and Economic Development, through a competitive application process.

Each of these different HUD Programs previously required the preparation of separate annual plans with distinct citizen participation and other submission requirements. This disjointed planning process has been inefficient and time consuming, and considerable duplication of effort has occurred. To streamline the submission of documents, as well as coordinate planning, application and monitoring processes for its programs, HUD has initiated use of the <u>Consolidated Plan</u>. The <u>Plan</u> will help local governments, such as the City of Lancaster, to focus limited resources on broad community goals and objectives and to ensure that Federally-funded programs function in a coordinated manner.

The <u>Consolidated Plan</u>, a comprehensive planning document, will replace several separate documents now submitted to HUD by the City, including (1) the Comprehensive Housing Affordability Strategy (CHAS), (2) HOME Program Application, (3) Emergency Shelter Grant Program Description, and (4) CDBG Final Statement. The <u>Consolidated Plan</u> will be a document submitted annually to HUD by Lancaster that serves as the City's single planning document and application document for HUD funding under the CDBG, HOME, and ESG Programs. The City's <u>Plan</u> will cover the period from January 1 to December 31.

The three basic goals and related objectives to be addressed in Lancaster's <u>Consolidated Plan</u> (same as under the CDBG, HOME, and ESG Programs) are as follows:

## Goal One: Provide Decent Housing

- --- Retain the affordable housing stock
- --- Increase the availability of permanent housing affordable to lowincome persons
- --- Assist homeless persons to obtain affordable housing
- --- Increase supportive housing that includes structural features and services to enable persons with special needs to live in dignity

## Goal Two: Provide a Suitable Living Environment

- --- Improve the safety and livability of neighborhoods
- --- Increase access to quality facilities and services
- --- Reduce the isolation of income groups within areas by expanding housing opportunities and revitalizing deteriorating neighborhoods
- --- Restore and preserve natural and physical features of special value for historic, architectural, or aesthetic reasons
- --- Conserve energy resources

## Goal Three: Expand Economic Opportunities

- --- Create jobs accessible to low/moderate-income persons
- --- Provide access to credit for community development that promotes long-term economic and social viability

--- Empower low/very low-income persons living in federally-assisted and public housing to achieve self-sufficiency

The joint Lancaster City and County five-year <u>Consolidated Plan</u> will create a unified strategy for community development and revitalization and promote partnerships among local institutions, nonprofit organizations, developers, community leaders, citizens and City officials. The process to develop the <u>Plan</u> will enable the City to bring together its needs and resources to develop and coordinate effective housing and community development activities. The five-year <u>Consolidated Plan</u> for Lancaster will contain a strategic plan which brings the needs and resources identified together into a unified, coordinated planning/ submission document. To develop a unified strategy, the City (with the assistance of citizens and community agencies) will undergo a comprehensive housing and community development self-analysis. As part of this analysis, the City will (1) inventory all of its resources, (2) identify its priority needs, (3) establish its housing and community development objectives, and (4) develop a coordinated strategy to achieve its objectives and resolve priority needs.

The City creates a one-year "Action Plan" that lists the activities the City will undertake during the next Program year using funds under the CDBG program for meeting housing and community development objectives. The one-year "Action Plan" will (1) describe the projects to be undertaken, (2) identify the location of each project, and (3) name the organization that will implement each project. A revised "Action Plan" will be developed during each year of the five-year Consolidated Plan period.

Citizen Participation will be a very important consideration in the formation of the City's <u>Consolidated Plan</u> and <u>Action Plan</u>. The City will adopt and implement a detailed "Citizen Participation Plan.' The public will have timely access to information relevant to the planning process. The City will make available to the public information regarding (1) the amount of Federal financial assistance that it expects to receive, (2) the range of activities that may be undertaken with the money, and (3) estimates of the number of persons expected to benefit from funded projects.

The "Citizen Participation Plan" will provide for technical assistance to citizen groups that request such assistance in developing proposals for funding under the programs covered in the <u>Consolidated Plan</u>. At least 30 days will be provided for public comment on the <u>Plan</u> before its submission to HUD.

Consultation with other organizations will also be an important aspect of <u>Consolidated</u> <u>Plan</u> formulation. The City will confer with public and private agencies that provide assisted housing, health services, and social services during the preparation of the <u>Plan</u>. Consultation will also occur with the Lancaster City Housing Authority concerning public housing needs and the Authority's planned Comprehensive Grant Program activities. In addition, the City will consult with adjacent units of government, particularly for problems and solutions that may go beyond a single jurisdiction.

Lancaster's <u>Consolidated Plan</u> must be reviewed and approved by HUD within 45 days of submission by the City. The <u>Plan</u> will be submitted to HUD by the City on November 15. The new Program Year will begin on January 1.

Two public hearings will be held concerning the <u>Action Plan</u>. The hearings will be conducted at three different stages in the <u>Plan</u> development process.

At the first public hearing, citizens will have the opportunity to review the City's proposed <u>Action Plan</u>, including identified housing and community development needs and the proposed use of Federal funds.

Later in the year, at a third public hearing, residents will have the chance to review program performance.

After the program year is complete, a second public meeting is held, where residents will have the chance to review program performance. The second public meeting is held prior to the submission of the Consolidated Annual Performance Evaluation Report (CAPER). All program activities carried out during the program year are included in the CAPER, and this public meeting allows citizens the opportunity to understand how federal funds were spent, and provide their feedback on program performance.

Lancaster's <u>Action Plan</u> must be reviewed and approved by HUD within 45 days of submission by the City. The <u>Plan</u> will be submitted to HUD by the City on November 15. The new Program Year will begin on January 1 and end December 31.

#### Exhibit Two

#### INTELLIGENCER JOURNAL, LANCASTER, PA. Friday, March 3, 1989

#### Legal Notice

#### Notice of CDBG Program Amendment Criteria

The City must amend its CDBG Program Statement whenever it decides to (1) carry out an activity not previously described in the Program Statement, (2) not carry out an activity described in the Statement, or (3) substantially change the purpose or scope, cost, location, or beneficiaries of a project activity as outlined in the most recent Statement.

A "substantial change" to a project activity is defined as a modification which changes the basic elements or characteristics of the project to the degree where it can be said that the project's "targeted beneficiaries" or geographic "service area" has been significantly altered in terms of the original purpose or scope of the project as described in the most current Statement.

A "substantial budgetary change" is defined as increasing or decreasing a project's original funding allocation by an amount greater than \$50,000 or 50 percent -- the lesser amount of money derived from these two calculations is the one used to determine whether or not a "substantial budgetary change" is being proposed. A "substantial budgetary change" is also defined as one where a series of cumulative budget amendments are made which increase the cost of a project by more than \$50,000 or 50 percent.

Prior to executing an amendment to its Statement, the City will provide citizens with reasonable notice of and an opportunity to comment on such proposed "substantial changes." The City will consider any comments and, if deemed appropriate, modify its proposed "substantial changes" prior to forwarding it to HUD.

INCOME AND BENEFITS						
		Count	Percent	Margin of Error		
Total Households		21,266	21,266	±637		
Less than \$10,000		1148	5.4%	±1.6		
\$10,000 to \$14,999		1318	6.2%	±1.2		
\$15,000 to \$24,999		2020	9.5%	±1.7		
\$25,000 to \$34,999		2488	11.7%	±1.5		
\$35,000 to \$49,999		3020	14.2%	±1.6		
\$50,000 to \$74,999		4126	19.4%	±1.7		
\$75,000 to \$99,999		2999	14.1%	±1.6		
\$100,000 to \$149,999		2786	13.10%	±1.3		
\$150,000 to \$199,999		829	3.90%	±0.8		
\$200,000 or more		510	2.40%	±0.5		
Income and Benefits - Median Houseold Income (dollars)	\$	54,145		± \$ 3,583		
Income and Benefits - Mean Househole Income (dollars)	\$	67,836		± \$ 4,073		

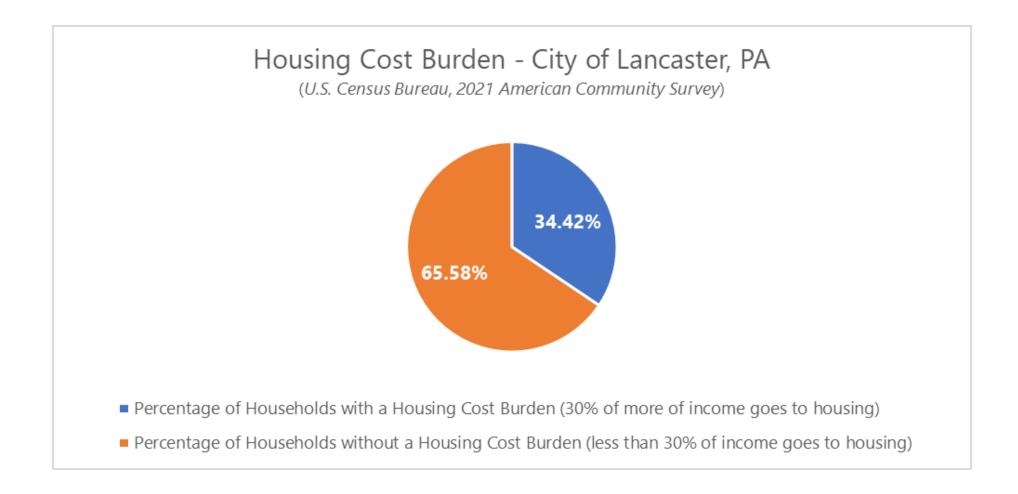
SOURCE OF INCOME AND BENEFITS	
With earnings (Percentage of Population)	84.20%
Mean earnings (dollars)	\$ 67,597.00
With Social Security (Percentage of Population)	24.50%
Mean Social Security income (dollars)	\$ 17,280.00
With retirement income (Percentage of Population)	12.30%
Mean retirement income (dollars)	\$ 16,136.00
With Supplemental Security Income (Percentage of Population)	10.40%
Mean Supplemental Security Income (dollars)	\$ 10,405.00
With cash public assistance income (Percentage of Population)	7.80%
Mean cash public assistance income (dollars)	\$ 3,487.00

EMPLOYMENT STATU	S		
	Count	Percent	Margin of Error
Population 16 years and over	46285	100%	Х
Total Population in Labor Force	31631	68.3%	±982
Employed	29407	63.5%	±1,047
Unemployed	2213	4.8%	±411

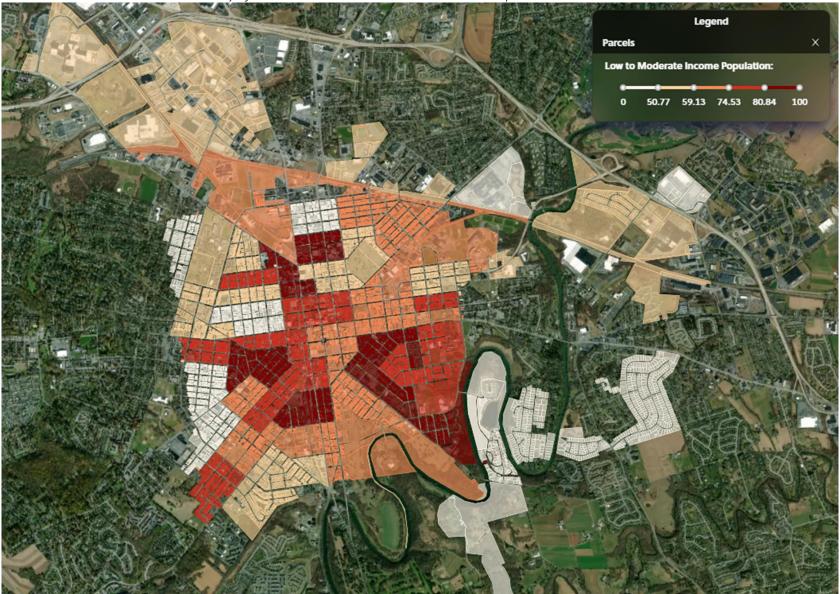
HEALTH INSURANCE		
	Percent	Margin of Error
Employed:		
With health insurance coverage	90.20%	±1.6
No health insurance coverage	9.80%	±1.6
Unemployed:		
With health insurance coverage	80.70%	±7.7
No health insurance coverage	19.30%	±7.7
Not in labor force:		
With health insurance coverage	92.90%	±2.2
No health insurance coverage	7.10%	±2.2

# PERCENTAGE OF FAMILIES AND PEOPLE WHOSE INCOME IN THE PAST 12 MONTHS IS BELOW THE POVERTY LEVEL

	Percent	Margin of Error
All Families	15.10%	±2.8%
With related children of the householder under 18 years	19.00%	±3.7%
Married couple families	3.90%	±1.9%
Families with female householder, no spouse present	8.30%	±3.2%

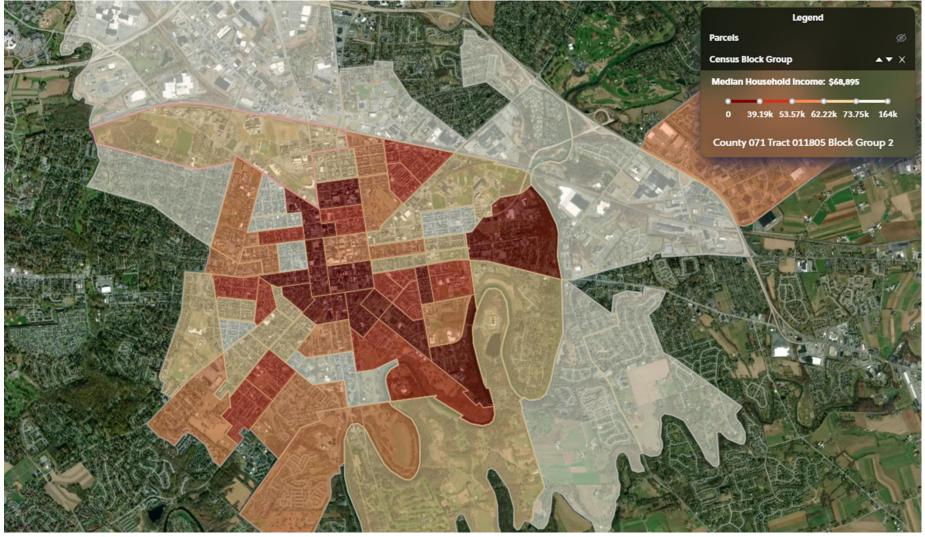


#### City of Lancaster U.S. Census Bureau Demographic Information (2021 Inflation Adjusted Dollars)

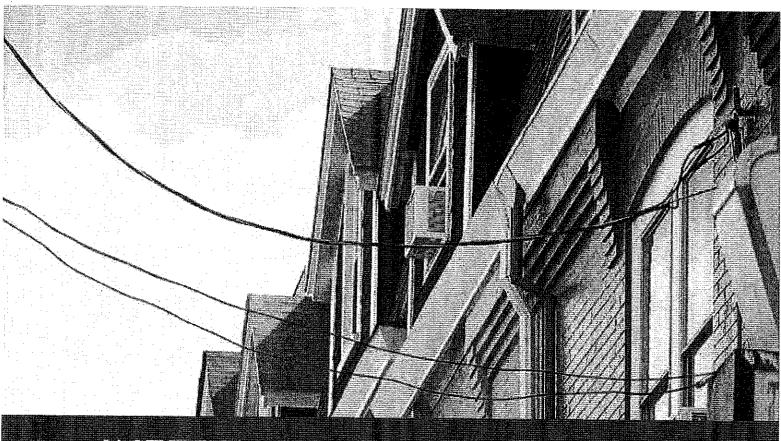


*City of Lancaster – Low- and Moderate-Income Population Distribution* 

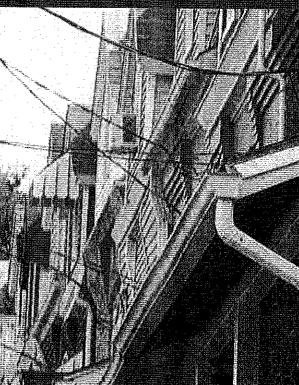
#### City of Lancaster U.S. Census Bureau Demographic Information (2021 Inflation Adjusted Dollars)



City of Lancaster – Median Household Income Distribution



# INTERIM HOUSING STRATEGY OCTOBER 2021







CITYOFLANCASTERPA.COM/AFFORDABLE-HOUSING

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#### **GUIDING FRAMEWORK**

#### I. Strategy Purpose

This housing strategy contains overarching quantitative policy targets, broad strategic goals, and key program tools for implementation of those goals over the next five (5) years. It is called an interim or working strategy because we view this effort as a foundation, which we will build upon and refine, especially during the Comprehensive Plan process, over the next one to two years. The strategy is not intended to be exhaustive, but rather shine a light on where we can and should focus our limited time, energy, and funds.

It is the intention of the City to increase the supply and diversity of housing in the city, with an emphasis on achieving

#### II. Market Context

Based on several indicators such as vacancy rates, housing price increases, and citizen input, we know the city needs more housing, serving a range of household types, income levels, and occupancy styles.

Preliminary analysis shows that housing cost burden is widespread across the income profile of residents (note: housing cost burden is defined as spending more than 30 percent of a household's gross income on housing). This situation of housing cost burden is being driven by a shortage in housing supply and generally low incomes in the City of Lancaster. Further, we have learned that the City's housing

#### III. Equity Lens

We believe in affirmatively furthering fair housing and acknowledging the history of structural racism that has impacted where people live and what resources they have. This means, in part, addressing housing quality and choice throughout all areas of the city – with an emphasis on creating more housing options for disenfranchised populations, which disproportionately make up our low- and moderate-income households.

It means creating more pathways to homeownership in the southern quadrants of the city for existing residents and subsidizing additional affordable rental units (at different affordable homes for both rent and purchase. "Achieving" affordable homes can take the form of producing affordable housing units in new buildings or finding ways to protect or redevelop affordable housing units that are in structures that already exist.

Housing development, as a practice, takes a great deal of time, painstaking effort, and financial capital, as well as effective coordination and collaboration with a variety of stakeholders. Therefore, we must plan and align our resources for maximum impact.

stock does not align with the current household composition of the city, meaning that most homes are single-family, multi-bedroom dwellings, while the majority of households are composed of one or two people.

Effective housing development also relies upon strong neighborhood design, including access to transportation, goods and services, employment, recreational amenities, and attractive public spaces. Mixed-income and mixed-use development have been identified as international best practice in promoting equitable and cohesive growth.

price points) in the northern quadrants of the city. It means striving for consistency in housing condition and quality across all quadrants.

Finally, it means an amplified focus on increasing household incomes. While that is not an explicit component of *this* housing strategy, it does factor in new, specific ways in the City's Strategic Plan for 2022–2025.

There is no silver bullet for solving housing challenges here in Lancaster, as we face what is a national crisis at the local level. As such, we need an integrated and iterative approach.

#### **Guiding Framework (Continued)**

#### IV. Evidence-Based Decision Making

Housing is a serious public policy topic, which brings forth a range ideas, opinions, and emotions. The City is dedicated to better understanding the existing conditions and trends through research and analysis and making decisions based on that data.

The City has commissioned an initial study of affordable housing through the Center for Regional Analysis and will be conducting additional analyses through the Comprehensive Plan and beyond, initiating a cycle of more

#### V. Partnerships

The City cannot tackle housing challenges alone. We work with a network of organizations and agencies to implement projects and programs. Our partners include governmental agencies and authorities, community and nonprofit housing development organizations, housing assistance and counseling organizations, neighborhood leaders and associations, private developers and property owners, and others.

We believe in building off a strong track record of communication and collaboration with and between these partners, in an effort to further coordinate impact, reduce competition for resources, and expand our community's capacity. Ultimately, it is our partners that actually build informed policies in the future. Periodic resources such as the American Community Survey and American Housing Survey will also be used to help provide a clearer, sustained picture of the housing situation in the City over time.

Further, the City will track metrics every year to evaluate how much progress is being made against our housing targets and what program tools are working well and which are not.

and renovate housing – so the City must ensure assets and funding are going to those partners with clear direction and parameters for development.

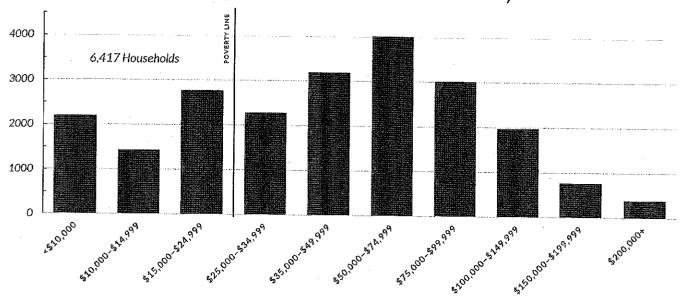
It is important to note in closing that attaining successful housing solutions for persons experiencing homelessness is an especially complex part of this puzzle and deserves its own dedicated strategy. Coordination of homeless service provision occurs primarily through the LancCo MyHome Coalition and County government. The City encourages a cohesive analysis and plan and wishes to be part of the team to determine and implement appropriate actions.

## QUANTITATIVE POLICY TARGETS

As determined in *Housing Availability in the City of Lancaster and Implications for Housing Affordability* by the Center for Regional Analysis, we know the City of Lancaster has a housing shortage estimated between 1,165–2,455 units across rental and homeownership markets. Based on this finding, and on known market conditions, the city will aim to meet the following, overarching targets by 2026:

- 1. The City will facilitate the creation of 2,000 new housing units, with the goal of at least 15 percent affordable.
- 2. The City will protect and improve 1,000 existing low- to moderate-income homes.
- 3. The City will evaluate and address every rental housing unit in the City, with the goal that at least 85 percent are rated fair or good condition.

\*Affordable housing units are defined as below 80 percent of the Area Median Income (AMI), according to U.S. Department of Housing and Urban Development calculations for the Metropolitan Statistical Area, which comprises the County as a whole. As a rule of thumb, City AMI is a little more than 60 percent of the County AMI.



# Distribution of Household Income in Lancaster City (2019)

## STRATEGIC GOALS & PROGRAM TOOLS FOR IMPLEMENTATION

- Goal 1 PRODUCE approximately 2000 new units, 300 of which are affordable
- Goal 2 **PROTECT** approximately 14,000 existing units, and improve 1,000+ units
- Goal 3 ACQUIRE approximately 200 units for affordability-focused redevelopment
- Goal 4 INNOVATE to create approximately 100 new units
- Goal 5 SUSTAIN existing affordability and neighborhood vitality

## GOAL 1 PRODUCE [~2000 total units / 300 affordable]

# Produce housing units in new construction to meet demand and expand the number of available homes, both affordable and market-rate.

- A. Comprehensive Plan / Land Development / Zoning: Create land use rules that promote housing supply while balancing good design. Put more units in the right places, create more of the right-sized units, and focus on livability and walkability. Because land development opportunities are limited, increasing housing supply depends upon repurposing and rehabilitating buildings, building up in height, and boosting density.
- B. Investment Capital: Create an urban environment that establishes a place where people want to live, work, and play and attracts investment capital to develop housing and mixed-use projects. Leverage financial tools like Local Economic Revitalization Tax Assistance (LERTA) and the City Revitalization and Improvement Zone (CRIZ) to help activate land development.
- C. Subsidy for Affordable Units: Realizing 15 percent of new units as affordable will require significant grant subsidy and/ or low-cost financing. Use a combination of public and private funding sources to make affordable units within new land development economically feasible. Sources may include federal and state monies such as HOME, CDBG, NAP, PHARE, and ARPA monies, plus philanthropic or civic-oriented contributions.

#### GOAL 2 PROTECT [~14,000 units evaluated / 1,000+ improved]

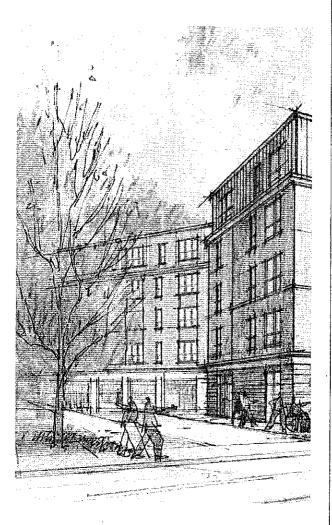
Protect, maintain, and improve the quality of existing housing to help keep households safe and affordable.

- A. Housing Inspections and Maintenance: Proactively protect properties and structures through systematic and complaint-based inspections and property maintenance actions. Hold all landlords accountable for providing safe and good-quality housing to their tenants. Update the City's Rental Property and Lead ordinances to focus resources and increase the number of inspections and incentivize rental housing upgrades where they are needed most. Boost landlord education efforts to foster a culture of commitment and compliance with City standards.
- B. Lead Remediation & Healthy Home Grants: Utilize the City and LGH lead programs to make as many homes lead safe as possible throughout the City, with a focus on the most under-served and vulnerable neighborhoods. Focus U.S. Department of Housing and Urban Development (HUD) funds on targeted Census tracts and LGH funds on other locations such as daycare facilities, Lancaster City Housing Authority properties, and low- to moderate income households in other tracts / quadrants.
- C. Critical Repair Grants and Loans: Provide financial support to low- and moderate- income homeowners to address costly repairs that can put families in jeopardy of harm or financial hardship when they face necessary fixes such as roofs, furnaces, utility lines, and home accessibility. Adapt the program to offer grants to households (versus loans) at or below 50 percent AMI.

#### GOAL 3 ACQUIRE [~200 units]

Acquire properties and redevelop for the express purpose of neighborhood revitalization and affordability.

- A. Redevelopment Authority of the City of Lancaster (RACL): Partner with RACL to acquire blighted properties through the Property Reinvestment process. Move those properties into the hands of new owners who will redevelop for housing purposes. Rehabilitated RACL properties must be sold to families under 80% AMI who will occupy the home or rented to households below 60% AMI.
- B. Land Bank: Partner with the City's Land Bank to strategically purchase properties that can satisfy housing needs in the City.
   Offer those properties for sale first to Community Housing Development Organizations (CHDO), per established agreement.
   Coordinate a shared approach with the CHDOs to acquire for redevelopment.
- C. City-Led Conversion: The City will identify and oversee the purchase of select properties for affordable housing development and move those properties to housing developers, with deed restrictions or covenants that designate those properties for affordable or mixed-income redevelopment.
- D. Transitional Facility: In concert with the County and LancCo MyHome, identify and develop a permanent facility or facilities to provide transitional living housing and wrap- around services to meet the needs of those individuals moving from homelessness to a stable living situation, including an additional 40 units in the City.



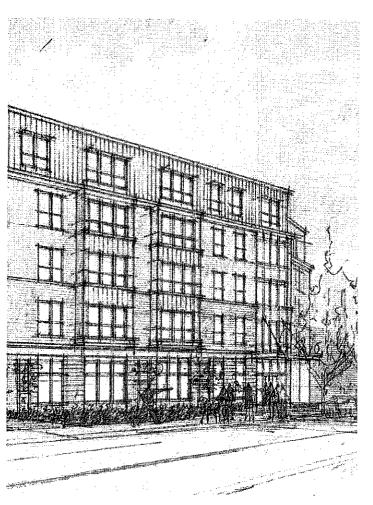
Strategic Goals & Program Tools for Implementation (Continued)

#### GOAL 4 INNOVATE [~100 units]

Innovate by exploring emerging housing design types, which may facilitate lower-cost housing units.

Possibilities may include:

- A. Home Sharing and Community Living Models: Evaluate and where appropriate enable more flexible shared living arrangements, which may lend themselves, especially, to younger or older households who tend to have lower or fixed incomes.
- B. Accessory Dwelling Units: Ensure zoning and building codes encourage accessory dwelling units where feasible. Explore opportunities for community housing development organizations to build out ADUs and create wealth for low- to moderate- income households.
- C. Tiny Homes: Analyze square footage requirements and other rules to determine where smaller units may provide more options and meet specific demand in the market. Revise ordinances as needed.
- D. Reduced Parking Requirements: Implement reduced parking minimums in targeted areas, such as Downtown, on commercial corridors with bus transit service, and around the train station.



# Below: Planned new construction affordable housing at 213 College Avenue made possible by a combination of grant subsidy and low-cost financing.

## **GOAL 5 SUSTAIN** [# of households/persons served; \$ dispersed]

#### Sustain and foster housing stability and neighborhood vitality.

- A. Safety Nets: Provide financial supports to prevent housing loss through programs such as Emergency Rental Assistance and Utility Assistance. Cover gap expenses for missed rent or utility payments to prevent residents from being evicted; couple with related capacity supports, such as case management, financial counseling, and/or job navigation as possible. Maintain the financial health of landlords to avoid hardship and property deterioration through the Emergency Assistance programming.
- B. Home Ownership Protections: Expand and explore programs to help low-income homeowners stay in their homes as they age and build equity, such as Low-Interest Home Loans and Façade Improvement Grants.
- C. Pathways to Home Ownership: Expand and explore pathways to help low-income residents purchase a home and build wealth, such as Down Payment Assistance, Live Near Your Work Grants and the Tenants Opportunity to Purchase Act (TOPA).
- D. Homeless Shelter: Contribute resources and support to help establish appropriate planning, funding levels, and program management with the County and LancCo MyHome to ensure at least 100 quality, emergency shelter beds in the City, including 20-30 new shelter beds.

GOAL	PROGRAM TOOL	IMPLEMENTERS	METRIC	TARGET
PRODUCE	Comp Plan/Land Development	City of Lancaster LCA Land/Housing Developers Anchor Institutions	# of Housing Units % Affordable	2,000 15%
	Investment Capital	Land/Housing Developers Property Owners Banks/CDFIs/LCA	Private \$ Invested	\$1B
	Subsidy for Affordable Units	City of Lancaster Land/Housing Developers Foundations/CDFIs	# of Affordable Units	300
PROTECT	Housing Inspections and Maintenance	Property Owners City of Lancaster	# of Units Evaluated # of Units Improved Condition ( <i>Fair/Good</i> )	14,000 1,000 (85%)
	Lead Remediation and Healthy Homes	City of Lancaster Penn Medicine Lanc. General Health	# of Units	700 460
	Critical Repair	City of Lancaster NSPs	# of Units	200
ACQUIRE	Redevelopment Authority of City of Lancaster (RACL)	Redevelopers Rehab Agents	# of Units	40
	Land Bank	CHDOs	# of Units	30
	City-Led Conversion	Land/Housing Developers City of Lancaster	# of Units	90
	Transitional Facility	LCMH NSPs City of Lancaster	# of Units / Beds	40
INNOVATE	Shared Living Models	Land/Housing Developers City of Lancaster	# of Units	60
	Accessory Dwelling Units	Property Owners CHDOs Foundations/Philanthropists	# of Units	20
	Tiny Homes	Land/Housing Developers City of Lancaster	# of Units	20
-	Reduced Parking Requirements	City of Lancaster	Parking Ratios	N/A
SUSTAIN	Safety Net Assistance	Lancaster County NSPs/LEAs	# of Households Served \$ Dispersed	TBD
	Homeowner Protections	NSPs/LEAs/LCA City of Lancaster	# of Households Served \$ Dispersed	250 TBD
	Pathways to Homeownership	NSPs/LEAs City of Lancaster	# of Households Served \$ Dispersed	200 TBD
·····	Homeless Shelter	LCMH/NSPs City of Lancaster	Total Beds New Beds	100 30

#### ACRONYMS

CDFIs	Community Development Financial Institutions	LEAs	Lancaster Equity Agencies
CHDOs	Community Housing Development Organizations	LCMH	Lanc Co MyHome
LCA	Lancaster City Alliance	NSPs	Nonprofit Service Partners

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### AFFORDABLE HOUSING IN THE CITY OF LANCASTER

The City of Lancaster is committed to using all of the tools we have to create as many affordable housing units as possible. The availability of affordable housing is a key issue for our city residents and neighbors in Lancaster County. The City is making budgetary and programmatic commitments to increase affordable housing units within the City. While the City has made this commitment, the City's tools alone cannot solve this issue. Local governments like Lancaster City are funded through taxes, so the City depends on County, State and Federal funds to support this effort to avoid placing additional tax burden on City residents.

The Sorace Administration continues to advocate for increased federal and state funds toward creating affordable housing units in Lancaster City and County. Join us in this advocacy at cityoflancasterpa.com/take-action.

## LEARN MORE ABOUT AFFORDABLE HOUSING IN THE CITY OF LANCASTER

CityOfLancasterPA.com/affordable-housing

DEPARTMENT OF COMMUNITY PLANING & ECONOMIC DEVELOPMENT 120 North Duke Street • P.O. Box 1599 Lancaster, PA 17608



#### Lancaster City Limited English Proficiency Analysis and Language Access Plan

#### Introduction

Under Title VI of the Civil Rights Act of 1964, Limited English Proficiency (LEP) persons are entitled to language assistance with respect to services/benefits from or interactions with recipients of federal financial assistance. Per HUD guidance, agencies should provide reasonable accommodations for languages that consist of more than 5% of the population.

The purpose of this Language Assistance Plan (LAP) is to document the City of Lancaster's dedication to (1) provide LEP persons with a reasonable set of tools to access programs and services offered by Lancaster City and (2) prevent discrimination based on a persons' national origin. The LAP also serves as a resource for Lancaster City staff, clearly explaining procedures for sufficient assistance for LEP persons.

LEP refers to a person's limited ability to read, write, speak, or understand English. Individuals who are LEP are not a protected class under the Fair Housing Act (the Act), However, the Act prohibits providers from using LEP selectively as a pretext for discrimination against a protected class or in a way that causes an unjustified discriminatory effect.

To provide access for LEP persons to programs and activities, federal recipients are advised to:

- 1. Conduct the Four-Factor Analysis (see Appendix B: Four Factor Analysis);
- 2. Develop a Language Access Plan (LAP); and
- 3. Implement the Language Access Plan to provide appropriate language assistance.

As set forth in Exhibit "B", the City has completed step 1 and the promulgation and implementation of this Plan is meant to accomplish steps 2 and 3 above.

#### Language Access Coordinator

The Mayor of Lancaster City shall appoint a Language Access Coordinator responsible for ensuring equitable language access to participants in Federally funded programs administered by the City for languages that meet the threshold (see *Appendix B: Four Factor Analysis* for more information).

The Language Access Coordinator may delegate duties but retains responsible for oversight, performance, and implementation of the LAP.

Lancaster City's Language Access Coordinator will be responsible for:

- Consulting with local service providers that work closely with Lancaster City's LEP population. These providers are selected at the discretion of the Language Access Coordinator.
- Consulting with Lancaster City Department representatives involved with and/or knowledgeable about Federally funded Lancaster City services.
- Providing an annual update to the Four Factor analysis (see Appendix B: Four Factor Analysis).
- Determining whether Lancaster City is making a good faith effort to
  - provide LEP persons with a reasonable set of tools to access programs and services offered by Lancaster City;

- Informing Lancaster City staff of the procedures for sufficient assistance for LEP persons.
- Informing the Lancaster City Mayor on the state of access of Lancaster City services to its LEP populations
- Recommending changes and shifts in services provision standards and processes.
- Maintaining proper signage.

Please see *Appendix D: Further Language Access Strategies* for supplemental information on how the above may be accomplished by the Language Access Coordinator.

#### Public Announcement and Signage

A sign will be visibly posted in the front lobby at City Hall and the Language Access Coordinator's office informing persons of their right to an interpreter.

The City will include a statement in any public announcements pertaining to any federally funded program that the City will make a good faith effort to provide interpretative services to any LEP person that falls within a language category that meets the Federally set threshold upon request. Currently, Spanish is the only language that meets the Federally designated threshold of 5% (please see Appendix B: Four Factor Analysis).

#### **Oral Interpretation**

Lancaster City will make a good faith effort to provide the following interpretation services for Spanish clients who have identified themselves as LEP and request services.

- The City employs bilingual, Spanish speaking staff in several key positions to aid in the provision of oral interpretation (including the Language Access Coordinator position). If a bilingual, Spanish speaking staff member is available to translate, they can provide oral interpretation to an LEP individual.
- Local volunteers have been identified to provide oral translation upon request at public meetings and during conversations with LEP residents. These services may extend to LEP individuals who speak a language other than Spanish.
- If after a client self-identifies as LEP and chooses not to use interpretation services offered to them, they will be asked to fill out and sign the Interpretation Declination Form (Appendix C).

Please see *Appendix D: Further Language Access Strategies* for supplemental information on how the above may be accomplished by the Language Access Coordinator.

#### Written Translation

Currently, internet sites can be used to translate some written materials. Many of the common forms used in the implementation of the HUD funded programs are available in multiple languages on the HUD websites. Lancaster City's website also includes an automatic translation into Spanish. Any documents or communications that are received by staff for LEP persons that are not in English shall be forwarded to the Language Access Coordinator for translation and then back to the appropriate staff person for processing.

Please see *Appendix D: Further Language Access Strategies* for supplemental information on how the above may be accomplished by the Language Access Coordinator.

#### **APPENDIX A – Definitions**

HUD Guidance is specifically Federal Register Vol. 72, No. 13, January 22, 2007

**Interactive Voice Response (IVR)** is an automated system that enabled callers to obtain and provide information over the telephone in English and other languages.

**Interpretation** is assisting with oral or spoken communication between speakers of two different languages.

**Language Access Plan** is the guiding document that ensures access to programs is provided to individuals that may have limited English proficiency and that the resources to do so are available.

**Limited English Proficient (LEP) persons** are defined as persons who do not speak English as their primary language and who have limited ability to read, write, speak or understand English. Lancaster City will not identify anyone as LEP; the beneficiaries of the services and activities must identify themselves as LEP (Federal Register Vol. 72, No. 13, January 22, 2007).

**Major LEP Language Groups** are the populations of persons with LEP in Lancaster County that represent at least 5% or 1,000 individuals in the area, whoever is less.

**Qualified Interpreters** have demonstrated proficiency in English and the second language; demonstrated knowledge in both languages of relevant specialized terms or concepts; have documentation of completion of training on the skills and ethics of interpretation and have awareness of relevant cultural issues.

**Safe Harbor** is the threshold that permits programs to decide when a written translation is required to comply with Title VI of the Civil Rights Act of 1964. The following are the thresholds:

- Written translations of Agency vital documents will be provided for each eligible language group that constitutes at least 5% or 1,000 individuals, whoever is less, of the population of persons eligible to be served or encountered by programs in the service area.
- If there are fewer than 50 persons in a language group, the recipient does not translate vital written materials, but provides written notice in the primary language of the LEP group of their right to oral interpretation for those written materials, free of cost.

**Title VI of the Civil Rights Act of 1964 and its implementing regulations at 45 CFR Part 80** is the law that protects individuals from discrimination based on their race, color, or national origin under any program or activity that receives Federal financial assistance.

**Translation** is taking documents written in one language and writing or reading them in another language.

**Vital documents** are documents, papers or electronics, that contain information that is critical for accessing the City's services and/or benefits; letters or notice that require a response from the customer; and documents that inform customers of free language assistance.

#### **APPENDIX B: FOUR FACTOR ANALYSIS**

(1) The number and proportion of LEP persons served or encountered in the eligible service area population?

For Lancaster City, 12.3% (+/- 1.3%) of Lancaster City's population (i.e. 6,800 individuals) speak Spanish at home and speak English less than "very well" (2013 – 2017 American Community Survey 5-Year Estimate). This exceed the United States average of 5% (or 16,357,882) of LEP individuals who speak Spanish (2013 – 2017 American community Survey 5-Year Estimate).

This is the only LEP population that extends over the threshold of 5%. However, the City recognizes other LEP populations (due in part to high rates of refugee and immigrant resettlement to Lancaster from around the world), and will work to reasonably extend the services of this access plan to other languages as needed.

LANGUAGE SPOKEN AT HOME IN LANCASTER CITY, PENNSYLVANIA 2012 - 2016					
Category	Population Estimate	Margin of Error	Percent of Population	Margin of Error	
Population 5 years and over	54,990	+/-419	(X)	(X)	
English only	35,060	+/-988	63.8%	+/-1.8	
Language other than English	19,930	+/-982	36.2%	+/-1.8	
Speak English less than "very well"	8,507	+/-816	15.5%	+/-1.5	
Spanish	16,457	+/-993	29.9%	+/-1.8	
Speak English less than "very well"	6,571	+/-756	11.9%	+/-1.4	
Other Indo-European languages	1,585	+/-502	2.9%	+/-0.9	
Speak English less than "very well"	731	+/-342	1.3%	+/-0.6	
Asian and Pacific Islander languages	1,316	+/-374	2.4%	+/-0.7	
Speak English less than "very well"	794	+/-231	1.4%	+/-0.4	
Other languages	572	+/-230	1.0%	+/-0.4	
Speak English less than "very well"	411	+/-176	0.7%	+/-0.3	

Source: U.S. Census Bureau, 2012 – 2016 American Community Survey 5-Year Estimate

LANGUAGE SPOKEN AT HOME IN LANCASTER CITY, PENNSYLVANIA 2013 - 2017					
Category	Population Estimate	Margin of Error	Percent of Population	Margin of Error	
Population 5 years and over	55,316	+/-392	(X)	(X)	
English only	34,840	+/-1,129	63.0%	+/-1.9	
Language other than English	20,475	+/-1,048	37.0%	+/-1.9	
Speak English less than "very well"	8,950	+/-796	16.2%	+/-1.4	
Spanish	16,679	+/-972	30.2%	+/-1.8	
Speak English less than "very well"	6,800	+/-710	12.3%	+/-1.3	
Other Indo-European languages	1,710	+/-506	3.1%	+/-0.9	

Speak English less than "very well"	836	+/-365	1.5%	+/-0.7
Asian and Pacific Islander languages	1,363	+/-346	2.5%	+/-0.6
Speak English less than "very well"	867	+/-248	1.6%	+/-0.4
Other languages	726	+/-211	1.3%	+/-0.4
Speak English less than "very well"	447	+/-150	0.8%	+/-0.3

Source: U.S. Census Bureau, 2013 – 2017 American Community Survey 5-Year Estimate

Below please find a summary of Interviews with Department Heads and Key Staff

Interview Questions:

- 1. What is the need for language access services and policies?
- 2. What language access services and polices currently exist (formally or informally) throughout Lancaster City government?
- 3. How do the current services and polices meet the need?

Who was interviewed:

- Bureau Chief of Human Resources: 3/28/18
- Housing & Economic Development Administrator: 3/12/18 & 4/3/18
- Director of the Housing Equality and Equity Institute (LHOP): 3/12/18 & 4/3/18
- City Council President: 4/10/18
- City Clerk: 4/12/18
- 1<sup>st</sup> Fire Battalion Chief: 4/16/18
- Police Chief: 4/17/18
- Director of EDNR: 4/19/18
- 2<sup>nd</sup> Fire Battalion Chief: 4/19/18
- City LOOP Director: 4/25/18
- Director of DPW: 06/28/18
- City Hall Receptionist: 06/28/18

Interview Themes:

- The day-to-day need of translation services is felt across all departments.
- If a constituent requires translation services, they are much more likely to come in-person to City Hall for City services (as opposed to use the phone).
- Bi-lingual staff located on the first floor have become key personnel in the provision of language access services in City Hall.
- DPW, Fire (7 firefighters across 3 shifts) and Police (15 20 officers out of 136) will most likely have at least one Spanish speaking employee during any given shift.
- Although staff who provide translation services do well, these duties are not explicitly in their job descriptions.
- Written translation of official documents into Spanish takes time (average 1 <sup>1</sup>/<sub>2</sub> hours per document).
- There is a need for an official translation of complicated legal documents
- Spanish is the most apparent and pressing need, however there also exists a need for Bhutanese, Indian, Pakistani, ASL (lower), Nepalese, Vietnamese, Russian and Eastern European, as well as several different dialects of Spanish.

(2) The frequency with which LEP persons encounters a federally funded activity?

Due to the high proportion of Spanish speaking persons that speak English less than "very well" within Lancaster city, Pennsylvania (the City's service area), there is a high likelihood of interaction with LEP persons while providing direct service. Additionally, in 2016 Lancaster City reported 58% of their HUD funded program participants (who received a direct benefit) were of Hispanic ethnicity. An individual's race and ethnicity does not reflect their language preference or ability. However, it is likely that Lancaster's Hispanic American population includes a large percent of our city's Spanish speakers as well as our city's Spanish speakers who speak English less than "very well." Therefore, a high percentage of services provided to Lancaster's Hispanic community may demonstrate a language access need.

(3) The nature and importance of all federally funded activities or services provided by the activity:

HUD funded programs administered by Lancaster City are directed toward accomplishing:

- Decent, affordable rental and owner-occupied housing for low- and very low-income persons throughout the City;
- Upgrade public infrastructure and facilities in areas of the city principally occupied by persons with low- and very low-incomes;
- Provide human services for low- and very low-income individuals and families
- Improve accessibility for person with disabilities; and
- Support emergency shelters and improve supportive services for persons experiencing homeless or those at-risk of becoming homeless, by helping them obtain and sustain permanent housing.

These services are of high importance to many households. Due to this and to a high percent of HUD funded program participants being of Hispanic ethnicity, it is imperative that Lancaster City develop and sustain an effective Language Access Plan.

(4) Resources available and costs to recipients:

Please see main for a description of provided resources.

#### **APPENDIX C – INTERPRETATION DECLINATION FORM**

I \_\_\_\_\_\_, understand that language interpretation services will be made available to me by Lancaster City for information and questions on programs available through Lancaster City **at no cost to me**.

I choose **not to use the free language interpretation services** offered to me and have decided to use the interpretation services from \_\_\_\_\_.

Signature: \_\_\_\_\_\_

Date: \_\_\_\_\_

#### **APPENDIX D – FURTHER LANGUAGE ACCESS STRATEGIES**

- After completing the four-factor analysis and deciding what language assistance services are appropriate, a recipient may develop a LAP or Implementation Plan to address identified needs of the LEP populations it serves. Some elements that may be helpful in designing an LAP include: (1) Identifying LEP persons who need language assistance and the specific language assistance that is needed; (2) identifying ways in which language assistance will be provided; (3) providing effective outreach to the LEP community; (4) training staff; (5) translating informational materials in identified language(s) that detail services and activities provided to beneficiaries (e.g., model leases, tenants' rights and responsibilities brochures, fair housing materials, first-time homebuyer guide); (6) providing appropriately translated notices to LEP persons (e.g., eviction notices, security information, emergency plans); (7) providing interpreters for large, medium, small, and one-on-one meetings; (8) developing community resources, partnerships, and other relationships to help with the provision of LEP services; and (9) making provisions for monitoring and updating the LAP.
- 2. The City's Equitable Access Team is composed of internal City staff with representation from all City departments, the Human Relations Commission and the City Council. This body will help determine the severity of the identified gap, the resources available to fill the gap and the appropriate action the City should take. The City's Equitable Access Team will then report their findings to the Mayor for a determination of action to be taken.
- 3. Currently, different departments have separate subscriptions to different translations services. EDNR has a subscription, Fire and Police benefit from the County's Dispatch Center (who uses language line). The Language Access Coordinator may wish to investigate a Citywide subscription to translation services.
- 4. City Police and Fire have low-tech In-the-field translation tools such as emergency visual language translators
- 5. The City has developed pathways to hire more Bi-lingual Staff such as the Fire Department who gives additional points on the civil service certification to bi-lingual officers as an incentive.
  - The Language Access Coordinator may choose to investigate partnership with WLCH (SACA's Spanish radio station) for live translation/commentary, Church World Services for cultural awareness trainings and translation services, and Lancaster City School District and First Responders (EMS) who exhibits a similar translation service need

#### APPENDIX E – HUD GUIDANCE ON LEP SERVICE PROVISION – Question and Answers

Who are limited English proficient (LEP) persons? Persons who, as a result of national origin, do not speak English as their primary language and who have a limited ability to speak, read, write, or understand. For purposes of Title VI and the LEP Guidance, persons may be entitled to language assistance with respect to a particular service, benefit, or encounter.

What is Title VI and how does it relate to providing meaningful access to LEP persons? Title VI of the Civil Rights Act of 1964 is the federal law that protects individuals from discrimination on the basis of their race, color, or national origin in programs that receive federal financial assistance. In certain situations, failure to ensure that persons who are LEP can effectively participate in, or benefit from, federally assisted programs may violate Title VI's prohibition against national origin discrimination.

What do Executive Order (EO) 13166 and the Guidance require? EO 13166, signed on August 11, 2000, directs all federal agencies, including the Department of Housing and Urban Development (HUD), to work to ensure that programs receiving federal financial assistance provide meaningful access to LEP persons. Pursuant to EO 13166, the meaningful access requirement of the Title VI regulations and the four-factor analysis set forth in the Department of Justice (DOJ) LEP Guidance apply to the programs and activities of federal agencies, including HUD. In addition, EO 13166 requires federal agencies to issue LEP Guidance to assist their federally assisted recipients in providing such meaningful access to their programs. This Guidance must be consistent with the DOJ Guidance. Each federal agency is required to specifically tailor the general standards established in DOJ's Guidance to its federally assisted recipients. On December 19, 2003, HUD published such proposed Guidance. IV.

Who must comply with the Title VI LEP obligations? All programs and operations of entities that receive financial assistance from the federal government, including but not limited to state agencies, local agencies and for-profit and non-profit entities, must comply with the Title VI requirements. A listing of most, but not necessarily all, HUD programs that are federally assisted may be found at the "List of Federally Assisted Programs" published in the Federal Register on November 24, 2004 (69 FR 68700). Sub-recipients must also comply (i.e., when federal funds are passed through a recipient to a sub-recipient). As an example, Federal Housing Administration (FHA) insurance is not considered federal financial assistance, and participants in that program are not required to comply with Title VI's LEP obligations, unless they receive federal financial assistance as well. [24 CFR 1.2 (e)].

Does a person's citizenship and immigration status determine the applicability of the Title VI LEP obligations? United States citizenship does not determine whether a person is LEP. It is possible for a person who is a United States citizen to be LEP. It is also possible for a person who is not a United States citizen to be fluent in the English language. Title VI is interpreted to apply to citizens, documented non-citizens, and undocumented non-citizens. Some HUD programs require recipients to document citizenship or eligible immigrant status of beneficiaries; other programs do not. Title VI LEP obligations apply to every beneficiary who meets the program requirements, regardless of the beneficiary's citizenship status.

What is expected of recipients under the Guidance? Federally assisted recipients are required to make reasonable efforts to provide language assistance to ensure meaningful access for LEP persons to the recipient's programs and activities. To do this, the recipient should: (1) Conduct the four-factor

analysis; (2) develop a Language Access Plan (LAP); and (3) provide appropriate language assistance. The actions that the recipient may be expected to take to meet its LEP obligations depend upon the results of the four-factor analysis including the services the recipient offers, the community the recipient serves, the resources the recipient possesses, and the costs of various language service options. All organizations would ensure nondiscrimination by taking reasonable steps to ensure meaningful access for persons who are LEP. HUD recognizes that some projects' budgets and resources are constrained by contracts and agreements with HUD. These constraints may impose a material burden upon the projects. Where a HUD recipient can demonstrate such a material burden, HUD views this as a critical item in the consideration of costs in the four-factor analysis. However, refusing to serve LEP persons or not adequately serving or delaying services to LEP persons would violate Title VI. The agency may, for example, have a contract with another organization to supply an interpreter when needed; use a telephone service line interpreter; or, if it would not impose an undue burden, or delay or deny meaningful access to the client, the agency may seek the assistance of another agency in the same community with bilingual staff to help provide oral interpretation service.

What is the four-factor analysis? Recipients are required to take reasonable steps to ensure meaningful access to LEP persons. This "reasonableness" standard is intended to be flexible and fact-dependent. It is also intended to balance the need to ensure meaningful access by LEP persons to critical services while not imposing undue financial burdens on small businesses, small local governments, or small nonprofit organizations. As a starting point, a recipient may conduct an individualized assessment that balances the following four factors:

- The number or proportion of LEP persons served or encountered in the eligible service population ("served or encountered" includes those persons who would be served or encountered by the recipient if the persons received adequate education and outreach and the recipient provided sufficient language services);
- The frequency with which LEP persons come into contact with the program;
- The nature and importance of the program, activity, or service provided by the program; and
- The resources available and costs to the recipient. Examples of applying the four-factor analysis to HUD-specific programs are located in Appendix A of this Guidance.

What are examples of language assistance? Language assistance that a recipient might provide to LEP persons includes, but is not limited to:

- Oral interpretation services;
- Bilingual staff;
- Telephone service lines interpreter;
- Written translation services;
- Notices to staff and recipients of the availability of LEP services; or
- Referrals to community liaisons proficient in the language of LEP persons.

What is a Language Access Plan (LAP) and what are the elements of an effective LAP? After completing the four-factor analysis and deciding what language assistance services are appropriate, a recipient may develop an implementation plan or LAP to address identified needs of the LEP populations it serves. Some elements that may be helpful in designing a LAP include:

- Identifying LEP persons who need language assistance and the specific language assistance that is needed;
- Identifying the points and types of contact the agency and staff may have with LEP persons;
- Identifying ways in which language assistance will be provided;
- Outreaching effectively to the LEP community;
- Training staff;
- Determining which documents and informational materials are vital;
- Translating informational materials in identified language(s) that detail services and activities provided to beneficiaries (e.g., model leases, tenants' rights and responsibilities brochures, fair housing materials, first-time homebuyer guide);
- Providing appropriately translated notices to LEP persons (e.g., eviction notices, security information, emergency plans);
- Providing interpreters for large, medium, small, and one-on-one meetings;
- Developing community resources, partnerships, and other relationships to help with the provision of language services; and
- Making provisions for monitoring and updating the LAP, including seeking input from beneficiaries and the community on how it is working and on what other actions should be taken.

What is a vital document? A vital document is any document that is critical for ensuring meaningful access to the recipients' major activities and programs by beneficiaries generally and LEP persons specifically. Whether or not a document (or the information it solicits) is "vital" may depend upon the importance of the program, information, encounter, or service involved, and the consequence to the LEP person if the information in question is not provided accurately or in a timely manner. For instance, applications for auxiliary activities, such as certain recreational programs in public housing, would not generally be considered a vital document, whereas applications for housing would be considered vital. However, if the major purpose for funding the recipient were its recreational program, documents related to those programs would be considered vital. Where appropriate, recipients are encouraged to create a plan for consistently determining, over time and across its various activities, what documents are "vital" to the meaningful access of the LEP populations they serve.

How may a recipient determine the language service needs of a beneficiary? Recipients should elicit language service needs from all prospective beneficiaries (regardless of the prospective beneficiary's race or national origin). If the prospective beneficiary's response indicates a need for language assistance, the recipient may want to give applicants or prospective beneficiaries a language identification card (or "I speak" card). Language identification cards invite LEP persons to identify their own language needs. Such cards, for instance, might say "I speak Spanish" in both Spanish and English, "I speak Vietnamese" in both Vietnamese and English, etc. To reduce costs of compliance, the federal government has made a set of these cards available on the Internet. The Census Bureau "I speak" card can be found and downloaded at http://www.usdoj.gov/crt/cor/13166.htm. The State of Ohio Office of Criminal Justice Services, the National Association of Judiciary Interpreters and Translators, the Summit County Sheriff's Office, and the American Translators Association have made their language identification card available at http://www.lep.gov/ocjs\_languagecard.pdf.

How may a recipient's limited resources be supplemented to provide the necessary LEP services? A recipient should be resourceful in providing language assistance as long as guality and accuracy of language services are not compromised. The recipient itself need not provide the assistance, but may decide to partner with other organizations to provide the services. In addition, local community resources may be used if they can ensure that language services are competently provided. In the case of oral interpretation, for example, demonstrating competency requires more than selfidentification as bilingual. Some bilingual persons may be able to communicate effectively in a different language when communicating information directly in that language, but may not be competent to interpret between English and that language. In addition, the skill of translating is very different than the skill of interpreting and a person who is a competent interpreter may not be a competent translator. To ensure the quality of written translations and oral interpretations, HUD encourages recipients to use members of professional organizations. Examples of such organizations are: National organizations, including American Translators Association (written translations), National Association of Judicial Interpreters and Translators, and International Organization of Conference Interpreters (oral interpretation); state organizations, including Colorado Association of Professional Interpreters and Florida Chapter of the American Translators Association; and local legal organizations such as Bay Area Court Interpreters. While HUD recommends using the list posted on http://www.LEP.gov, its limitations must be recognized. Use of the list is encouraged, but not required or endorsed by HUD. It does not come with a presumption of compliance. There are many other qualified interpretation and translation providers, including in the private sector.

May recipients rely upon family members or friends of the LEP person as interpreters? Generally, recipients should not rely on family members, friends of the LEP person, or other informal interpreters. In many circumstances, family members (especially children) or friends may not be competent to provide quality and accurate interpretations. Therefore, such language assistance may not result in an LEP person obtaining meaningful access to the recipients' programs and activities. However, when LEP persons choose not to utilize the free language assistance services expressly offered to them by the recipient but rather choose to rely upon an interpreter of their own choosing (whether a professional interpreter, family member, or friend), LEP persons should be permitted to do so, at their own expense. Recipients may consult HUD LEP Guidance for more specific information on the use of family members or friends as interpreters. While HUD guidance does not preclude use of friends or family as interpreters in every instance, HUD recommends that the recipient use caution when such services are provided.

Are leases, rental agreements and other housing documents of a legal nature enforceable in U.S. courts when they are in languages other than English? Generally, the English language document prevails. The HUD translated documents may carry the disclaimer, "This document is a translation of a HUD-issued legal document. HUD provides this translation to you merely as a convenience to assist in your understanding of your rights and obligations. The English language version of this document is the official, legal, controlling document. This translated document is not an official document." Where both the landlord and tenant contracts are in languages other than English, state contract law governs the leases and rental agreements. HUD does not interpret state contract law. Therefore, questions regarding the enforceability of housing documents of a legal nature that are in languages other than English should be referred to a lawyer well- versed in contract law of the appropriate state or locality.

Are EO 13166 and HUD LEP Guidance enforceable by individuals in a court of law? Neither EO 13166 nor HUD LEP Guidance grants an individual the right to proceed to court alleging violations of EO 13166 or HUD LEP Guidance. In addition, current Title VI case law only permits a private right of action for intentional discrimination and not for action based on the discriminatory effects of a recipient's practices. However, individuals may file administrative complaints with HUD alleging violations of Title VI because the HUD recipient failed to take reasonable steps to provide meaningful access to LEP persons. The local HUD office will intake the complaint, in writing, by date and time, detailing the complainant's allegation as to how the HUD recipient failed to provide meaningful access to LEP persons. HUD will determine jurisdiction and follow up with an investigation of the complaint.

Who enforces Title VI as it relates to discrimination against LEP persons? Most federal agencies have an office that is responsible for enforcing Title VI of the Civil Rights Act of 1964. To the extent that a recipient's actions violate Title VI obligations, then such federal agencies will take the necessary corrective steps. The Secretary of HUD has designated the Office of Fair Housing and Equal Opportunity (FHEO) to take the lead in coordinating and implementing EO 13166 for HUD, but each program office is responsible for its recipients' compliance with the civil-rights related program requirements (CRRPRs) under Title VI.

How does a person file a complaint if he/she believes a HUD recipient is not meeting its Title VI LEP obligations? If a person believes that a HUD federally assisted recipient is not taking reasonable steps to ensure meaningful access to LEP persons, that individual may file a complaint with HUD's local Office of FHEO. For contact information of the local HUD office, go to http://www.hud.gov or call the housing discrimination toll free hotline at 800–669– 9777 (voice) or 800–927–9275 (TTY).

What will HUD do with a complaint alleging noncompliance with Title VI obligations? HUD's Office of FHEO will conduct an investigation or compliance review whenever it receives a complaint, report, or other information that alleges or indicates possible noncompliance with Title VI obligations by one of HUD's recipients. If HUD's investigation or review results in a finding of compliance, HUD will inform the recipient in writing of its determination. If an investigation or review results in a finding and identify steps that the recipient must take to correct the noncompliance. In a case of noncompliance, HUD will first attempt to secure voluntary compliance through informal means. If the matter cannot be resolved informally, HUD may then secure compliance by:

- (1) Terminating the financial assistance of the recipient only after the recipient has been given an opportunity for an administrative hearing; and/or
- (2) (2) referring the matter to DOJ for enforcement proceedings.

How will HUD evaluate evidence in the investigation of a complaint alleging noncompliance with Title VI obligations? Title VI is the enforceable statute by which HUD investigates complaints alleging a recipient's failure to take reasonable steps to ensure meaningful access to LEP persons. In evaluating the evidence in such complaints, HUD will consider the extent to which the recipient followed the LEP Guidance or otherwise demonstrated its efforts to serve LEP persons. HUD's review of the evidence will include, but may not be limited to, application of the four-factor analysis identified in HUD LEP Guidance. The four- factor analysis provides HUD a framework by which it may look at all the programs and services that the recipient provides to persons who are LEP to ensure meaningful access while not imposing undue burdens on recipients. What is a "safe harbor?' A "safe harbor," in the context of this guidance, means that the recipient has undertaken efforts to comply with respect to the needed translation of vital written materials. If a recipient conducts the four- factor analysis, determines that translated documents are needed by LEP applicants or beneficiaries, adopts an LAP that specifies the translation of vital materials, and makes the necessary translations, then the recipient provides strong evidence, in its records or in reports to the agency providing federal financial assistance, that it has made reasonable efforts to provide written language assistance. XXI. What "safe harbors" may recipients follow to ensure they have no compliance finding with Title VI LEP obligations? HUD has adopted a "safe harbor" for translation of written materials. The Guidance identifies actions that will be considered strong evidence of compliance with Title VI obligations. Failure to provide written translations under these cited circumstances does not mean that the recipient is in noncompliance. Rather, the "safe harbors" provide a starting point for recipients to consider:

- Whether and at what point the importance of the service, benefit, or activity involved warrants written translations of commonly used forms into frequently encountered languages other than English;
- Whether the nature of the information sought warrants written translations of commonly used forms into frequently encountered languages other than English;
- Whether the number or proportion of LEP persons served warrants written translations of commonly used forms into frequently encountered languages other than English; and
- Whether the demographics of the eligible population are specific to the situations for which the need for language services is being evaluated. In many cases, use of the "safe harbor" would mean provision of written language services when marketing to the eligible LEP population within the market area. However, when the actual population served (e.g., occupants of, or applicants to, the housing project) is used to determine the need for written translation services, written translations may not be necessary. The table below sets forth "safe harbors" for written translations.

Size of language group	Recommended provision of written language assistance
1,000 or more in the eligible population in the market area or among current beneficiaries.	Translated vital documents.
More than 5% of the eligible population or beneficiaries and more than 50 in number.	Translated vital documents.
More than 5% of the eligible population or beneficiaries and 50 or less in number.	Translated written notice of right to receive free oral interpretation of documents.
5% or less of the eligible population or beneficiaries and less than 1,000 in number.	No written translation is required.

When HUD conducts a review or investigation, it will look at the total services the recipient provides, rather than a few isolated instances.

Is the recipient expected to provide any language assistance to persons in a language group when fewer than 5 percent of the eligible population and fewer than 50 in number are members of the language group? HUD recommends that recipients use the four-factor analysis to determine whether to provide these persons with oral interpretation of vital documents if requested.

Are there "safe harbors" provided for oral interpretation services? There are no "safe harbors" for oral interpretation services. Recipients should use the four-factor analysis to determine whether they should provide reasonable, timely, oral language assistance free of charge to any beneficiary that is LEP (depending on the circumstances, reasonable oral language assistance might be an in-person interpreter or telephone interpreter line). XXIV. Is there a continued commitment by the Executive Branch to EO 13166? There has been no change to the EO 13166. The President and Secretary of HUD are fully committed to ensuring that LEP persons have meaningful access to federally conducted programs and activities.

Did the Supreme Court address and reject the LEP obligation under Title VI in Alexander v. Sandoval [121 S. Ct. 1511 (2001)]? The Supreme Court did not reject the LEP obligations of Title VI in its Sandoval ruling. In Sandoval, 121 S. Ct. 1511 (2001), the Supreme Court held that there is no right of action for private parties to enforce the federal agencies' disparate impact regulations under Title VI. It ruled that, even if the Alabama Department of Public Safety's policy of administering driver's license examinations only in English violates Title VI regulations, a private party may not bring a lawsuit under those regulations to enjoin Alabama's policy. Sandoval did not invalidate Title VI or the Title VI disparate impact regulations, and federal agencies' (versus private parties) obligations to enforce Title VI regulations remain in effect. Because the legal basis for the Guidance required under EO 13166 is Title VI and, in HUD's case, the civil rights- related program requirements (CRRPR), dealing with differential treatment, and since Sandoval did not invalidate either, the EO remains in effect.

What are the obligations of HUD recipients if they operate in jurisdictions in which English has been declared the official language? In a jurisdiction where English has been declared the official language, a HUD recipient is still subject to federal nondiscrimination requirements, including Title VI requirements as they relate to LEP persons.

Where can I find more information on LEP? You should review HUD's LEP Guidance. Additional information may also be obtained through the federal-wide LEP Web site at http://www.lep.gov and HUD's Web site, http://www.hud.gov/offices/fheo/ promotingfh/lep.cfm. HUD also intends to issue a Guidebook to help HUD recipients develop an LAP. A HUD-funded recipient who has questions regarding providing meaningful access to LEP persons may contact Pamela D. Walsh, Director, Program Standards Division, HUD/FHEO, at (202) 708–2288 or 800–877–8339 (TTY). You may also email your question to limitedenglishproficiency@hud.gov.